

# **Financial report for 2020/21**

Containing the council's statement of accounts and annual governance statement



**Walsall Council**

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## Section A – Statement of accounts

### Preface

#### Introduction to the 2020/21 statement of accounts

Like all local authorities Walsall has faced many challenges during 2020/21. As well as those linked to national austerity measures the council has also had numerous challenges due to the Covid-19 pandemic. Through the hard work of the council's workforce and our local and regional partnerships the council has retained a strong position that continues to be built upon.

These financial statements set out in detail the financial position of the council for the year up to the 31 March 2021. It provides details on how the council has spent its money and where funding has come from. It also provides details of asset, liabilities and other relevant or significant information to assist in understanding the council's financial position.

Financial performance for the year has been broadly in line with the 2020/21 budget. The revenue outturn for services was £0.453 million under budget. Our balance sheet has decreased by c.£143 million; the ratio of long-term borrowing to long-term assets is down slightly from 1.86 to 1.83. This movement is linked to an increase in long term borrowing (c.£29 million) to help fund the councils capital investment and advance contributions to the West Midlands Metropolitan Authorities Pension Fund made in 2020/21.

The authority's treasury management activity has continued to deliver robust outcomes with average interest rates payable on loans being 3.34%, which was slightly below the target rate of 3.35%. Short term investments ended the year at c.£139 million, sufficient for our capital projects and earmarked reserves. The average investment income rate of 0.59% was lower than the target rate for the year by 52 basis points. This lower investment rate is due to the effect Covid-19 had on the investment markets.

Reflecting on what has been delivered during 2020-21 the council has had a very challenging year. In the context of Covid-19 a lot of work has been performed by the council's workforce and partners in supporting communities, businesses and the public health of residents in the borough. Highlights of actions taken by the council as a result of Covid-19 can be found in Section 6 of the narrative report, page 17.

There is much to be proud of, with some highlights of our achievements shown below.

Within the economic growth priority:

- Progress with reopening the Walsall to Wolverhampton rail line including proceeding with plans for new stations in Darlaston and Willenhall with rail operators.
- Commenced the main construction phase of the £78 million complete redevelopment M6 junction 10 to improve the infrastructure for the borough including intelligent traffic signal technology installations along the A454 and A4148.
- As the accountable body for the Black Country Local Enterprise Partnership, the council successfully administered almost £421 million of funding across the Black Country, with £100 million supporting regeneration activities and transport improvements that benefit the borough.

- Supported the successful award of £11.4m of Future High Streets Fund grant to help deliver our ambitions for our town, focused on the Prominent Rail Station and Connected Hubs elements of the Masterplan.
- Successfully secured £750k each for both Bloxwich and Walsall to deliver a programme of accelerated activity as part of the Town Deal portfolio. Activities included transport, public realm and green space improvements amongst others. This has been followed by the submission of Town Deal Investment Plans for both areas that include projects to support economic growth, skills and regeneration, which, if approved, will bring a further £50m into the two towns (£25m each) over a five year period. If secured this will support the development of local business, education and training facilities as well as improving transport infrastructure and encouraging more Active Travel opportunities.
- Planning application submitted for the remediation and redevelopment of the Phoenix 10 site. The £100m employment regeneration project, including multi-million pound public sector investment, will deliver up to 620,000sqft employment floor space and 1,100 new jobs once completed. This is one of the most significant employment opportunities in the West Midlands and is being led by the Council and Homes England with support from West Midlands Combined Authority (WMCA) and BC LEP.

Within the people priority:

- Supported the council's programme of benefit review and maximisation for social care clients. This was aimed to ensure the people are aware of and receiving the full range of benefits they are entitled to.
- The One You Walsall's Healthy Lifestyle Service have received approx. 4,000 referrals and evaluation has shown a 78% increase in scores for mental wellbeing (WHO-5) for those that completed the support programme.
- The One You Walsall's Healthy Lifestyle Service also made over 2,000 wellbeing calls to service users, particularly targeting those who are most vulnerable and were able to signpost to appropriate support, for example to Making Connections Walsall (MCW) and Talking Therapies.
- Both Black Country IMPACT and Walsall Works provide employment support to high volumes of people with a health barrier or learning difficulty, including poor mental health (32%), other medical or physical disability (23%), dyslexia or dyspraxia (14%), autism spectrum disorder (11%) or moderate learning difficulty (7%).

Within the internal focus priority:

- Attracting additional funding in excess of £3 million through developing detailed financial modelling for bids to set up Family Drugs and Alcohol Court (FDAC) and Strengthening Families, Protecting Children (SFPC) initiatives.
- Strengthening our Apprenticeship Programme with currently 394 staff (Corporate – 226, Schools – 168) accessing our Apprenticeship Levy, spent on improving the skills / qualifications of the workforce, ensuring they are fit for the future. In addition the Council had 2 apprentices that reached the national Black, Asian and Minority Ethnic (BAME) Apprenticeship Awards 2020 of which one was declared the overall winner.
- Production of the annual Statement of Accounts, which, whilst the Covid-19 pandemic has seen the national extension of the deadline for completion of the draft accounts were still produced by the original deadline of the end of May, and following the completion of external audit has received an unqualified opinion.

- The use of technology has delivered many efficiencies, for example the use of MS Teams for online meetings and video calls has greatly reduced the need for elected members and staff to travel, saving both time and travel expenses.
- Increased the number of services accessible to customers 24 hours a day via our on-line customer platform with additional functionality, enabling customers to interact with the council when convenient to them, making it simpler for customers to resolve their queries.
- Improved our efficiency in dealing with housing benefit applications, processing these quicker than the national average (6.4 days compared to 17 days nationally) meaning residents are less likely to fall into rent arrears. Changes in entitlement to housing benefit are also managed quicker than the national average.

Within the children priority:

- Provided 'Things to do, Delivered to you' Activity Packs to an extended group of families. Along with partners, the council secured a range of funding to deliver variety of activity packs to 336 children and young people across the borough which aimed to encourage positive activities, reduce vulnerabilities and risk of exploitation and crime. Delivery of the pack included an initial home visit and a follow up telephone call as a 'check in' over the summer period to discuss the activities, offer of additional support and raise concerns. The packs, developed with children and young people included activities such as:
  - Cooking together as a family
  - Pamper packs promoting health & wellbeing and self esteem
  - Craft packs, encouraging family time together as well as an opportunity for children to express themselves, what they are happy about, what they are proud of or what they are worried about
  - Movie 'night in with the family'
- Launched our Family Drug and Alcohol Court (FDAC) programme in partnership with Dudley and Sandwell which will support 32 families each year over the next three years. The programme is supported by public health and commissioned integrated drug and alcohol services and works with parents who have alcohol or substance misuse issues, which are affecting their ability to provide good enough parenting for their children. It provides support through a range of holistic wrap around support from a multidisciplinary team and regular reviews with judges to support families.
- The Food for Life programme now has 82 schools enrolled in their programme, 26 of whom have achieved a Food for Life award. This demonstrates that they are providing healthier meals and food education. Walsall Council catering continued their commitment to serving quality healthy food using ethically sourced food seeing, for a second year, a 'Food for Life Served Here' bronze award.

Within the communities' priority:

- A total of 557 disability facility grants (DFG) adaptations were approved with an average cost of just under £5k and 568 grant schemes were completed with an average cost of just over £4k. The service, due to their continued success, were requested to present at a national DFG event.
- Work has continued on a number of new housing development schemes across the borough, with multimillion pound investment secured from the WMCA and BC LEP. This includes strategic sites at Wards Keep, Primrose Lodge, Raleigh Street, Lockside, and Goscote Lane, which in total will deliver 1,195 new homes, including 270 affordable properties.

- Through our flagship Housing First programme the council have helped 85 rough sleepers into their own homes, with ongoing support through our partner Fry Accord. We are the only council in the region to have exceeded our target of 80.
- Four years in development the Black Country Geopark designation was approved by the United Nations Educational, Scientific and Cultural Organisation. Having this designation of an international geopark will provide opportunities to promote tourism and to develop sustainable travel opportunities to connect communities across the Black Country.
- Attracted a substantial amount of external funding for green spaces across the borough. This ranges from the £180k Black Country Blue Network for investment in green infrastructure along waterways and linked greenspaces to the National Endowment for Science, Technology and the Arts (NESTA) funded Rethinking Parks project.

Additional information about the council's achievements during 2020/21 can be found within the record of achievement report presented to cabinet on 21 April 2021 and is available on the council's Committee Management and Information System – <http://cmispublic.walsall.gov.uk/cmis/>.

The Walsall Proud Programme, which was officially launched during 2019/20, continues to progress with significant investment aimed at delivering a better customer experience, better staff engagement and ultimately reducing costs – with financial benefits included within the 2021/22 budget approved by Council on 25 February 2021. This is also supported by major investment in IT to ensure the council is fit for the digital age and can continue to deliver services which the council will be proud of.

The emergence of the Covid-19 pandemic in late 2019/20 has obviously had a significant impact on the delivery of some council services and residents of the borough. It has also created a challenging financial environment for the council to operate within. The council is playing an active role in the overall national response to Covid-19, including the administration of business rate reliefs and grants, supporting households through the council tax reduction scheme, supporting the care market, supporting vulnerable residents and other initiatives, with the council's investment in IT meaning that significant numbers of staff can and are working remotely. Further detailed information on how the council has responded to the Covid-19 can be found on page 17 of the narrative report.

Looking forward to 2021/22 the next Comprehensive Spending Review, Fair Funding Review and the review of future models of Business Rate retention have all been delayed due to various reasons. All of these will potentially have a significant impact on the financial resources available to local authorities over the medium term.

Deborah Hindson  
Executive Director – Resources and Transformation (Interim)  
27 September 2021

# Narrative report

## 1. Introduction

These accounts set out the financial results of Walsall Council's activities for the year ending 31 March 2021. The council manages its affairs to ensure the economic, efficient and effective use of resources, the safeguarding of its assets and to ensure the financial resilience and stability of the organisation into the future. This is vital if the council is to continue to play a leading role in the life of Walsall's residents and provide high quality services for their benefit. The task is shared by all members and officers under the leadership of the Executive and Corporate Management Team. The Section 151 Officer has a particular role in ensuring financial stewardship.

This statement of accounts is prepared in accordance with the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Local Authority Accounting based on International Financial Reporting Standards (IFRS) (the Code) which requires that the accounts present a true and fair view of the financial position of the council. Suitable accounting policies have been employed and applied consistently. Where necessary, judgements and estimates have been made which comply with the Code. The council keeps proper and up to date accounting records, maintains effective internal control and risk management systems and takes reasonable steps for the prevention and detection of fraud and other irregularities.

This section aims to explain the main information in the statement of accounts, give an overview of the council and the council's financial and non-financial performance, and the pressures, risks and opportunities that may impact future performance.

## 2. An introduction to Walsall

Walsall Council is a local government district in the West Midlands, England, with the status of a metropolitan borough. It is bounded to the west by the City of Wolverhampton, the south by the Metropolitan Borough of Sandwell, to the south east by the City of Birmingham, and by the Staffordshire districts of Lichfield, Cannock Chase and South Staffordshire to the east, north and northwest respectively.

It is named after its largest settlement, Walsall, formerly known as the 'town of a hundred trades' and was notable, and is still renowned, for its leather heritage and industry. The borough also consists of five additional district centres: Aldridge, Brownhills, Bloxwich, Darlaston and Willenhall; and is densely populated, especially the west of the borough. The borough also benefits from extensive countryside particularly towards the east, including greenspace such as Barr Beacon, Pelsall and Brownhill Commons; and urban parks, notably Walsall Arboretum, Willenhall Memorial Park, Palfrey Park, Kings Hill Park, George Rose Park and Shelfield Park.

Walsall has a proud industrial heritage but, along with many towns and cities, the industries on which the wealth of the area was built have now declined. Regeneration, both in terms of employment opportunities and physical redevelopment, is recognised as being very important to the future prosperity of the borough and is a key priority of the council.

Walsall's diversity of places, population and communities contributes to the borough's vibrancy and is often what people celebrate about Walsall. This does mean however that no two places are the same and the borough's distinct communities face differing issues and challenges.



## Population

Based on the last census in 2011 and mid-year estimates provided by the Office of National Statistics, the information below provides a snapshot of the current make-up of the population of Walsall.

- Walsall has an estimated resident population of 285,478 split 49.2% male and 50.8% female.
- The number of residents in the borough has increased over the past decade, reversing the periods of population decline seen through the 1980s and 90s.
- In comparison to England, Walsall has a lower proportion of working age people and more children and older people.

## 3. Key information about Walsall Council

Walsall Council is a multi-functional and complex organisation. Its policies are directed by the political leadership and implemented by the Corporate Management Team and officers of the council. The following section describes the political and management structures of the council, the political ethos driving the policy agenda and the means by which these are implemented and managed.

### Council structure

Walsall has 20 wards and the Council consists of 60 councillors (3 per ward).

The council has adopted the Leader and Cabinet model as its political management structure arising from the Local Government and Public Involvement in Health Act 2007. The Leader of the Council has responsibility for the appointment of members of the Cabinet and the allocation of portfolios. Cabinet members are held to account by a system of scrutiny which is also set out in the council's constitution.

### Management structure

Supporting the work of councillors is the organisational structure of the council headed by the Corporate Management Team, led by the Chief Executive, Dr Helen Paterson.

Reporting directly to the Chief Executive in Walsall are four executive directors who make up the Corporate Management Team.

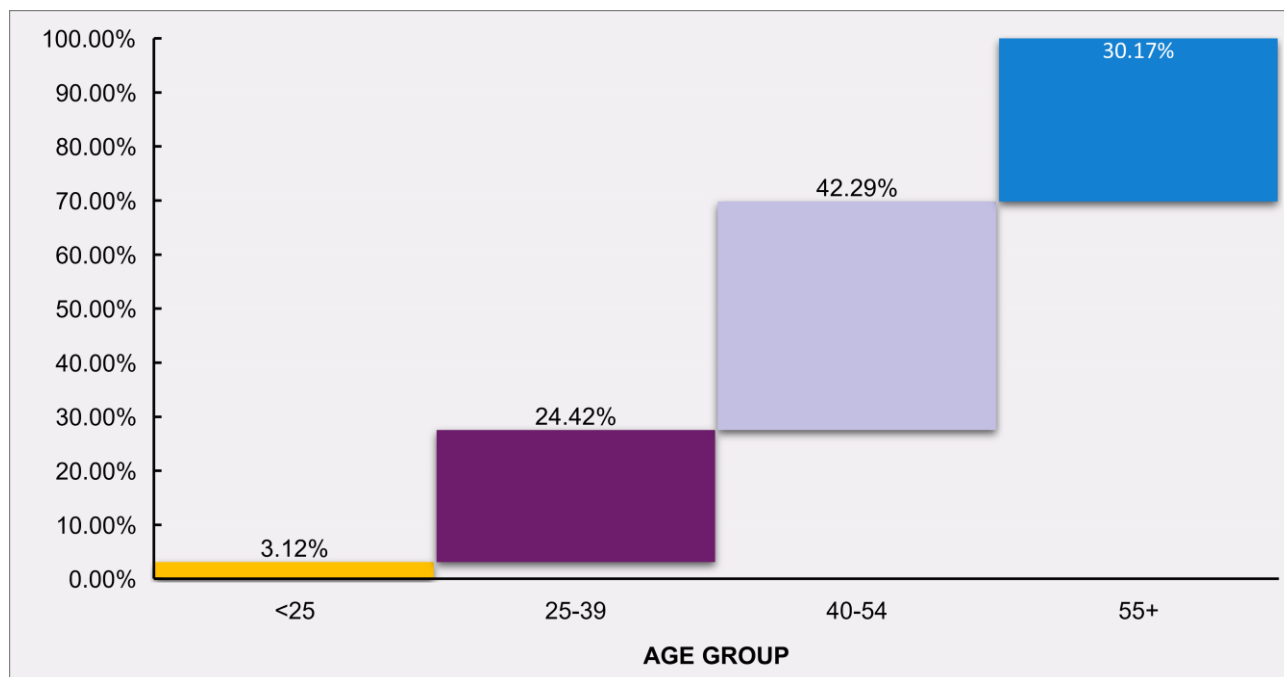
- Children's Services & Customer Engagement, Executive Director - Sally Rowe
- Economy, Environment & Communities, Executive Director - Simon Neilson
- Resources and Transformation, Executive Director (Interim) – Deborah Hindson
- Adult Social Care & Public Health, Executive Director – Kerrie Allward

The role of the Corporate Management Team is:

- To provide visible officer leadership to ensure that the council's vision and corporate objectives are delivered.
- To ensure that the council acts as one organisation to identify and take opportunities; to work effectively internally and also in collaboration with key partners.
- To promote and ensure high standards in respect of customer service, people management, corporate governance, performance management, financial management and control, risk management and change management.
- To prioritise management action and allocate resources accordingly.
- To provide high quality and timely advice to councillors.

### Council officers

As at 31 March 2021 the council employed 3,079 people (3,097 as at 31 March 2020) excluding school based employees, of which 999 were male (999 as at 31 March 2020) and 2,080 were female (2,098 as at 31 March 2020). The graph below represents the age breakdown of the council's workforce. It shows that 42% of the council's workforce is between 40 and 55, which is a 1% decrease compared to the previous year. A further 30% are aged 55+ which represents a 2% increase to the previous year.



Age breakdown of Walsall Council's workforce

## 4. Corporate plan

The corporate plan 2018-21 sets out, at a high level, the vision, purpose and priorities that the council believe will help to improve lives and life chances for the residents of Walsall over the next four years.

### Our vision

#### Inequalities are reduced and all potential is maximised

We must always work to ensure that public money is targeted to where it is most needed and used in the most efficient way possible.

We are led by the communities we serve who help shape the services we provide and we help those communities to make a positive difference to their own lives through active civic engagement and co-operation.

### Our purpose

#### To create an environment that provides opportunities for all individuals and communities to fulfil their potential

As a local authority Walsall Council has a statutory duty to deliver specific services within the borough boundaries for all people and communities in Walsall. This duty includes a huge range of services

from services to vulnerable adults and children to planning applications and from the collection of waste to the collection of council tax and non-domestic rates.

Walsall Council also delivers non-statutory services that are key to the future sustainability and indeed prosperity of the borough, including the active development of its economy, infrastructure and land for employment and housing.

These activities are delivered in the service of and by working with individuals, communities and businesses in the support of the most vulnerable and to create and sustain an environment that provides opportunities for all individuals and communities to fulfil their potential.

This drives our purpose and everything the council does is in the service of the people and communities of Walsall. It is more important than ever that we have a clear purpose driving the way the council works and what the council delivers. This clarity of purpose enables tough decisions about service delivery to be made.

## Our priorities



## 5. The council's 2020/21 financial performance

Council expenditure is divided into two broad categories: revenue and capital. Revenue expenditure relates to day to day spending on items such as salaries and wages, purchase of minor equipment, services and materials, and the heating and lighting of premises. Capital expenditure relates to the purchase of major items such as land and buildings, and the construction of essential infrastructure such as roads.

### Revenue expenditure

The comprehensive spending review and subsequent local government settlements has seen a considerable reduction in local government funding from central government.

Alongside reductions in funding, the council has managed a number of pressures; including the ongoing demands on adult social care services and from increased numbers of looked after children, amongst others, putting increasing additional strain on the council's finances.

In the financial year ended 31 March 2021, the council saw a net cost of services of £262.966 million (comprising £430.615 million gross income and £693.581 million gross expenditure). In addition to this the council also received other taxation and non-specific grant income of £333.298 million, other operating expenditure of £10.893 million and financing and investment income and expenditure of £23.965 million. This resulted in a surplus on the provision of services of £35.474 million.

Overall, the comprehensive income and expenditure statement (CIES) shows a deficit of £142.868 million for the year. This represents the surplus of £35.474 million on the provision of services, adjusted for other movements in reserves that under accounting regulations do not get charged to the provision of services including a revaluation gain in non-current assets of £5.005 million, a revaluation loss on equity instruments of £0.665 million and re-measurement of pension fund assets and liabilities of £182.365 million. This amount can be reconciled to the movement on net assets between 2019/20 and 2020/21 on the balance sheet.

The cost of provision of services shows a surplus of £35.474 million, however general reserves have increased by £3.284 million. This is a result of the council making statutory adjustments of £33.989 million for items such as depreciation, impairments of fixed assets and entries in relation to pension costs (these adjustments are required by regulation otherwise council tax levels would need to be raised to cover such accounting costs) and a transfer of earmarked reserves being set aside for specific purposes of £66.179 million (see note 7, page 65).

The following table sets out the budgeted and actual movement in the general fund reserve:

	Original Budget £m	Actual £m	Variance £m	Note
Opening general fund balance	(14.410)	(14.410)	0.000	6
Use of general fund balance in year	0.752	(3.284)	(4.036)	6 & 7
<b>Closing general fund balance</b>	<b>(13.658)</b>	<b>(17.694)</b>	<b>(4.036)</b>	<b>6</b>

The council had budgeted for a net in-year use of reserves of £0.752 million. Actual general reserves have moved from an opening position of £14.410 million to a closing position of £17.694 million as at 31 March 2021 as a result of a net gain of £3.284 million. This has therefore resulted in an underspend against budget for the council of £4.036 million comprising a £0.453 underspend on

services and a release of earmarked reserves of £3.584 million. These movements can be seen within the movement in reserves statement on page 39.

**Material movements in the CIES**

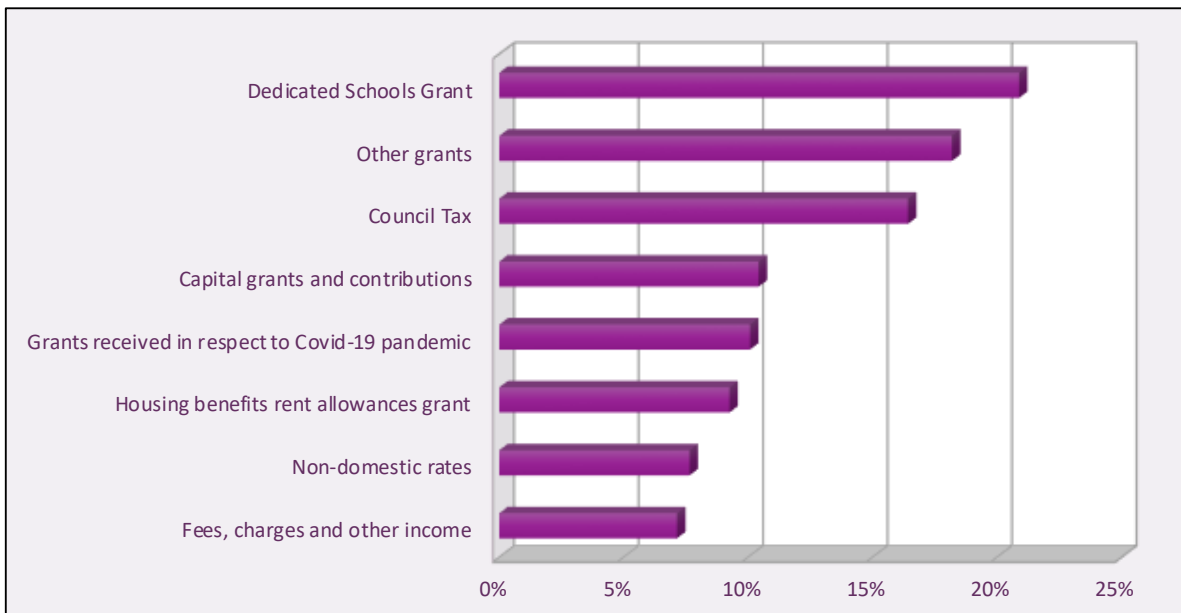
Capital grants used to finance revenue expenditure funded from capital under statute have decreased by approximately £5 million mainly as a result of a decrease in using growth deal grant in 2020/21 compared to 2019/20.

The council saw gains of £0.337 million on disposal of fixed asset in 2020/21 (in 2019/20 a loss of £19.183 million). This is due to three schools converting to academy status in 2019/20 with the assets transferring to the new academy trusts. This resulted in the council derecognising these assets.

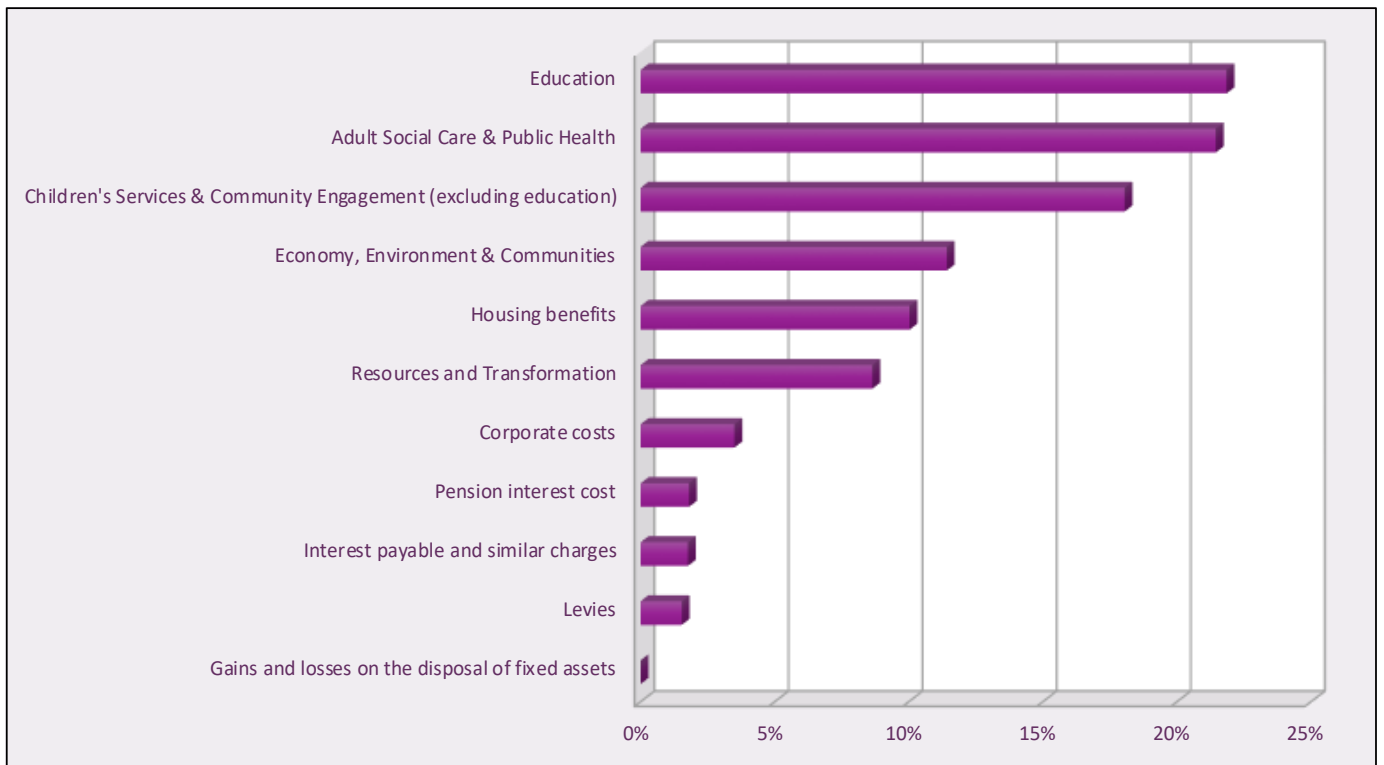
The re-measurement loss on the pension fund of approximately £182 million represents a significant change in the funding status of the pension fund following a re-measurement gain in 2019/20 of approximately £8 million. This is due to changes in the discount rate and other assumptions used in determining the council liability under accounting standards. The council relies and places assurance on the professional judgement of the actuary and the assumptions used to calculate this actuarial valuation (note 14 page 70).

In addition various parts of the comprehensive income and expenditure statement show an impact due to Covid-19. This includes additional government grants, loss of fees and charges due to lockdown, reduced NDR income and increased non-specific grant income. Further detail of the impact of Covid-19 on the council and borough can be found in section 6 of this narrative report on page 17.

The following graph shows the sources of income received by the council within the CIES on page 37.



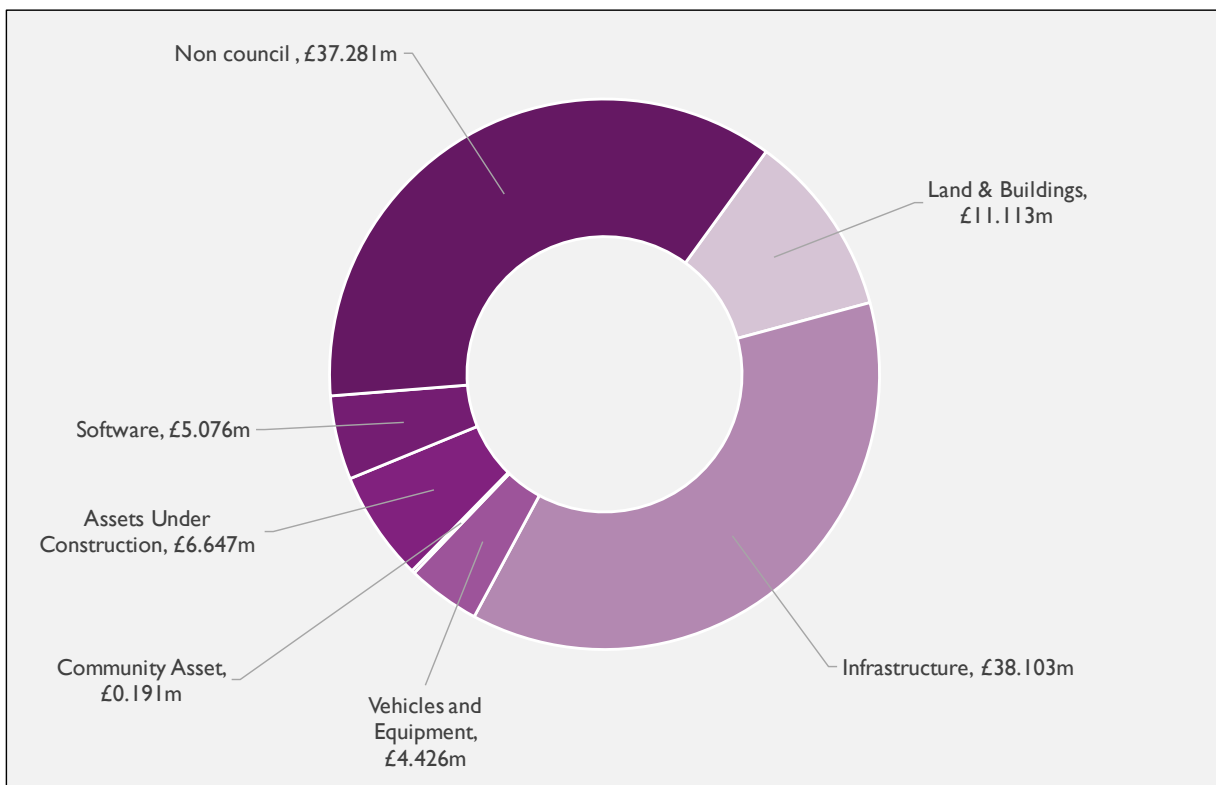
The following graph shows how the council's total expenditure within the CIES (page 37) is split between services.



The council has had to operate within an unstable and volatile national and local environment. This has resulted in pressures on financial resources due to the economic downturn, a reduction in public sector funding, an ageing population, increasing numbers of adults with complex needs, and the numbers of looked after children.

**Capital expenditure**

Capital expenditure in 2020/21 amounted to £102.837 million. The breakdown of capital expenditure (note 26, page 89) is shown below.



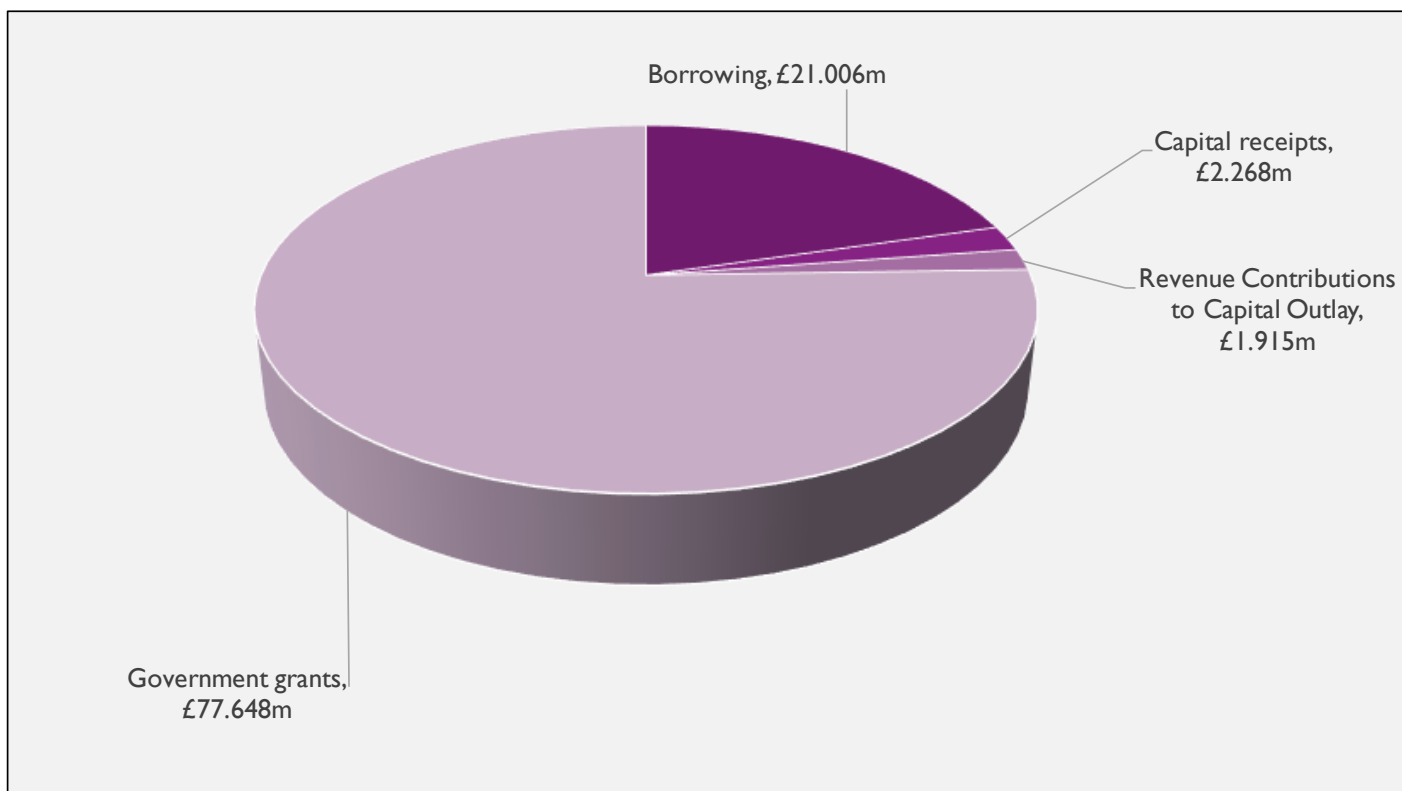
Non council – capital expenditure and grants for assets not owned by the council



The major areas of capital expenditure were £11.113 million on land and buildings, £38.103 million on infrastructure including roads maintenance and £37.281 million on grants and expenditure related to assets not owned by the council and, therefore, cannot be added to the council's asset register and balance sheet.

The majority of the non council expenditure is linked to the Growth Deal grant received over the last three years to provide funding to local businesses and organisations, within the Black Country, to encourage growth and create new employment. This expenditure is charged to revenue with a corresponding release from the capital adjustment account to ensure there is no impact on council tax.

Capital expenditure was funded by grants and contributions (£77.648 million), borrowing (£21.006 million) and other council resources (£4.183 million).



The council has two private finance initiative (PFI) schemes, one for the build and operation of St Thomas More School and another for the replacement and operation of the council's street lighting. The council has financial commitments (see note 28 on page 92) as a result of these schemes which are financed through PFI credits from central government and a council contribution.

### Balance sheet

As at 31 March 2021 Walsall Council's balance sheet (page 40) shows a negative net worth of £317.136 million. This is largely due to the government policy of academy conversion of local authority schools and the deficit on the West Midlands Metropolitan Authorities Pension Fund.

Since 2008 the council has seen a total of 36 schools convert to academy with a combined balance sheet asset value of £296.254 million. The council is not compensated for any academy conversions regardless of whether there has been any borrowing in prior years to finance capital spend associated with these assets. This means that for each academy conversion the council's balance sheet is further reduced.

The council's liquidity ratio, that is a measure by how much the council can cover its current liabilities by its current assets, is 2.01 (down from 2.39 in 2019/20). The decrease in the liquidity ratio is mainly a result of a reduction in cash and cash equivalents. The council can cover its long-term borrowing by its long-term assets by 1.83 (decrease from 1.86 in 2019/20). This decrease is due to decreases in asset values following disposals and asset valuations. These ratios indicate that whilst the balance sheet is negative the council is more than able to meet both its short term liabilities and its borrowing requirements. These accounts are accordingly prepared on a going concern basis.

The balance sheet for the year has seen a decrease of £142.867 million in total net assets from a negative £174.269 million to negative £317.136 million. Excluding the total net pension liability of £720.211 million (£572.439 million in 2019/20) the council shows a net asset balance of £403.075 million (£398.170 million in 2019/20). This combined with the above ratios for liquidity and assets over liabilities demonstrate a sound financial position.

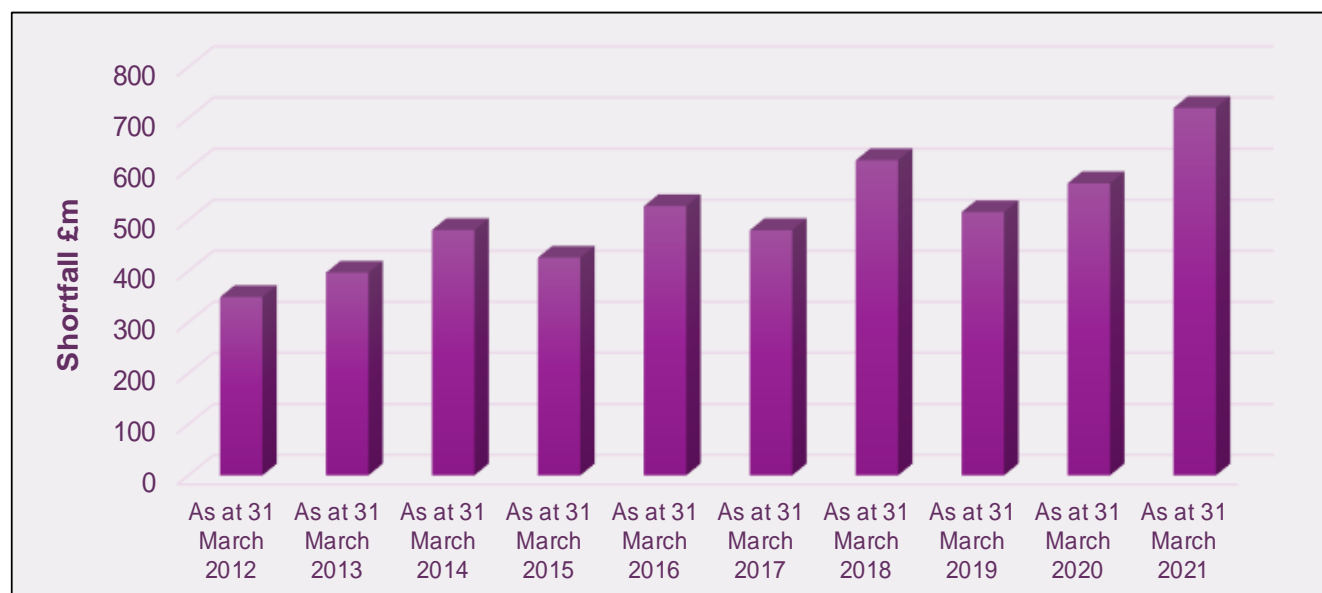
### Material and unusual changes to non-current assets

During 2020/21 there were no material or unusual changes to non-current assets.

### Pensions

Walsall Council participates in the West Midlands Metropolitan Authorities Pension Fund which is administered by Wolverhampton City Council. The pension fund actuaries are Barnett Waddingham LLP.

As at 31 March 2021 there is an actuary calculated shortfall for Walsall Council of £720.211 million (£572.439 million at 31 March 2020) between the forecast cost of future pensions and the value of the assets currently held within the pension fund. The calculated shortfall is a very volatile valuation, caused by fluctuations in the financial markets. The movement in the shortfall over the last ten years since the council has been required to account for pensions according to accounting standards can be seen below.



The forecast pension payments represented by the calculated shortfall will be paid out over a period of many years during which time the assets will continue to generate returns towards funding them. In addition future changes in the equity market will adjust the value of the fund assets.

The West Midlands Metropolitan Authorities Pension Fund underwent its triennial revaluation in 2019/20 based on conditions at 31 March 2019. This revaluation reviewed the current condition of



the fund and its ability to meet current and future pension obligations. The revaluation determined the contribution rates based on a requirement to bring the fund to a fully funded position over the following 17 years from 31 March 2020.

The council in April 2020 made payments to the West Midlands Metropolitan Authorities Pension Fund totalling £89.9 million covering contributions for 2020/21 and advance contributions for 2021/22 and 2022/23. The advance contributions will be released in the relative year. As a result of this upfront payment the council will realise savings against budgeted costs over this next triennial revaluation period.

### **Treasury management**

Walsall Council has a successful treasury management strategy that has continued to maximise investment income and minimise interest payments without undue or inappropriate exposure to financial risk.

The council places great importance on the management of the security of all investments. This risk is minimised through the annual investment strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria. The annual investment strategy also considers maximum amounts and time limits in respect of each financial institution.

The council ended 2020/21 with short-term investments of £138.892 million (£124.927 million 2019/20). Use of these investments will be required to fund those capital projects currently underway where completion is due beyond 31 March 2021 and for the planned use of earmarked reserves in future years.

The target investment rate receivable by the council for 2020/21 was 1.11% however as at 31 March 2021 the actual rate was 0.59%. However when compared to current market conditions this rate shows the council continues to maximise investment income. In cash terms this means the council received £1.571 million (£2.572 million in 2019/20) of investment income. This is in addition to £1.231 million (£0.870 million in 2019/20) of dividend income from holdings in the CCLA Local Authorities Property Fund.

At 31 March 2021 the council's external long term borrowing was £337.302 million (£308.773 million as at 31 March 2020). Short term borrowing as at 31 March 2021 was £18.127 million (£6.968 million as at 31 March 2020). Increases in both long term borrowing were required to fund contributions to the West Midlands Metropolitan Authorities Pension Fund for 2020/21, along with advance contributions for 2021/22 and 2022/23 made in April 2020.

The interest costs associated with this debt represent 5.07% of the net budget requirement (after tax income) for the year, at an average interest rate of 3.34% compared to the target interest rate for the year of 3.35%.

## **6. Impact of Covid-19 during 2020/21**

Covid-19 was categorised as a pandemic by the World Health Organisation on 11 March 2020. This has had an effect on Walsall as it has the rest of the UK and the world. This section highlights the work undertaken in 2020/21 as a result of this pandemic and the path forward for Walsall as it looks to recover from this.

### **Supporting local businesses**

During 2020/21 the council has supported business in a number of ways. The primary support has been through administering the delivery of over 11,000 central government grants totalling £63.4m

(as shown in the table on page 22) and business rates relief totalling £26.9m. In addition the council set up, during the initial lockdown period, a process of faster/immediate payments to suppliers.

The council has also assisted businesses in the borough on a range of issues to ensure they understood and were able to access the help available to them, safeguard jobs and provide growth opportunities. This assistance included:

- COVID-19 support
- International Trade support
- Access to Finance
- Searching for new premises.

When Operation Eagle (enhanced surge testing) was implemented in February 2021 as a result of the beta (formerly South African) variant the council led on the primary business communication locally. Over 250 businesses were contacted over phases one and two to ensure they were aware of the surge testing, why it was being carried out and how they could effectively and efficiently ensure that their staff were tested and remained safe to work. Public Health colleagues ensured that tests were delivered and collected as quickly as possible.

A workplace health programme was commissioned by Public Health. Through this the council engaged widely with businesses across Walsall delivering meaningful interventions and supporting businesses, including ensuring the wellbeing of their staff, during the Covid-19 pandemic.

### **Supporting Walsall residents, families and children**

One of the primary duties of the council during this year has been to ensure that the residents of Walsall have had sufficient and appropriate support. This has resulted in a wide range of support measures being introduced across the borough.

The council has provided financial support to council tax payers through the administration of hardship payments and grants as follows:

- Council Tax hardship payments      £3.56 million
- DWP Covid winter payments          £1.47 million

The DWP Covid winter payments helped support 23,815 children in the borough.

Working with Making Connections Walsall (MCW) and the council's community hubs over 6,000 food parcels have been distributed to the most vulnerable in the borough. They have also aided over 2,000 people with their shopping and had 5,500 further befriending requests that they responded to.

The council distributed computer tablets to all care homes within the borough following a generous donation from Barhale and West Bromwich Building Society. These tablets enabled virtual conversations between residents and carers/family members. They were also utilised to provide games and interactive activities, which have proven invaluable to those residents that have dementia.

The council's online services were promoted to residents, along with support, as access to the council was limited as a result of Covid-19 restrictions. Examples of these include

- Making it easier for people to claim Housing Benefit and/or Council Tax Reduction with 85% of applications now received on-line, speeding up the process.

- Online functionality for Council Tax, Business Rates and Benefits has increased the opportunities for customers to interact with the council when convenient to them. This has seen a 34% increase in the last six months in the use of online facilities.
- £14.3m support administered via Council Tax Reduction, an increase of 5.98% from previous years due to the ongoing pandemic.

To support children and families during the pandemic the council has:

- Delivered, in partnership with schools, over 4,500 digital devices including laptops, tablets, iPads and wireless dongles to disadvantaged and vulnerable children to support home learning.
- At the start of the first lockdown children's services worked to understand and identify children who were most vulnerable. These children continued to receive face to face visits where possible and have been contacted most frequently throughout the pandemic.
- Supported care leavers by organising shopping deliveries, going on socially distanced walks and holding virtual sessions including cook-a-longs and 'how to assemble flat pack furniture'.
- Provided significant support to schools and staff in Walsall throughout the Covid-19 pandemic including:
  - A focus on staff welfare has been key and a range of approaches have been used to support staff and keep them safe including:
  - Shared guidance and policies.
  - Recognition of individual support needs and agile working with regular check in sessions.
  - Staff receive a weekly briefing with service changes, key updates, resources, and good news stories so communication all comes from one place where possible.
  - Moved child protection conferences and Looked after Children reviews to a virtual setting at the start of the pandemic, later moving to a hybrid model where families were onsite with the conference chairperson or reviewing officer so that support could be provided, with other professionals contributing virtually.
  - Providing a number of opportunities, via virtual live sessions and webinars to connect, reflect and plan across a range of organisations, teams, and professionals. All of our webinars have been recorded and are now available as an online learning resource on the Safeguarding Partnership website.
  - Assisted schools to remain open with services working throughout the pandemic to ensure that our schools are accessible and thoroughly cleaned and that children's meals are catered for either by supplying a cooked meal, packed lunch or a food parcel.

7,624 additional free school meals voucher cheques have been issued through our own local scheme providing £0.114 million of support to households since the implementation of the first national lockdown in March 2020.

### **Public Health role**

The public health team set up a seven days a week 8am to 8pm COVID-19 helpline to support businesses, organisations and schools as well as providing proactive engagement with Care Homes. Since April 2020 over 4,500 enquiries have been managed.

The Public Health Intelligence Team have been instrumental in monitoring the rapidly changing situation and in providing detailed information to support all decision makers, all communications and the Local Outbreak Engagement Board. This information has been essential to how the council has been able to support residents, communities and businesses.

The public health team have set-up the borough-wide network of Lateral Flow Test Centres in line with government guidance and expectations. In addition they have supported health colleagues to set up vaccination centres at Oak Park Active Living Centre, Bloxwich Active Living Centre and in the Saddlers Centre. The council continues to support the ongoing operation of these vaccination centres.

When Operation Eagle was implemented in February 2021 as a result of the Beta (formerly South African) variant the public health team ensured that tests were delivered and collected as quickly as possible.

### **Transformation of council services in response to Covid-19**

The investment made to enabling technology meant that the council was able to implement organisation-wide remote working whilst maintaining service delivery across the council. This enabled the council workforce, where possible, to minimise travel and significantly reduce the spread of Covid-19.

A number of teams including leisure services and cleaning and caretaking are working outside of their normal practices to support the delivery of food, the distribution of PPE and the creation and maintenance of vaccination and Lateral Flow Centres.

Staff whose substantive roles couldn't be delivered because of lockdown restrictions have been utilised to coordinate the supply and distribution of Personal Protective Equipment (PPE) through a central 24/7 Hub at Goscote, servicing over 164 Care Providers in the borough. An enhanced offer of weekly PPE drops to residential and nursing homes was introduced mid-March 2020. The range of support has been expanded to sourcing and distribution of additional sundry items to support every aspect of infection prevention and control.

To ensure that openness and transparency in decision making could continue during lockdown periods the council implemented the roll out of digital committee meetings. These meeting were streamed live via YouTube. They were also made available after the meeting as recordings on the council's website. The introduction of digital committee meeting also increased public access to local democracy.

The corporate communications team quickly created and continue to maintain more than 20 new external COVID-19 webpages providing a centralised information hub for residents, communities and businesses regarding all activity and support relating to the pandemic. The team continue to collaborate with Walsall for All to ensure this information is accessible in translated and accessible formats so to widen the reach.

Across a number of council sites COVID-19 safe measures were developed using signage to promote social distancing, providing hand sanitising stations and conducting regular risk assessments to protect the health and wellbeing of employees and customers.

When the lifting of national restrictions allowed, the council moved swiftly to 're-open' services in a way that ensured safety for customers and staff. Services ranged from birth registrations and marriages to active living centres and household waste recycling centres.

### **Financial exposure**

2020/21 has been a particularly challenging year, with the global pandemic impacting greatly on service delivery and financially. Emerging service pressures and Covid-19 have required action to be taken to limit the council's financial exposure. The actions taken ensured that the council remained within budget at year end, along with sufficient levels of reserves available to manage

existing liabilities and emerging risks that may arise in 2021/22, including the unknown ongoing impact of Covid-19.

The council continued to respond to the unprecedented financial challenges imposed by Covid-19. Government committed to fully compensating councils for the costs of authorities' responses to Covid-19 in 2020/21 with the grant funding shown in the Covid grants and payment section below. As well as the initial costs of funding the council's response, the impact of Covid-19 included significant loss of income following closure of services and facilities; a considerable impact on the council tax and business rates income; and delays to the delivery of approved budget savings as the council has refocused its resources on its response to Covid-19.

The council was able to manage the financial impact of Covid-19 in 2020/21 within allocated funds, providing Covid-19 cost pressures and income losses remained within the predicted scenario reported to Cabinet. However where cost pressures and income losses substantially exceed this, additional further action was taken as required.

The 2020/21 budget was predicated on delivery of £8.77m from the Proud Programme from the adoption of new ways of working across the council, significantly enhancing our enabling technology capabilities, and improving our service efficiency and performance. Planned activities within the Walsall Proud Programme (WPP) were reviewed in order to determine those activities which can continue and those which should be delayed as the council responded to the Covid-19 situation. As part of this review, an assessment of the financial impact was undertaken in relation to those work streams that were due to deliver savings in 2020/21 alone. These assessments concluded that up to £8.02m of savings will now be delivered in 2021/22 instead of 2020/21. This was in the main due to: a refocus of programme resource into managing the council's Covid-19 response; an inability to generate fee and charge increases due to facility closures and a reduced client base on reopening some services; and an inability to commence consultation on a number of organisational redesigns. This has factored into the financial plan for 2021/22.

### **Covid grants and payments**

During 2020/21 the council has received grants from central government to a) support the council in managing the impact of Covid-19 within the community, b) provide grant support to local businesses and c) put in place infection control, outbreak management and track and test ability for the borough.

The following table outlines the different Covid-19 funding streams that the council has received during the year. Those grants where the council was acting as an agent for central government are in relation to the distribution of business grants, infection control grants and test and trace payments. The council is classed as an agent in these cases as the amounts to be distributed and the eligibility criteria were defined by central government and the council had no discretion on who would receive these amounts. As the council was acting as an agent for central government the amounts within this section are not classed as council expenditure and therefore are not contained within the council's comprehensive income and expenditure statement (page 37).

<b>Covid funding stream</b>	<b>Expenditure £m</b>	<b>Income £m</b>
<b>Specific grants</b>		
COVID-19 Track and Trace Grant	1.650	(1.651)
COVID-19 Outbreak Management Grant	1.500	(7.178)
COVID-19 Community Testing Grant	0.426	(0.426)
COVID-19 Surge Testing	0.115	(0.115)
COVID-19 Workforce Capacity Fund	0.716	(0.716)
COVID-19 Infection Control Grant Tranche 2	0.469	(0.469)
COVID-19 Infection Control Grant Tranche 1	0.573	(0.573)
COVID-19 Adult Social Care Rapid Testing Grant	0.117	(0.117)
COVID-19 Wellbeing for Education Grant	0.000	(0.040)
COVID-19 Homelessness	0.005	(0.005)
COVID-19 Test & Trace	0.171	(0.171)
Defra Emergency Assistance Grant	0.421	(0.421)
Winter Grant DWP	1.467	(1.467)
COVID-19 Emergency Active Travel Fund	0.030	(0.030)
COVID-19 Reopening of High Streets Fund Grant	0.014	(0.014)
COVID-19 Home to School Transport TM	0.045	(0.045)
COVID-19 Clinically Vulnerable Support Grant	0.294	(0.746)
COVID-19 Local Authority Compliance and Enforcement Grant	0.184	(0.184)
COVID-19 Community Champions	0.000	(0.433)
COVID-19 Business Rates Admin/Hardship Fund New Burdens	0.292	(0.292)
COVID-19 Digital Platform Grant Inc	0.037	(0.037)
COVID-19 Exceptional Costs - Specific Grants	0.397	(0.397)
COVID-19 Catch-Up -Specific Grants	1.140	(1.140)
COVID-19 Additional Restrictions Business Grant	6.761	(6.761)
COVID-19 Discretionary Business Grant	2.305	(2.305)
<b>Specific grant income and expenditure</b>	<b>19.129</b>	<b>(25.733)</b>
<b>General support for councils</b>		
COVID-19 General Grant	0.000	(17.455)
COVID-19 Sales Fees and Charges Grant	0.000	(3.250)
COVID-19 Business Rates Expanded Retail Discount	0.000	(26.824)
COVID-19 Business Rates Nursery Discount	0.000	(0.109)
COVID-19 Hardship Fund Grant	0.000	(3.879)
<b>General support for councils</b>	<b>0.000</b>	<b>(51.517)</b>
<b>Grants and payments distributed for central government</b>		
COVID-19 Infection Control Grant Tranche 1	1.716	(1.716)
COVID-19 Infection Control Grant Tranche 2	1.874	(1.874)
COVID-19 Adult Social Care Rapid Testing Grant	0.466	(0.466)
COVID-19 Test & Trace – Main Scheme	0.364	(0.364)
COVID-19 Local Restrictions Support Grants (Open)	0.286	(0.286)
COVID-19 Local Restrictions Support Grants (Closed)	14.414	(14.414)
COVID-19 Small Business Rates Grant	33.180	(33.180)
COVID-19 Retail Hospitality Grant	10.970	(10.970)
COVID-19 Christmas Support Payment for Wet-Led Pubs	0.116	(0.116)
COVID-19 Local Restrictions Support Grants (Sectors)	0.007	(0.007)
<b>Grants and payments distributed on behalf of central government</b>	<b>63.393</b>	<b>(63.393)</b>
<b>Total Covid income and expenditure</b>	<b>82.522</b>	<b>(140.643)</b>

The general support for councils contains approximately £27 million that is to support repayment of the NDR deficit in 2021/22 created by additional discounts to retail, leisure and nurseries during



2020/21. The hardship funding was used to provide additional support via council tax reductions to qualifying households in the borough. The remaining grants were to compensate council's for lost fees and charges in 2020/21 and additional funding support for putting in place Covid-19 measures.

A number of the grants were received in 2020/21 but are to be used within both 2020/21 and 2021/22. Where this is the case depending on the grant the amount that was relevant to 2021/22 has been accounted for as either a grant in advance (where there are specific conditions that have not yet been met) or as earmarked reserves to finance the relevant expenditure in 2021/22.

### **Path to recovery**

As the council looks to move forwards from the Covid-19 pandemic a reset action plan is being put into place. This plan is looking at how to shape the council's future services, taking into account the lessons that have been learnt from how the council has operated during the pandemic.

It is recognised that this pandemic has been one of the largest challenges that individuals, communities, businesses have faced since World War 2. Now as the successful vaccination programme advances in the country it is time for the council to develop a road map out of lockdown. As a result a reset action plan has been developed and was presented to Cabinet on 16 June 2021 as a first step on the path to recovery.

It has been recognised that the Covid-19 pandemic has had a drastic change on the way the council works. It has required managers within the council to identify new methods of working to adapt to the remote methods of working required during the lockdown periods. This has led to an unprecedented level of adoption of technological solutions in a timescale not previously thought possible.

The action plan sets out the actions that will be taken over the next year as lockdowns ease. The plan has been developed in conjunction with the aims of the council Proud transformation programme. It looks at all aspects of the council's service delivery (including back office functions) to take advantage of progress that had been made by the council through use of technology and digital working including:

- How front facing services will be accessed by customers (residents, businesses and other organisations) in a safe manner
- Democratic process, engagement and transparency
- Methods of working for the council's workforce
- Ensuring council buildings are safe for the council's workforce

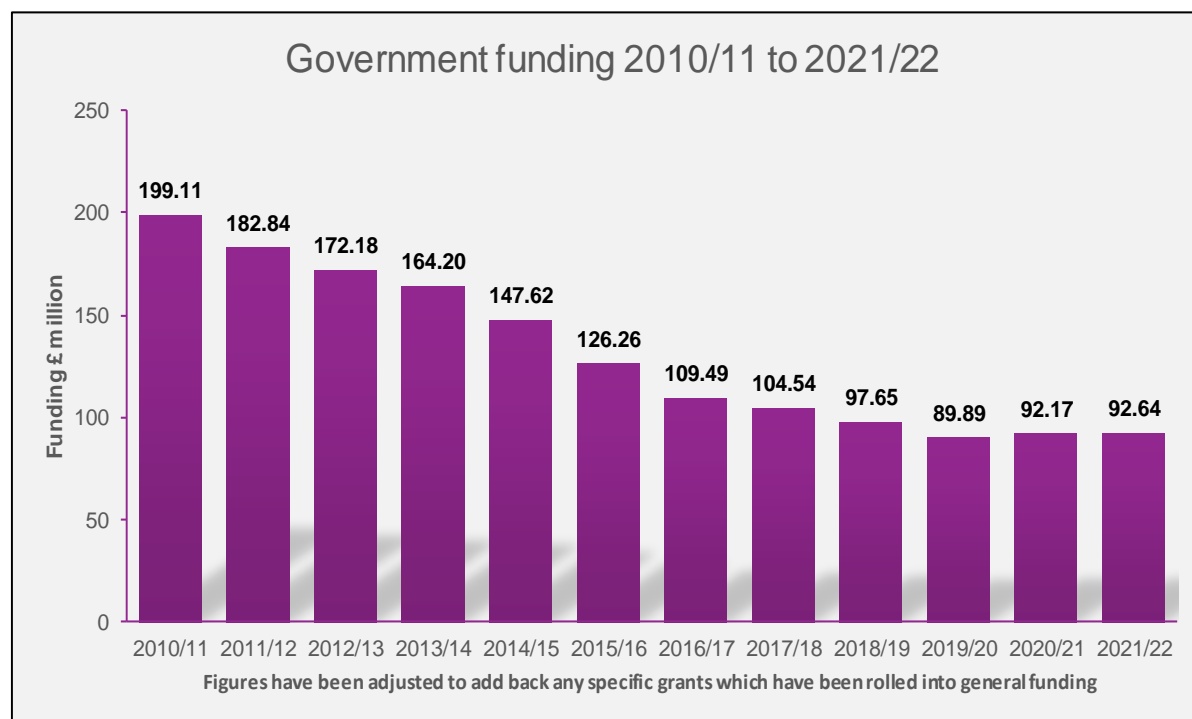
## **7. The impact of the current economic climate going forward**

The council's budget is a financial representation of the organisation's plans for the forthcoming financial year and beyond. In times of economic uncertainty, it is imperative that the council plans over the medium term. The council's budget reported to full Council on 25 February 2021 looks over the lifetime of the spending review period 2021/22 to 2023/24 in some detail and is constructed as an integral part of the council's planning processes. It is aligned to its priorities and objectives and specifically the council's corporate plan, strategic economic plan, and workforce development plan. This has been, and will continue to be, monitored and reported and financial plans amended as appropriate in response to the continuing Covid-19 pandemic.

## Our challenges

### 1. Core Government Funding

Around half of Walsall's funding comes from Government grant (56% - top up, schools DSG and some specific service grants). In 2010, Walsall received £199m of Government core funding support to deliver services, alongside income generated from council tax. Between 2010/11 and 2021/22, Government has cut funding by c.£106m. Alongside cost pressures over the same period, savings totalling c.£230m have had to be identified and implemented.



The Government replaced the way it funds councils with a new scheme known as Business Rate Retention (BRR) from April 2013. A review of the scheme by government to amend the % of retained business rates from 49% to 75% was due to be finalised by 2020/21 but due to delays this has not been fully undertaken and introduced. The review is still on-going with changes expected in 2022/23.

From 2017/18, Walsall has been part of the West Midlands Combined Authority (WMCA) 100% business rate retention (BRR) pilot. Government agreed that this would be at 'no detriment' to participating authorities; however, there remains some uncertainty as to the future final impact of national policy in respect of BRR.

The council's second largest source of funding is council tax (20.15% of the council's gross spend is funded from council tax), which continues to be subject to Government restrictions on the amount that can be raised from this income stream, previously through 'capping', and now through the referendum principles. The budget currently assumes council tax increases of 1.99% over the next three years, with an additional 3% in 2021/22 for Adult Social Care activity, in line with current referendum principles.

A one year settlement for 2021/22 was announced on 18 December 2020. The future financial environment therefore continues to be challenging for councils for 2022/23 and beyond, with significant uncertainties in future grant, including public health, better care fund, etc. One of the major thrusts has been that local authorities can now keep a share of the business rates generated within their area rather than pooling for national redistribution, however this benefit is limited by other parts



of the funding mechanism, such as Government top slicing of funds to meet new burdens, safety net authorities, national capitalisation targets, etc.

Additionally, as part of BRR, the Government is consulting on transferring additional responsibilities to local authorities. This could lead to further pressures if these are not fully funded.

## **2. Impact of Covid-19**

Government, in the Spending Round published on 25 November 2020, announced a further £3bn of funding to be made available in 2021/22 to include support for the first quarter of the year for income losses, and for support for tax revenue losses;

- £1.55bn to meet additional Covid-19 pressures. The one year settlement on 17 December 2020 confirmed Walsall's allocation as £9.23m. This is aimed at covering Covid-19 costs and loss of income not recoverable from the sales, fee and charges grant (which is only payable for the first three months of the financial year).
- £0.67bn additional grant funding to help local authorities support the continuing cost of helping households that are least able to afford council tax payments. Walsall's allocation is £4.52m.
- £0.76bn to compensate local authorities for 75 per cent of irrecoverable loss of council tax and business rates revenues in 2020/21 that would otherwise need to be funded through local authority budgets in 2021/22 and later years i.e. collection fund deficits being dispersed (the impact was dependent on submission of final council tax and business rates returns for 2020/21, with the final year end returns showing a total of £5.95m).
- £0.02bn for extending the existing Covid-19 sales, fees and charges reimbursement scheme for a further three months until the end of June 2021 (the financial grant figure will be subject to actual losses incurred in 2021/22 as they arise).
- At this point, further impacts of the pandemic are unclear, as such whilst the above is welcome, an assurance from Government that they will fund all pressures and income losses in relation to Covid-19 would be welcome.

## **3. Demand and other cost pressures**

Alongside reductions in funding, the council also faces increasing cost pressures due to both increasing demand (for example, as a result of welfare reforms reducing individuals disposable incomes further, the numbers of older people requiring support to remain independent, etc), new burdens imposed by Government, but without the corresponding full funding given, and the continuing impact of Covid-19. The following summarises initiatives, demand and other pressures that have and will continue to have financial implications for the council over the coming years:

- Increases in demand:
  - From an ageing population putting strain on local authority systems both in financial and operational terms. For example, adult social care packages and placements costs have risen by £15.87m from £56.21m in 2010/11 to £72.08m in 2020/21;
  - For looked after children (LAC), and the associated impact on numbers of social workers, and costs required to support these children. There were 629 LAC in March 2016, compared to 683 by December 2020;
- Increased demand for support from our most vulnerable community members from the impact of Covid-19;
- Increased costs to support the response to Covid-19 such as personal protective equipment, maintaining social distancing requirements, etc;

- The potential impact of the UK leaving the EU on costs, including labour costs and inflationary pressures on good and services;
- Welfare reform, including universal credit;
- Increased corporate costs, including costs in relation to pay and pension inflation and reforms.
- Continued reductions in core funding, for example:
  - Impact of full business rate retention (BRR) as part of the West Midlands pilot, and changes to the Government's intention to move to 75% retention for all non-pilots;
  - Impact of the Government's next Spending Review/Round during 2021, and the impending 'Fair funding' review of council services, to include the setting of new baseline funding allocations;
  - Government reliance on individual council's ability to raise income through council tax increases, rather than providing national ongoing funding to support social care pressures, which will become unsustainable in the longer term;
  - Public Health grant – this was expected to be transferred fully into BRR from 2020/21, and become un-ringfenced, but no further guidance has been issued as to when this may occur. There is limited intelligence as to how this will impact, and the council expects that this will be addressed as part of the next spending review. Once subsumed into BRR, a significant chunk of this could be lost in future funding reviews;
  - Continuation or otherwise of other specific grants e.g. improved better care fund, social care, troubled families, etc;
  - Uncertainty as to how much the Government will reimburse us for actual income losses/cost pressures in relation to Covid-19 in 2021/22 and potentially beyond.

### **The Medium Term Financial Strategy (MTFS)**

The MTFS is a strategic framework and policy document within which the council's finances are constructed and managed. It is part of a suite of policy documents that together comprise the council's approach to effecting sound governance and good practice. It is the translation of our vision, aims and objectives into a financial plan, which thereby facilitates delivery of these through the portfolio planning process.

The MTFS is a key document in bringing together the level of available resources with the demands for service delivery and investment, facilitating sound financial and service risk and opportunity management. It also links to the impact on the council's capital resources and external funding opportunities.

The MTFS is the overarching corporate financial policy sitting below the Corporate Plan and above the other elements of the financial cycle. It is the driver for all other financial activity. Below the MTFS sit the other financial strategies; the capital strategy and the treasury management strategy.

The council adopts a policy-led, medium term approach to financial planning, seeking to ensure our budgets are clearly linked to our vision, aims and objectives. The council are committed to maintaining financial stability and delivering value for money through effective and efficient services.

The main objective for the council is to maintain good long-term financial health. Achieving this allows us to deliver good quality, value for money services, shaped by our customer demand. Services that are modern, efficient, effective, and fit for purpose. This requires a framework that delivers both continuous, adaptive improvement and core strength.

## 2021/22 revenue budget headlines

The revenue budget is constructed in accordance with the council's medium term financial strategy (MTFS), the corporate plan, and all relevant corporate financial protocols and presents a draft balanced budget, with:

- A focus on a policy-led, medium term, risk assessed budget setting approach using priorities established by Cabinet;
- A total net council tax requirement of £132.55m;
- A 4.99% council tax increase, equivalent to a Band D Council Tax of £1,871.87 (excluding precepts) and £2,112.46 (including precepts) subject to confirmation of final precepts;
- Investment of £3.28m for Adult Social Care cost pressures primarily to cover demographic changes;
- Investment of £5.95m for Children's Services cost pressures primarily to cover Looked after Children, management of caseloads, demographic changes and contractual inflation;
- Provision for other known budget pressures, including cost pressures, reduced levels of income or grant, and pay changes of £19.46m;
- Bringing total investment to £28.69m;
- Savings of £28.90m;
- Appropriate use of prudential borrowing to support capital investment where affordable and sustainable with revenue costs being reflected in this report;
- Minimum opening general reserves of c£16.64m as assessed and recommended by the S151 Officer.

## Summary of the 2021/22 capital programme

The council has an asset portfolio of around £515m. Therefore managing and maintaining these assets is a key issue for the council to ensure they continue to be fit for purpose and their value is maintained. The capital programme is key to delivering the council's vision and priorities.

Due to the diverse nature of capital expenditure, each capital scheme impacts on residents in different ways according to their use of council facilities and services. The capital programme has been constructed within the principles outlined in our capital strategy. This document drives the construction and management of the capital programme. The Strategy reflects and enables delivery of the council's vision and priorities and approved schemes must deliver that aim. It also requires the council to optimise successful partnership working for example through the Walsall Partnership, NHS Walsall, registered social landlords and regionally with other councils.

The 2021/22 capital programme totals £103.76m, consisting of:

- Council funded programme (£57.05m) - funded through borrowing and capital receipts. Of this £1.33m is identified for council wide schemes, funding to support essential works including health and safety and other projects that cannot be guaranteed at the start of the year.  
A further £28.00m provision is made for council pipeline investment opportunities, including emerging regeneration schemes, where funding or match funding is required, and major capital projects. To access these funds, an outline business case will need to be approved by the council's Strategic Investment Board, followed by a full business case which will require Cabinet approval.
- Non-council funded programme - funded from capital grants.

In addition, the council's leasing programme for 2021/22 is £4.6m, the revenue costs of which are funded from services own budgets.

Capital resources will continue to be limited in the future, inevitably placing more pressure on our ability to make future capital investment decisions. Funding will be more reliant on the council's ability to secure capital receipts from sale of land and buildings or affordable additional borrowing. A strategic review of assets will be undertaken as part of the Corporate Landlord work stream of the Proud Programme, which will inform the revision of the capital strategy and formulation of future years capital programmes.

## **Brexit**

The United Kingdom formally left the European Union on 31 January 2020 with a transition period that lasted until 31 December 2020 to enable both parties to negotiate their future relationship. These negotiations resulted in a trade agreement with the EU for goods only with negotiations continuing with respects to services.

At present it is hard to quantify what the impact has been to the council due to the impact Covid-19 has had on the UK economy potentially masking any Brexit consequences. At present the most obvious implication has been the additional paperwork required for the import of goods into the country due to the new customs arrangements, along with delays to the movement of these goods as they cross the border.

The council will continue to monitor developments in relation to these key risks and update our strategic and financial plans as necessary as and when the implications become clearer.

## **8. Reporting requirements for the 2021/22 accounts and beyond**

The Code requires the disclosure of information relating to the expected impact of an accounting change that will be required by a new standard which has been issued but is yet to be adopted.

The Code also requires that changes in accounting policy are to be applied retrospectively unless transitional arrangements are specified, this would result in an impact on disclosures spanning two financial years.

Accounting changes that are introduced by the 2021/22 code are:

- Definition of a business: Amendments to IFRS3 Business Combinations
- Interest rate benchmark reform: Amendments to IFRS 9, IAS 39 and IFRS7
- Interest rate benchmark reform – phase 2: Amendments to IFRS 9, IAS 39, IFRS 7, IFRS 4 and IFRS 16

The council will review these during 2021/22 and implement any necessary changes.

In addition accounting for leases which is currently carried out under IAS 17 – Leases will from 1 April 2022 be accounted for under IFRS 16 – Leases. This will require a change to the council's accounting policies for leases. Most leases where the council are the lessee will go onto the council's balance sheet meaning there is no longer a distinction between operating and finance leases for these. It is expected that there will be no change to the councils overall general fund balances as a result of this implementation of the standard. Application of this standard will not result in any retrospective prior period adjustments.

## Statement of responsibilities

### The council's responsibilities

The council is required to:

- Make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Interim Executive Director – Resources and Transformation (Section 151 Officer).
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the statement of accounts.

### The chief financial officer's responsibilities

The chief financial officer is responsible for the preparation of the authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the chief financial officer has:

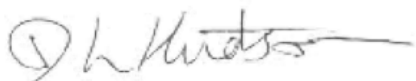
- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Code.

The chief financial officer has also:

- Kept proper accounting records which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

### Certification by the chief financial officer

I, the chief financial officer of Walsall Metropolitan Borough Council, certify that this statement of accounts gives a true and fair view of the financial position of the authority at the reporting date and of its expenditure and income for the year ended 31 March 2021



**Deborah Hindson**

Interim Executive Director, Resources and Transformation

27 September 2021

## Approval of Statement of Accounts

The statement of accounts was approved by the Walsall Council Audit Committee on 27 September 2021.



**Mr A Green**

Chair of the Audit Committee

27 September 2021

## Independent auditor's report to the members of Walsall Council

### Report on the Audit of the Financial Statements

#### Opinion on financial statements

We have audited the financial statements of Walsall Council (the 'Authority') for the year ended 31 March 2021, which comprise the Comprehensive Income and Expenditure Statement, the Movement in Reserves Statement, the Balance Sheet, the Cash Flow Statement, the Collection Fund Statement and notes to the financial statements, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2021 and of its expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

#### Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law, as required by the Code of Audit Practice (2020) ("the Code of Audit Practice") approved by the Comptroller and Auditor General. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Conclusions relating to going concern

We are responsible for concluding on the appropriateness of the Chief Financial Officer's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify the auditor's opinion. Our conclusions are based on the audit evidence obtained up to the date of our report. However, future events or conditions may cause the Authority to cease to continue as a going concern.

In our evaluation of the Chief Financial Officer's conclusions, and in accordance with the expectation set out within the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21 that the Authority's financial statements shall be prepared on a going concern basis, we considered the inherent risks associated with the continuation of services provided by the Authority. In doing so we had regard to the guidance provided in Practice Note 10 Audit of financial statements and regularity of public sector bodies in the United Kingdom (Revised 2020) on the application of ISA (UK) 570 Going Concern to public sector entities. We assessed the reasonableness of the basis of preparation used by the Authority and the Authority's disclosures over the going concern period.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Authority's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.



In auditing the financial statements, we have concluded that the Chief Financial Officer's use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

The responsibilities of the Chief Financial Officer with respect to going concern are described in the 'Responsibilities of the Authority, the Chief Financial Officer and Those Charged with Governance for the financial statements' section of this report.

### Other information

The Chief Financial Officer is responsible for the other information. The other information comprises the information included in the Financial Report, other than the financial statements, and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of the other information, we are required to report that fact.

We have nothing to report in this regard.

### Other information we are required to report on by exception under the Code of Audit Practice

Under the Code of Audit Practice published by the National Audit Office in April 2020 on behalf of the Comptroller and Auditor General (the Code of Audit Practice) we are required to consider whether the Annual Governance Statement does not comply with 'delivering good governance in Local Government Framework 2016 Edition' published by CIPFA and SOLACE or is misleading or inconsistent with the information of which we are aware from our audit. We are not required to consider whether the Annual Governance Statement addresses all risks and controls or that risks are satisfactorily addressed by internal controls.

We have nothing to report in this regard.

### Opinion on other matters required by the Code of Audit Practice

In our opinion, based on the work undertaken in the course of the audit of the financial statements and our knowledge of the Authority, the other information published together with the financial statements in the Financial Report for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which we are required to report by exception

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or



- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.

We have nothing to report in respect of the above matters.

### **Responsibilities of the Authority, the Chief Financial Officer and Those Charged with Governance for the financial statements**

As explained in the Statement of Responsibilities set out on page 29, the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Chief Financial Officer. The Chief Financial Officer is responsible for the preparation of the Financial Report, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21, for being satisfied that they give a true and fair view, and for such internal control as the Chief Financial Officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Chief Financial Officer is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention by government that the services provided by the Authority will no longer be provided.

The Audit Committee is Those Charged with Governance. Those Charged with Governance are responsible for overseeing the Authority's financial reporting process.

### **Auditor's responsibilities for the audit of the financial statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: [www.frc.org.uk/auditorsresponsibilities](http://www.frc.org.uk/auditorsresponsibilities). This description forms part of our auditor's report.

### **Explanation as to what extent the audit was considered capable of detecting irregularities, including fraud**

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud. Owing to the inherent limitations of an audit, there is an unavoidable risk that material misstatements in the financial statements may not be detected, even though the audit is properly planned and performed in accordance with the ISAs (UK).

The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below:

- We obtained an understanding of the legal and regulatory frameworks that are applicable to the Authority and determined that the most significant, which are directly relevant to specific assertions in the financial statements, are those related to the reporting frameworks (international accounting standards as interpreted and adapted by the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2020/21, The Local Audit and Accountability Act 2014, the Accounts and Audit Regulations 2015 and the Local Government Act 2003.
- We enquired of senior officers and the Audit Committee, concerning the Authority's policies and procedures relating to:

- the identification, evaluation and compliance with laws and regulations;
  - the detection and response to the risks of fraud; and
  - the establishment of internal controls to mitigate risks related to fraud or non-compliance with laws and regulations.
- We enquired of senior officers, internal audit and the Audit Committee, whether they were aware of any instances of non-compliance with laws and regulations or whether they had any knowledge of actual, suspected or alleged fraud.
  - We assessed the susceptibility of the Authority's financial statements to material misstatement, including how fraud might occur, by evaluating officers' incentives and opportunities for manipulation of the financial statements. This included the evaluation of the risk of management override of controls and the risk of fraud in specific areas of revenue and expenditure recognition. We determined that the principal risks were in relation to the accounting for income and expenditure relating to new areas of grant funding arising due to the covid-19 pandemic.
  - Our audit procedures involved:
    - evaluation of the design effectiveness of controls that the Chief Financial Officer has in place to prevent and detect fraud;
    - journal entry testing, with a focus on large value journals posted as part of the year end closedown process
    - challenging assumptions and judgements made by management in its significant accounting estimates in respect of land and building valuations, investment property valuations and defined benefit pensions liability valuations;
    - assessing the extent of compliance with the relevant laws and regulations as part of our procedures on the related financial statement item.
  - These audit procedures were designed to provide reasonable assurance that the financial statements were free from fraud or error. The risk of not detecting a material misstatement due to fraud is higher than the risk of not detecting one resulting from error and detecting irregularities that result from fraud is inherently more difficult than detecting those that result from error, as fraud may involve collusion, deliberate concealment, forgery or intentional misrepresentations. Also, the further removed non-compliance with laws and regulations is from events and transactions reflected in the financial statements, the less likely we would become aware of it.
  - The team communications in respect of potential non-compliance with relevant laws and regulations, including the potential for fraud in revenue and expenditure recognition, and the significant accounting estimates related to land and building valuations, investment property valuations and defined benefit pensions liability valuations;
  - Assessment of the appropriateness of the collective competence and capabilities of the engagement team included consideration of the engagement team's:
    - understanding of, and practical experience with audit engagements of a similar nature and complexity through appropriate training and participation
    - knowledge of the local government sector
    - understanding of the legal and regulatory requirements specific to the Authority including:
      - the provisions of the applicable legislation
      - guidance issued by CIPFA/LASAAC and SOLACE

- the applicable statutory provisions.
- In assessing the potential risks of material misstatement, we obtained an understanding of:
  - the Authority’s operations, including the nature of its income and expenditure and its services and of its objectives and strategies to understand the classes of transactions, account balances, expected financial statement disclosures and business risks that may result in risks of material misstatement.
  - the Authority’s control environment, including the policies and procedures implemented by the Authority to ensure compliance with the requirements of the financial reporting framework.

## **Report on other legal and regulatory requirements – the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources**

### **Matter on which we are required to report by exception – the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources**

Under the Code of Audit Practice, we are required to report to you if, in our opinion, we have not been able to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2021.

Our work on the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources is not yet complete. The outcome of our work will be reported in our commentary on the Authority’s arrangements in our Auditor’s Annual Report. If we identify any significant weaknesses in these arrangements, these will be reported by exception in a further auditor’s report. We are satisfied that this work does not have a material effect on our opinion on the financial statements for the year ended 31 March 2021.

### **Responsibilities of the Authority**

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

### **Auditor’s responsibilities for the review of the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources**

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority’s arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We undertake our review in accordance with the Code of Audit Practice, having regard to the guidance issued by the Comptroller and Auditor General in April 2021. This guidance sets out the arrangements that fall within the scope of ‘proper arrangements’. When reporting on these arrangements, the Code of Audit Practice requires auditors to structure their commentary on arrangements under three specified reporting criteria:

- Financial sustainability: how the Authority plans and manages its resources to ensure it can continue to deliver its services;
- Governance: how the Authority ensures that it makes informed decisions and properly manages its risks; and
- Improving economy, efficiency and effectiveness: how the Authority uses information about its costs and performance to improve the way it manages and delivers its services.

We document our understanding of the arrangements the Authority has in place for each of these three specified reporting criteria, gathering sufficient evidence to support our risk assessment and commentary in

our Auditor's Annual Report. In undertaking our work, we consider whether there is evidence to suggest that there are significant weaknesses in arrangements.

### Report on other legal and regulatory requirements – Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate for Walsall Council for the year ended 31 March 2021 in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice until we have completed:

- our work on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources and issued our Auditor's Annual Report'
- the work necessary to issue our Whole of Government Accounts (WGA) Component Assurance statement for the Authority for the year ended 31 March 2021.

We are satisfied that this work does not have a material effect on the financial statements.

### Use of our report

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

### *JD Roberts*

Jon Roberts, Key Audit Partner

for and on behalf of Grant Thornton UK LLP, Local Auditor

Bristol

Date: 26 November 2021

## Core financial statements

### Comprehensive income and expenditure statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Councils raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in both the expenditure and funding analysis (page 62) and the movement in reserves statement (page 39).

2019/2020 Restated							2020/2021					
Economy, Environment and Communities £m	Adult Social Care & Public Health £m	Children's Services & Customer Engagement £m	Resources and Transformation £m	Central budgets and capital financing £m	Total £m		Economy, Environment and Communities £m	Adult Social Care & Public Health £m	Children's Services & Customer Engagement £m	Resources and Transformation £m	Central budgets and capital financing £m	Total £m
(3.836)	(44.496)	(268.514)	(0.385)	(2.446)	<b>(319.677)</b>	Government grants (Note 17)	(3.660)	(65.229)	(269.156)	(1.545)	(17.853)	<b>(357.443)</b>
(0.104)	0.000	(3.900)	(19.212)	0.000	<b>(23.216)</b>	Grant income for capital expenditure classed as revenue (REFFCUS)(Note 17)	(0.174)	(0.888)	(3.508)	(13.865)	0.000	<b>(18.435)</b>
(21.621)	(13.863)	(15.843)	(12.054)	(5.790)	<b>(69.171)</b>	Fees, charges and other service income	(15.507)	(13.256)	(11.682)	(12.556)	(1.736)	<b>(54.737)</b>
<b>(25.561)</b>	<b>(58.359)</b>	<b>(288.257)</b>	<b>(31.651)</b>	<b>(8.236)</b>	<b>(412.064)</b>	<b>Gross income</b>	<b>(19.341)</b>	<b>(79.373)</b>	<b>(284.346)</b>	<b>(27.966)</b>	<b>(19.589)</b>	<b>(430.615)</b>
31.154	17.687	179.135	28.047	14.336	<b>270.359</b>	Employee expenses	33.561	20.853	172.961	32.064	15.325	<b>274.764</b>
29.853	115.590	172.114	24.281	3.016	<b>344.854</b>	Other service expenditure	30.998	125.590	171.976	20.069	9.424	<b>358.057</b>
7.634	6.807	11.402	5.570	0.652	<b>32.065</b>	Support service recharges	6.924	9.486	13.824	5.989	0.087	<b>36.310</b>
11.746	0.847	4.832	4.389	0.000	<b>21.814</b>	Depreciation, amortisation and impairments	11.058	0.622	4.480	3.900	0.000	<b>20.060</b>
0.770	(0.055)	7.698	(3.204)	0.000	<b>5.209</b>	Revaluation losses/(gains)	0.951	0.338	1.912	1.189	0.000	<b>4.390</b>
<b>81.157</b>	<b>140.876</b>	<b>375.181</b>	<b>59.083</b>	<b>18.004</b>	<b>674.301</b>	<b>Gross expenditure</b>	<b>83.492</b>	<b>156.889</b>	<b>365.153</b>	<b>63.211</b>	<b>24.836</b>	<b>693.581</b>
<b>55.596</b>	<b>82.517</b>	<b>86.924</b>	<b>27.432</b>	<b>9.768</b>	<b>262.237</b>	<b>Cost of services</b>	<b>64.151</b>	<b>77.516</b>	<b>80.807</b>	<b>35.245</b>	<b>5.247</b>	<b>262.966</b>

Continued...

Continued...

2019/2020 Restated						2020/2021						
Economy, Environment and Communities £m	Adult Social Care & Public Health £m	Children's Services & Customer Engagement £m	Resources and Transformation £m	Central budgets and capital financing £m	Total £m		Economy, Environment and Communities £m	Adult Social Care & Public Health £m	Children's Services & Customer Engagement £m	Resources and Transformation £m	Central budgets and capital financing £m	Total £m
55.596	82.517	86.924	27.432	9.768	262.237	<b>Cost of services</b>	64.151	77.516	80.807	35.245	5.247	262.966
0.000	0.000	0.000	0.000	30.402	<b>30.402</b>	Other operating expenditure (Note 5)	0.000	0.000	0.000	0.000	10.893	<b>10.893</b>
0.980	0.000	0.000	0.001	21.598	<b>22.579</b>	Financing & investment income and expenditure (Note 5)	0.000	0.000	0.000	0.250	23.715	<b>23.965</b>
(1.702)	(18.780)	(0.372)	0.000	(279.126)	<b>(299.980)</b>	Taxation & non-specific grant income (Note 5)	(1.645)	(18.871)	(1.598)	0.000	(311.184)	<b>(333.298)</b>
<b>54.874</b>	<b>63.737</b>	<b>86.552</b>	<b>27.433</b>	<b>(217.358)</b>	<b>15.238</b>	<b>(Surplus) or deficit on provision of services</b>	<b>62.506</b>	<b>58.645</b>	<b>79.209</b>	<b>35.495</b>	<b>(271.329)</b>	<b>(35.474)</b>
					<b>4.102</b>	(Surplus) or deficit arising on revaluation of non-current assets (Note 37)						<b>(5.005)</b>
					<b>0.408</b>	Impairment losses or (reversals) on non-current assets charged to the revaluation reserve (Note 37)						<b>0.317</b>
					<b>9.602</b>	(Surplus)/deficit from investments in equity instruments designated at fair value through other comprehensive income (Note 37)						<b>0.665</b>
					<b>(7.926)</b>	Remeasurements of the defined benefit liability (Note 37)						<b>182.365</b>
					<b>6.186</b>	<b>Other comprehensive income and expenditure</b>						<b>178.342</b>
					<b>21.424</b>	<b>Total comprehensive income and expenditure</b>						<b>142.868</b>

## Movement in reserves statement

This statement shows the movement in the year on the different reserves held by the council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The (surplus) or deficit on the provision of services line shows the true economic cost of providing the council's services, more details of which are shown in the comprehensive income and expenditure statement (page 37). These are different from the statutory amounts required to be charged to the general fund balance for council tax setting purposes.

	General fund balance £m	Earmarked general fund balances £m	Total general fund balances £m	Capital grants unapplied account £m	Capital receipts reserve £m	Total usable reserves £m	Total unusable reserves £m	Total reserves of the authority £m
<b>Balance at 31/03/2019 carried forward</b>	<b>(15.669)</b>	<b>(150.664)</b>	<b>(166.333)</b>	<b>(42.396)</b>	<b>(8.689)</b>	<b>(217.418)</b>	<b>370.263</b>	<b>152.845</b>
Total comprehensive income and expenditure	15.238	0.000	<b>15.238</b>	0.000	0.000	<b>15.238</b>	6.186	<b>21.424</b>
Adjustments between accounting basis & funding basis under regulations (Note 7)	(19.838)	0.000	<b>(19.838)</b>	(10.500)	1.303	<b>(29.035)</b>	29.035	<b>0.000</b>
Transfers to/from earmarked reserves	5.859	(5.859)	<b>0.000</b>	0.000	0.000	<b>0.000</b>	0.000	<b>0.000</b>
<b>(Surplus) / deficit in year</b>	<b>1.259</b>	<b>(5.859)</b>	<b>(4.600)</b>	<b>(10.500)</b>	<b>1.303</b>	<b>(13.797)</b>	<b>35.221</b>	<b>21.424</b>
<b>Balance at 31/03/2020 carried forward</b>	<b>(14.410)</b>	<b>(156.523)</b>	<b>(170.933)</b>	<b>(52.896)</b>	<b>(7.386)</b>	<b>(231.215)</b>	<b>405.484</b>	<b>174.269</b>
Total comprehensive income and expenditure	(35.474)	0.000	<b>(35.474)</b>	0.000	0.000	<b>(35.474)</b>	178.342	<b>142.868</b>
Adjustments between accounting basis & funding basis under regulations (Note 7)	(33.989)	0.000	<b>(33.989)</b>	(2.233)	0.741	<b>(35.481)</b>	35.481	<b>0.000</b>
Transfers to/from earmarked reserves	66.179	(66.179)	<b>0.000</b>	0.000	0.000	<b>0.000</b>	0.000	<b>0.000</b>
<b>(Surplus) / deficit in year</b>	<b>(3.284)</b>	<b>(66.179)</b>	<b>(69.463)</b>	<b>(2.233)</b>	<b>0.741</b>	<b>(70.955)</b>	<b>213.823</b>	<b>142.868</b>
<b>Balance at 31/03/2021 carried forward</b>	<b>(17.694)</b>	<b>(222.702)</b>	<b>(240.396)</b>	<b>(55.129)</b>	<b>(6.645)</b>	<b>(302.170)</b>	<b>619.307</b>	<b>317.137</b>



## Balance sheet

The balance sheet shows the value of the assets and liabilities recognised by the council as at 31 March 2021. The net assets of the council (assets less liabilities) are matched by the reserves held by the council. Reserves are reported in two categories: usable and unusable. Usable reserves are those reserves the council may use to provide services, subject to the need to maintain a prudent level of general reserves and any statutory limitations on their use (e.g. the capital receipts reserve may only be used to fund capital expenditure or repay debt). Unusable reserves are those the council is unable to use to provide services.

2019/2020 £m		Note	2020/2021 £m
464.187	Property, plant and equipment	19	503.960
33.961	Heritage assets	21&22	33.961
6.312	Investment property	23	6.062
8.517	Intangible assets	24	11.612
57.058	Long term investments	29	57.168
4.615	Long term debtors	29	3.994
<b>574.650</b>	<b>Long term assets</b>		<b>616.757</b>
124.927	Short term investments	29	138.892
2.380	Assets held for sale	25	4.116
0.286	Inventories		0.361
61.175	Short term debtors	31	81.082
49.777	Cash and cash equivalents	32	33.273
<b>238.545</b>	<b>Current assets</b>		<b>257.724</b>
(6.968)	Short term borrowing	29	(18.127)
(70.976)	Short term creditors	33	(82.433)
(13.183)	Revenue grants received in advance	34	(17.748)
(0.627)	Capital grants received in advance	34	(0.605)
(8.039)	Provisions	35	(9.602)
<b>(99.793)</b>	<b>Current liabilities</b>		<b>(128.515)</b>
(0.891)	Provisions	35	(1.095)
(308.773)	Long term borrowing	29	(337.302)
(578.007)	Other long term liabilities	29	(724.705)
<b>(887.671)</b>	<b>Long term liabilities</b>		<b>(1,063.102)</b>
<b>(174.269)</b>	<b>Net assets</b>		<b>(317.136)</b>
(231.215)	Usable reserves	36	(302.170)
405.484	Unusable reserves	37	619.306
<b>174.269</b>	<b>Total reserves</b>		<b>317.136</b>

The unaudited accounts were issued on 11 June 2021 and the audited accounts were authorised for issue on 27 September 2021.

Signed: 

**Deborah Hindson**

*Interim Executive Director, Resources and Transformation*

Date: 27 September 2021



## Cash flow statement

The cash flow statement shows the changes in cash and cash equivalents of the council during the reporting period. The statement shows how the council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the council are funded by way of taxation and grant income or from the recipients of services provided by the council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the council.

2019/2020 £m		2020/2021	
		£m	£m
15.238	Net (surplus) or deficit on the provision of services	(35.474)	
(111.826)	Adjustments to net surplus or deficit on the provision of services for non-cash (Note 38)	20.934	
64.993	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities (Note 38)	72.066	
<b>(31.595)</b>	<b>Net cash (inflows)/outflows from operating activities</b>		<b>57.526</b>
	<b>Interest and dividends</b>		
11.977	Interest paid	12.352	
(2.244)	Interest received	(2.135)	
(2.253)	Dividends	(0.918)	
<b>7.480</b>			<b>9.299</b>
	<b>Investing activities</b>		
34.688	Purchase of property, plant and equipment, investment property and intangible assets	53.990	
209.500	Purchase of short-term and long-term investments	206.303	
(1.478)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(1.527)	
(174.000)	Proceeds from short-term and long-term investments	(191.000)	
(61.672)	Other receipts from investing activities	(80.956)	
<b>7.038</b>			<b>(13.190)</b>
	<b>Financing activities</b>		
(26.041)	Cash receipts of short - and long-term borrowing	(54.043)	
0.109	Other payments from financing activities	1.994	
21.733	Repayments of short- and long-term borrowing	14.918	
<b>(4.199)</b>			<b>(37.131)</b>
<b>(21.276)</b>	<b>Net (increase)/decrease in cash and cash equivalents</b>		<b>16.504</b>
	Cash and cash equivalents (Note 32)		
(28.501)	- at the beginning of the reporting period		(49.777)
(49.777)	- at the end of the reporting period		(33.273)
<b>(21.276)</b>	<b>Movement in cash (increase)/decrease</b>		<b>16.504</b>

# Notes to the accounts

## 1. Significant accounting policies

### General principles

The statement of accounts summarises the council's transactions for the 2020/21 financial year and its position at the year end of 31 March 2021. The council is required to prepare an annual statement of accounts by the Accounts and Audit Regulations 2015 in accordance with proper accounting practices. These practices comprise the Code of Practice on Local Authority Accounting in the United Kingdom (the Code) supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the statement of accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

### Accruals of expenditure and income

The revenue accounts of the council are maintained on an accruals basis in accordance with proper accounting practices. In particular:

- Revenue from contracts for services or provision of goods are recognised when the council provides them to the customer.
- Supplies and services are recorded as expenditure when the goods are consumed or services received.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected

There is a de-minimis level in place for all accruals of income and expenditure. This level is reviewed annually and is currently set at £10,000. Accruals are not required to be made for individual transactions under this value, with the exception of the following:

- Any grant where applying the de-minimis level would affect the claim;
- Accruals which are calculated using system automated reports;
- For a group of similar transactions where there would be a material impact upon the management or financial accounts of not processing the accrual, for example trading services.
- Accruals for schools income and expenditure.

### Cash and cash equivalents

The council identifies cash as being both cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are any deposits made with financial institutions that have an initial maturity period of less than three months and readily convertible to known cash amounts with insignificant risk of change in value.

## **Prior period adjustments, changes in accounting policies and estimation errors**

Prior period adjustments arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable/relevant information about the effect of transactions, other events and conditions on the council's financial position/performance. Where a change is made it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

## **Council Tax and Non-domestic Rates**

Billing authorities act as agents, collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors and, as principals, collecting council tax and NDR for themselves. Billing authorities are required by statute to maintain a separate fund (the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NDR. Under the legislative framework for the Collection Fund, billing authorities and major preceptors share proportionately the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

## **Employee benefits**

### ***Termination benefits***

Termination benefits are payable whenever an employee's employment is terminated before the normal retirement date or whenever an employee accepts voluntary redundancy. These are charged on an accruals basis to the relevant service at the earlier of when the council can no longer withdraw the offer of those benefits or when the council recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or individual in the year, not the amount calculated according to the relevant accounting standards.

### ***Post employment benefits***

Employees of the council are members of three separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE)
- The Local Government Pension Scheme, administered by Wolverhampton City Council
- The NHS Pension Scheme, administered by NHS Pensions

All these schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the council.

Arrangements for the teachers' pension scheme and NHS pension scheme mean that liabilities for these benefits cannot be identified to the council. These schemes are therefore accounted for as if they were a defined contributions scheme. For both schemes no liability for future payments of benefits are recognised in the balance sheet. The employer's contributions payable in the year are charged to the surplus or deficit on provision of services.

Local government pension scheme

The local government scheme is accounted for as a defined benefit scheme.

The liabilities of the West Midlands Metropolitan Authorities Pension Fund attributable to the council are included in the balance sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc. and projections of future earnings for current employees.

Liabilities are discounted to their value at current prices, based on the weighted average of spot yields on high quality corporate bonds.

The assets of the West Midlands Metropolitan Authorities Pension Fund attributable to the council are included in the balance sheet at their fair value:

- Quoted securities - current bid price
- Unquoted securities - professional estimate
- Unitised securities - current bid price
- Property - market value

The change in the net pensions liability is analysed into the following components:

- Service cost comprising:
  - Current service cost – the increase in liabilities as a result of years of service earned this year – allocated to the services for which the employees worked
  - Past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years
  - Net interest on the net defined benefit liability, i.e. net interest expense for the council – the change during the period in the net defined benefit liability that arises from the passage of time. Calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability at the beginning of the period taking into account any changes in the net defined benefit liability during the period as a result of contribution and benefit payments.
- Re-measurements comprising:
  - The return on plan assets – excluding amounts included in net interest on the net defined benefit liability
  - Remeasurement gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions
- Contributions paid to the West Midlands Metropolitan Authorities Pension Fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards.

***Discretionary benefits***

The council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

**Fair value measurement**

The council measures some of its non-financial assets such as surplus assets and investment properties and available for sale financial instruments at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the council can access at the measurement date
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 – unobservable inputs for the asset or liability.

**Financial instruments*****Financial assets***

Financial assets are classified into three types:

- Amortised cost
- Fair Value through Profit or Loss (FVPL)
- Fair Value through Other Comprehensive Income (FVOCI)

The council's business model is to hold investments to collect contractual cash flows. If payments are solely principle and interest they are classified as amortised cost. Otherwise they are classed as FVPL or FVOCI.

Financial assets measured at amortised cost

Financial assets measured at amortised cost are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the surplus and deficit on provision of services for interest receivable are based on the carrying amount of the asset multiplied by the effective interest rate for the instrument. For most of the loans that the council has made, this means that the amount presented in the balance sheet is the outstanding principal receivable and interest credited to the CIES is the amount receivable for the year in the loan agreement.

Expected credit loss model

The council recognises expected credit losses on all its assets held at amortised cost either on a 12 month or lifetime basis. The expected credit loss model also applies to lease receivables. Only lifetime losses are recognised for debtors held by the authority.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place due to the borrower defaulting. Where credit risk is assessed to be high then losses are assessed on a lifetime basis. If risk the risk is assessed to be low then losses are assessed on a 12 month basis.

Financial assets measured at FVPL

Financial assets measured at FVPL are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value.

Fair values are based on the following techniques:

- Instruments with quoted market prices – the market price
- Other instruments with fixed and determinable payments – discounted cash flow analysis

Financial assets measured at FVOCI

With the adoption of IFRS 9 – Financial Instruments the standard requires that investments in equity be classified as fair value through profit and loss unless there is an irrevocable election to designate the asset as fair value through other comprehensive income. The investment in Birmingham Airport Holdings (BAH) is an equity instrument and as such, the default position is that any gains and losses on changes in fair value would be recognised through profit and loss.

As the council's BAH shareholding is a strategic investment and not held for trading and the council has opted to make the irrevocable decision to designate it as fair value through other comprehensive income. This decision results in no impact on the revenue budget. Any gains or losses on the valuation of the shareholding will therefore be transferred to a Financial Instruments Revaluation Reserve.

Financial assets measured at FVOCI are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value.

Fair values are based on the following techniques:

- Instruments with quoted market prices – the market price
- Other instruments with fixed and determinable payments – discounted cash flow analysis

### **Financial liabilities**

Financial liabilities are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost.

Gains and losses on the repurchase or early settlement of borrowing are credited or debited to the CIES in the year of repurchase/settlement. Where premiums and discounts have been charged to the surplus or deficit on provision of services as a result of The Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2007 (SI 2007/573), these regulations allow the impact on the general fund balance to be spread over future years. The council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was paid. For discounts receivable, statute limits this to a maximum of 10 years

### **Government/non-government grants and contributions**

Whether paid on account, by instalments or in arrears, grants and third party contributions and donations are recognised as income due to the council when there is reasonable assurance that;

- the grants/contributions will be received
- the council will comply with any conditions attached to the payments

Where the conditions have not been satisfied the grant/contribution will be carried on the balance sheet as creditors. When the conditions have been satisfied the grant/contribution will be recognised in the CIES by either crediting:

- the relevant service line (attributable revenue grants/contributions)
- taxation and non-specific grant income (un-ringfenced revenue grants and all capital grants)

Where capital grants are credited to the CIES, they are reversed out of the general fund balance in the movement in reserves statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the capital grants unapplied reserve. Where it has been applied, it is posted to the capital adjustment account. Amounts in the capital grants unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### **Joint operations**

These are arrangements by which the parties that have joint control of the arrangement have the rights to the assets and obligations for the liabilities relating to the arrangement e.g. Better Care Fund (BCF). All parties have joint control with decisions of the activities of the arrangement requiring unanimous consent from all parties. The council recognises on its balance sheet the assets that it controls and the liabilities that it incurs and debits and credits the CIES with the expenditure it incurs and the share of income it earns from the activity of the operation.

### **Interests in companies and other entities**

An assessment of the council's interests has been carried out during the year in accordance with the Code of Practice to determine the group relationships that exist. Inclusion in the group is dependent upon the extent of the council's control over the entity demonstrated through ownership, such as a shareholding in an entity or representation on an entity's board of directors.

The council does have a number of interests in companies and other entities, none of which are material and therefore the production of group accounts are not required for these interests.



## Investment properties

Investment properties are properties held by the council to solely earn rentals and/or capital appreciation. They are recognised only when it is probable that future economic benefits or service potential will flow to the council, and that the cost or fair value of the expenditure can be measured reliably.

Investment properties are initially measured at cost, except where acquired through a non-exchange transaction which are measured at fair value.

After recognition investment properties are measured at fair value. Any gain or loss from a change in fair value is recognised in the CIES. The same treatment is applied to gain and losses on disposal.

Investment properties measured at fair value are not subject to depreciation.

Rentals received in relation to investment properties are credited to the financing and investment income line and result in a gain for the general fund balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the general fund balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

## Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards of ownership of a non-current asset to the lessee. All other leases are classified as operating leases. The council does not hold any material finance leases.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

### *The council as lessee*

#### Operating leases

Rentals paid under operating leases are charged to the CIES as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

#### Finance leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease as its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability, and
- a finance charge – debited to the CIES.

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### ***The council as lessor***

#### Operating leases

Where the council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the balance sheet. Rental income is credited to the Other Operating Expenditure line in the CIES. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

#### Finance leases

The council does not hold any material finance leases as a lessor.

### **Private Finance Initiative (PFI)/Public-Private Partnership (PPP) schemes**

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the council is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will pass to the council at the end of the contracts for no additional charge, the council carries the assets used under the contracts on its balance sheet as part of Property, Plant and Equipment.

The amounts payable to the PFI operators each year are analysed into five elements. Three of these elements are material to the councils accounts:

- Fair value of the services received during the year – debited to the relevant service in the CIES
- Finance cost – interest is charged on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the CIES
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease)

The other two elements are contingent rents and lifecycle replacement costs which for the council's PFI contracts are not material.

### **Property, plant and equipment**

Property, plant and equipment are tangible assets that are held for use in the provision of goods and services, or for administrative purposes, and are expected to be used for more than one year.

### **Recognition**

Expenditure on the acquisition, creation or enhancement of property, plant and equipment is capitalised on an accruals basis. This is provided that it is probable that future economic benefits or service potential will flow to the council, and that the cost of the expenditure can be measured reliably. Any expenditure that does not meet this criteria i.e. it maintains the asset's potential to deliver future economic benefits and service potential (day to day servicing/repairs and maintenance), is charged to revenue as it is incurred.

The council does not set a de-minimis level for capitalising costs as it considers that spend that is of a capital nature should be accounted for as such.

Where the council incurs capital spend on or revalues any property, plant and equipment this will be reviewed to determine whether there are any material components. An identifiable component within a main asset (e.g. a lift within a building) will be recognised separately and accounted for like any other piece of property, plant and equipment. The council will only review material components where the main asset has a gross book value of £1 million. Individual components will only be recognised where the value is greater than £150k or they represent a significant proportion of the main asset.

### **Measurement and depreciation**

Property, plant and equipment are initially measured at cost, except donated assets which are measured at fair value. Where it is a donated asset the measurement of the asset at fair value does not constitute a revaluation and is not recognised as such.

After recognition property, plant and equipment assets are depreciated and valued as shown below.

	<b>Valuation basis</b>	<b>Asset life</b>	<b>Depreciation method</b>
Operational land and buildings - general	Existing use value	10-80 years	Straight line (including car park land)
Operational land and buildings - specialised	Depreciated replacement cost	10-100 years	Straight line
Plant, vehicles and equipment	Current value*	3-10 years	Straight line
Infrastructure Assets	Depreciated historic cost	15-50 years	Straight line
Community assets	Historic cost	No determinable asset life	Not depreciated
Surplus assets	Fair value - market value	10-80 years	Straight line
Assets under construction	Historic cost	n/a	Not depreciated

**\*For vehicles, plant and equipment due to their short operational lives the council uses depreciated historic cost as a proxy for current value.**

Assets included in the balance sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years.

### **Disposals**

When property, plant and equipment assets are disposed of or decommissioned the net gain or loss is taken to the CIES.

Amounts in excess of £10,000 are categorised as capital receipts. A proportion of receipts (75%) relating to mortgages given to former tenants who purchased their properties under the right to buy scheme is payable to the government. The balance of the receipts is credited to the capital receipts reserve.

### **Impairment of non-current assets**

At the end of the financial period all non-current assets (excluding non-current assets classified as held for sale) are assessed by type of asset for an indication of any possible impairment. If there is an indication of a possible impairment, an estimate of the new asset value is made. If there is no indication of a possible impairment no further action is taken.

If the conditions that gave rise to an earlier impairment no longer exist the impairment is reversed out of the CIES and reinstated to the asset value. This reversal will not exceed what would be the carrying amount for the asset at the reversal date had the impairment not taken place. Any excess to this amount is treated as a revaluation gain and recognised in the revaluation reserve.

### **Non-current assets held for sale**

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this existing net book value or fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is recognised. Any gains in fair value are recognised only up to the amount of any previous losses previously recognised. Depreciation is not charged on assets held for sale.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale, and their recoverable amount at the date of the decision not to sell.

### **Intangible assets**

Expenditure on non-monetary assets that do not have physical substance but are controlled by the council as a result of past events (e.g. software licenses) are recognised as intangible assets if it is probable that future benefits created by the asset will flow to the council.

Intangible assets are initially measured at cost. After recognition intangible assets are carried at cost less accumulated amortisation and impairments.

Amortisation of intangible assets is carried out where a finite useful life is identified. Amortisation is based on what is determined to be a pattern that reflects the use of economic benefits. If this pattern is not determinable then the asset is amortised on a straight line basis.

### **Heritage assets**

The accounting policy for heritage assets as laid out below makes no distinction between tangible and intangible heritage assets. The assets the council holds cover both tangible (e.g. war memorials) and intangible (e.g. the audio-visual material held within the Epstein Archive) heritage assets.

Heritage assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the council's accounting policies on property, plant and equipment. However some of the measurement rules are different in relation to heritage assets as detailed below.

The council includes the Council House and Town Hall, and Walsall Library/Museum buildings within its asset base. Although these are historical buildings, they are operational assets i.e. the council uses them to deliver its services. These are included within property, plant and equipment and valued using the depreciated replacement cost (DRC) methodology, and depreciated over their remaining useful life.

The council's heritage asset collections are accounted for as follows:

### ***Art collections***

The art collections are reported on the balance sheet at insurance valuation, based on market values. These assets are deemed to have indeterminate lives and a high residual value. Therefore the council does not consider it appropriate to charge depreciation.

Acquisitions are made by purchase or donation in line with the gallery's acquisition policy. Acquisitions are initially recognised at cost and donations are recognised at insurance valuation.

### ***Museum collections***

The museum collections are reported at insurance valuation, based on market values for those items over £1,000. The council maintains an inventory of this collection however there is no readily available valuation held by the council for items of less than £1,000. The council believes that the benefits of obtaining a valuation for these items to the user of the accounts would not justify the cost given the specialised nature of this archive. As such the council has not recognised items less than £1,000 on the balance sheet.

For those assets held on the balance sheet they are deemed to have indeterminate lives and a high residual value. Therefore the council does not consider it appropriate to charge depreciation.

Acquisitions are made by purchase or donation. Acquisitions are initially recognised at cost and donations are recognised at insurance valuation if the value is over £1,000.

### ***Local history archive***

The council's local history archive has no readily available valuation held by the council. There is no definitive market value for these types of assets as they are normally obtained by donation. The council believes that the benefits of obtaining a valuation for these items to the user of the accounts would not justify the cost given the specialised nature of this archive. As such the council has not recognised this archive on the balance sheet.

### ***Civic regalia***

The council holds civic regalia for use by the Mayor and Mayoress for official ceremonial purposes. These are reported at insurance valuation. Due to the nature of these assets the council does not deem it appropriate to charge depreciation.

### ***Other heritage assets***

The council has five statues, a number of war memorials, memorial clocks and public art works around the Borough. There is no readily available valuation held by the council for these types of assets and no definitive market value as they are not normally traded. The council believes that the benefits of obtaining a valuation for these items to the user of the accounts would not justify the cost given the specialised nature of these assets. As such the council has not recognised these assets on the balance sheet.

## Heritage assets – General

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the council's general policies on impairment – see accounting policy for property, plant and equipment. The council may occasionally dispose of heritage assets which have a doubtful provenance or are unsuitable for public display. The proceeds of such items are accounted for in accordance with the council's general provisions relating to the disposal of property, plant and equipment.

## Provisions

Provisions are required for any liabilities of uncertain timing or amount that have been incurred. They are recognised when:

- the council has a present obligation (legal or constructive) as a result of a past event
- it is probable that a transfer of economic benefits or service potential will be required to settle the obligation
- a reliable estimate can be made of the amount of the obligation

If these conditions are not met then no provision is made.

Recognition of the provision is made in the year that the council becomes aware of the obligation and is based on the best estimate of the likely settlement.

Estimated settlements are reviewed at the end of each financial year. Where it becomes apparent that a transfer of economic benefit is not required (or a lower settlement than anticipated is made) the provision is reversed back.

When some or all of the payment required to settle a provision is expected to be met by another party (i.e. from an insurance claim), this is only recognised as income in the surplus or deficit on provision of services if it is virtually certain that reimbursement will be received if the obligation is settled.

## Reserves

The council sets aside specific amounts as reserves for future expected commitments or to cover contingencies. Reserves are created by appropriating amounts from the general fund balance in the movement in reserves statement. When expenditure to be financed from a reserve is incurred it is charged to the CIES. The reserve is then appropriated back to the general fund balance so there is no charge against council tax for the expenditure.

## Revenue expenditure funded from capital under statute

Capital expenditure incurred during the year but not resulting in the creation of a non-current asset for the council is classified as revenue expenditure funded from capital under statute (REFFCUS). Expenditure that can be classified as this is defined within the Local Government Act 2003 and associated capital financing regulations. This includes: grants paid to other persons (such as housing renovation grants and disabled facility grants) and bodies for capital expenditure purposes. The council writes out the entire expenditure to the CIES in the year it is incurred. To ensure that no impact is passed on to council taxpayers, this expenditure is then reversed out through the movement in reserves statement by a transfer to the capital adjustment account on the balance sheet.

## Value Added Tax (VAT)

Where the council is able to recover VAT it is excluded from both income and expenditure. This is in accordance with proper accounting practices.

## Accounting for schools

The Code confirms that the balance of control for local authority maintained schools (i.e. Community, Voluntary aided and Voluntary maintained schools) lies with the Council. Therefore schools' transactions, cash flows and balances are recognised in each of the financial statements of the Council as if they were the transactions, cash flows and balances of the Council, rather than requiring consolidation in the Group Accounts. Academies are outside of the Council's control and their transactions are not reflected in the Council's accounts.

### *Recognition of School Assets*

The significant assumptions applied in estimating the fair values are: School assets are carried on the balance sheet in accordance with the legal status of ownership, or intended legal status and any other arrangements in place regarding the use of these schools. The recognition of land and buildings for each type of school is based on the code requirements and accounting standards to determine the underlying relationship to the council of each type of school. Based on these tests the council has identified the following classification of schools within the accounts:

- Community - on balance sheet
- Foundation - on balance sheet
- Voluntary Controlled - on balance sheet
- Voluntary Aided - off balance sheet
- Academies - Academies are outside of the Council's control and their transactions are not reflected in the Council's accounts.

Capital expenditure on voluntary aided schools is treated as revenue expenditure funded from capital under statute.

### *PFI Schemes*

The council has one school subject to PFI contract, which is not shown on the council's balance sheet. This is because it is a voluntary aided school and the control of the right to use the buildings has passed to the school trustees.

## **2. Prior period adjustments and critical judgments in applying accounting policies**

### **Prior period adjustments**

At the start of 2020/21 the council underwent an organisational change which led to a redistribution of services between directorates. As a result of this the comprehensive income and expenditure statement (CIES), and expenditure and funding analysis (EFA) have had to be restated. However no other notes or accounting statements have required restatements for this. The impact of these changes on the CIES by directorate can be found in the following tables with an overall net effect of nil.



**Economy, Environment and Communities**

	As reported 2019/20 £m	Movement for reorganisation £m	Restated 2019/20 £m
Government grants	(1.810)	(2.026)	(3.836)
Grant income for capital expenditure classed as revenue (REFFCUS)	(19.316)	19.212	(0.104)
Fees, charges and other service income	(24.334)	2.713	(21.621)
<b>Gross income</b>	<b>(45.460)</b>	<b>19.899</b>	<b>(25.561)</b>
Employee expenses	33.730	(2.576)	31.154
Other service expenditure	67.266	(37.413)	29.853
Support service recharges	11.574	(3.940)	7.634
Depreciation, amortisation and impairments	11.478	0.268	11.746
Revaluation losses/(gains)	0.716	0.054	0.770
<b>Gross expenditure</b>	<b>124.764</b>	<b>(43.607)</b>	<b>81.157</b>
<b>Cost of services</b>	<b>79.304</b>	<b>(23.708)</b>	<b>55.596</b>

**Adult Social Care and Public Health**

	As reported 2019/20 £m	Movement for reorganisation £m	Restated 2019/20 £m
Government grants	(44.390)	(0.106)	(44.496)
Fees, charges and other service income	(13.828)	(0.035)	(13.863)
<b>Gross income</b>	<b>(58.218)</b>	<b>(0.141)</b>	<b>(58.359)</b>
Employee expenses	15.481	2.206	17.687
Other service expenditure	103.752	11.838	115.590
Support service recharges	3.156	3.651	6.807
Depreciation, amortisation and impairments	0.799	0.048	0.847
Revaluation losses/(gains)	(0.055)	0.000	(0.055)
<b>Gross expenditure</b>	<b>123.133</b>	<b>17.743</b>	<b>140.876</b>
<b>Cost of services</b>	<b>64.915</b>	<b>17.602</b>	<b>82.517</b>

**Children's Services & Customer Engagement**

	As reported 2019/20 £m	Movement for reorganisation £m	Restated 2019/20 £m
Government grants	(183.301)	(85.213)	(268.514)
Grant income for capital expenditure classed as revenue (REFFCUS)	(0.704)	(3.196)	(3.900)
Fees, charges and other service income	(11.945)	(3.898)	(15.843)
<b>Gross income</b>	<b>(195.950)</b>	<b>(92.307)</b>	<b>(288.257)</b>
Employee expenses	170.692	8.443	179.135
Other service expenditure	84.663	87.451	172.114
Support service recharges	9.768	1.634	11.402
Depreciation, amortisation and impairments	4.605	0.227	4.832
Revaluation losses/(gains)	7.017	0.681	7.698
<b>Gross expenditure</b>	<b>276.745</b>	<b>98.436</b>	<b>375.181</b>
<b>Cost of services</b>	<b>80.795</b>	<b>6.129</b>	<b>86.924</b>

**Resources and Transformation**

	As reported 2019/20 £m	Movement for reorganisation £m	Restated 2019/20 £m
Government grants	(87.730)	87.345	(0.385)
Grant income for capital expenditure classed as revenue (REFFCUS)	(3.196)	(16.016)	(19.212)
Fees, charges and other service income	(13.274)	1.220	(12.054)
<b>Gross income</b>	<b>(104.200)</b>	<b>72.549</b>	<b>(31.651)</b>
Employee expenses	36.120	(8.073)	28.047
Other service expenditure	86.157	(61.876)	24.281
Support service recharges	6.915	(1.345)	5.570
Depreciation, amortisation and impairments	4.932	(0.543)	4.389
Revaluation losses/(gains)	(2.469)	(0.735)	(3.204)
<b>Gross expenditure</b>	<b>131.655</b>	<b>(72.572)</b>	<b>59.083</b>
<b>Cost of services</b>	<b>27.455</b>	<b>(0.023)</b>	<b>27.432</b>

**Net movement by directorate**

	As reported 2019/20 £m	Movement for reorganisation £m	Restated 2019/20 £m
Economy, Environment and Communities	79.304	(23.708)	55.596
Adult Social Care & Public Health	64.915	17.602	82.517
Children's Services & Customer Engagement	80.795	6.129	86.924
Resources and Transformation	27.455	(0.023)	27.432
<b>Gross income</b>	<b>252.469</b>	<b>0.000</b>	<b>252.469</b>

The net figures given above are those now used with the EFA along with an additional column which has been added to the movement between the outturn reported to cabinet in June 2020 and the restated CIES figures. These adjustments can be found in note 6 page 62.

**Critical judgements in applying accounting policies**

In applying the accounting policies set out in note 1, the council has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the statement of accounts are:

- The council acts as the accountable body for elements of Black Country LEP. Where the council does not act as a lead body it accounts for any transactions on an agent basis. Therefore the council only accounts for those transactions where there is a direct cost or income to the council.
- A number of Covid-19 grants were for the support of local businesses or infection control. As the council was acting as an agent for central government for the distribution of these grants. This is due to the council having no discretion about who qualified or the amounts to be provided. Therefore the council have only accounted for those transactions where the council had the discretion as to determine who was eligible, the purpose for the grants use or the amounts to be provided.
- To determine whether a property that generates rentals are classed as an investment property reference is made to the reasons as to why that property was acquired. Only where it is clear that income generation was the sole purpose for acquisition from sources such as

committee papers authorising the acquisition will it be classified as an investment property. Where it is acquired as part of a regeneration project it is classified as an operating property.

- The council reviewed its minimum revenue provision (MRP) policy to ensure that it was still prudent for the council. This review identified that a correction was required to MRP previously charged. Also the calculation of MRP going forwards was altered from a straight line basis to annuity basis to better reflect the time cost of money going forwards for capital investments made by the council. This change was approved by full Council at their meeting on 25 February 2021.

### 3. Assumptions made about the future and other major sources of estimation uncertainty

The statement of accounts contains estimated figures that are based on assumptions made by the council about the future, or are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the council's balance sheet at 31 March 2021 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Pensions Liability – note 14	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the pension fund and fund member organisations with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For details on sensitivity for pension schemes please refer to page 73.

#### Material uncertainty on valuations/other estimations used due to Covid-19

The outbreak of Covid-19 presented a number of challenges to estimations when preparing the 2019-20 accounts. Some aspects of this have carried over into the 2020/21 accounts. However for some areas where there was material uncertainty in 2019/20 things have become clearer during 2020/21.

All valuations, both financial and property, have been prepared with the best available information at the dates of valuation. An explanation of the uncertainties still surrounding these valuations are explained below.

For property valuations the Royal Institute of Chartered Surveyors (RICS) had issued "Valuation Practice Alert – Covid19" back in March 2020. This resulted in our 2019/20 property valuations having an element of material uncertainty which was reported as such.

During 2020/21 RICS withdrew, in stages, this practice alert, replacing it with "Valuation Practice Alert – Coronavirus – 6 November 2020". This supplement outlined that it is for individual valuers to

determine whether the valuations provided are subject to any material uncertainty based on the individual market. The valuers for the council's property assets have not issued any material uncertainty statements with regards to the valuations carried out for 2020/21.

This however does not mean that there is an element of uncertainty within the valuations as all valuations are an estimate of value which cannot be fully demonstrated unless a property is actually sold. Therefore the council has carried out a sensitivity analysis on all property values to determine the potential impact if there were variations in asset values based on a global 1% or 5% change in values. The summary of this is shown in following table.

	Assets value as at 31 March 2021 £m	Change in valuation	
		1% £m	5% £m
Operational land and buildings - non DRC valuation	56.386	0.564	2.819
Operational land and buildings - DRC valuation	284.709	2.847	14.235
Surplus assets	12.938	0.129	0.647
Investment Properties	6.062	0.061	0.303
Assets held for sale	4.116	0.041	0.206
<b>Grand Total</b>	<b>364.211</b>	<b>3.642</b>	<b>18.210</b>

Of our total operational land and buildings approximately 84% by value are valued on a DRC basis on an annual basis. These are calculated using the Building Cost Information Service (BCIS) index which are based on construction costs for a modern equivalent asset which are produced quarterly. As these indices are based on build costs these values are not expected to be significantly by Covid-19.

The council has the following financial instruments that are recorded at fair value on its balance sheet: CCLA Property Fund unit trust holding and Birmingham Airport shareholding. Their fair values have been produced based on market conditions as at 31 March 2021.

The CCLA Property Fund publishes publically its unit prices. These are spot prices on the date of publication. As such they will have had some impact of Covid-19 within its pricing. However as the pricing is dependent upon property markets the uncertainty attached to property valuations impacts these spot prices. As such in 2019/20 these prices were also subject to a material uncertainty statement due to the RICS valuation alert as detailed previously. However as mentioned earlier this valuation alert has now been replaced. Therefore CCLA have not issued any material uncertainty statement for the property fund unit prices.

The shares in Birmingham Airport are not traded. As a result the local authority shareholders commissioned a full valuation due to the Covid-19 pandemic rather than a desktop valuation refresh which was originally planned. This valuation was carried out by BDO. This valuation noted there was significant volatility and uncertainty with the comparators at the valuation date. It notes that the share prices of these comparators have had Covid-19 (including support and backing) priced into their values. This uncertainty is continuing due to Covid-19 and its ongoing impact on air travel for the foreseeable future.

All other financial instrument values are not being impacted by Covid-19 as they are carried at amortised cost and so are not subject to valuation judgements.

The council have made allowances for expected credit losses which are based past levels of default along with a projection forward based on past performance. These were produced using best information at the time. Given the current economic pressures surrounding Covid-19 there is a risk

that the provisions may not be sufficient. The council has reviewed its current allowances in light of Covid-19 to see if there was any need to increase these allowances. To ensure there is sufficient coverage of potential bad debt an additional allowance has been made for sundry debtors. These allowances are being reviewed on a regular basis to determine any ongoing impact in the new year.

## 4. Related parties

The council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

### Central Government

Central Government has effective control over the general operations of the council – it is responsible for providing the statutory framework within which the council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the council has with other parties (e.g. council tax bills, housing benefits). Grants received from government departments are set out in the CIES on page 37. Grant receipts for 2020/21 are shown in note 17.

### Local Government

Walsall Council is a constituent member of the West Midlands Combined Authority (WMCA) which came into existence in June 2016. The WMCA consists of seven constituent members, eight non-constituent members and four observer members. Only constituent members have the right to vote on authority activities. No member has a controlling interest in the WMCA. Walsall Council does receive grants from WMCA so that it can deliver services to fulfil WMCA objectives. These are included within the CIES and note 17.

### Members

Members of the council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2020/21 is shown in note 9. During 2020/21, £0.136 million of works and services were commissioned from companies in which members had declared an interest. In addition, the council paid grants totalling £0.716 million to voluntary organisations and associations including some where members had positions on the governing body. The grants were made with proper consideration of declarations of interest. The register of members' interest is open to public inspection at the Civic Centre during office hours or can be viewed on the council's website.

### Officers

Council officers are required to declare any interest under section 117 of the Local Government Act 1972. There were no significant transactions between the council and any companies/organisations that the council's Executive Directors and Heads of Service have interests in.

### Other public bodies (subject to common control by Central Government)

The council has a pooled budget arrangement with Walsall NHS CCG for an integrated health and social care service for adults with learning difficulties and a Better Care Fund (BCF). Transactions and balances outstanding are detailed in note 8.

## Entities controlled or significantly influenced by the council

### *West Midlands Growth Company Ltd*

Walsall Council are part owners of West Midlands Growth Company Ltd (WMGCL) along with the WMCA and the other six West Midlands Councils. WMGCL was formed in April 2017 as a new economic development and investment body at the request of the West Midlands Combined Authority to support delivery of Strategic Economic Plan targets, such as more jobs for the region, and facilitate the growth of the region's economy. There were no transactions between the WMGCL and Walsall Council in 2020/21.

### *West Midlands Rail Ltd*

Walsall Council are part owners of West Midlands Rail Ltd (WMRL) along with WMCA, the other six West Midlands Councils, Northamptonshire County Council, Herefordshire Council, Shropshire Council, Staffordshire County Council, Borough of Telford and Wrekin, Warwickshire County Council and Worcestershire County Council. As the seven West Midlands Councils (including Walsall) are not Local Transport Authorities they are associate full members with their voting rights held by the WMCA as the Local Transport Authority for the West Midlands Conurbation. West Midlands Rail was created with the purpose of specifying and managing rail franchising for the West Midlands. There were no material transactions between the WMRL and Walsall Council in 2020/21.

## 5. Note to the CIES

The following table provides further information for other operating expenditure, financing and investment income & expenditure and taxation and other non-specific income shown in the CIES on page 37.

2019/2020 £m		2020/2021 £m
	<b>Other operating expenditure</b>	
11.219	Levies	11.230
19.183	(Gains) and losses on the disposal of fixed assets	(0.337)
<b>30.402</b>	<b>Total</b>	<b>10.893</b>
	<b>Financing and investment income and expenditure</b>	
11.609	Interest payable and similar charges	12.915
13.289	Net interest on the net defined benefit liability (Note 14)	13.203
(2.572)	Interest income	(1.571)
0.873	Income, expenditure and changes in fair value of investment properties	0.550
1.633	(Gain)/loss on financial instruments	0.196
(2.253)	Other investment income (Note 29)	(1.328)
<b>22.579</b>	<b>Total</b>	<b>23.965</b>
	<b>Taxation and non-specific grant income</b>	
(124.482)	Council tax income	(125.885)
(90.802)	Non domestic rate distribution	(58.609)
(40.342)	All capital grants and contributions (Note 17)	(61.446)
(44.354)	Un-ringfenced government grants (Note 17)	(87.358)
<b>(299.980)</b>	<b>Total</b>	<b>(333.298)</b>

The change in income, expenditure and changes in fair value of investment properties reflect the annual valuations on these and the impact of Covid-19 on the rental income from Saddlers Centre. It reflects current market conditions, such as the ongoing pressure on the retail sector, and resulted in a reduction in the overall balance.

In 2020/21 the council did not have any academy conversion unlike in 2019/20 when there were three conversions. This accounts for the £19 million movement on gains and losses on the disposal of fixed assets. Further details can be found in note 20 page 83.

There has been an increase in the value of un-ringfenced government grants mainly as a result of central government provided funding to assist with the additional tasks and pressures on local authorities as a result of Covid-19 in their roles in supporting communities, businesses and leading the public health response in the borough. Details of these grants can be found in note 17.

There has been a decrease in non domestic rate distribution as a result of central government measures taken to assist businesses during 2020/21. Non domestic rate income owed to the council will continue to be collected, however central government is also offering additional funding to local authorities to support with the increase in uncollectable income that may result from these government measures with this funding to be paid in 2021/22.

Further information on council tax and NDR can be found on page 114.



## 6. Expenditure and funding analysis

The objective of the expenditure and funding analysis is to demonstrate to council tax payers how the funding available to the council (i.e. government grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by the council in accordance with generally accepted accounting practices. The expenditure and funding analysis also shows how this expenditure is allocated for decision making purposes between the council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the CIES.

2019/2020 Restated							2020/2021				
As reported to Cabinet June 2020 £m	Adjustment for organisational change in 2020/21 £m	Adjustment to arrive at the net amount funded from General Fund £m	Net expenditure funded from general fund £m	Adjustments between Funding and Accounting basis £m	Net expenditure as per CIES (accounting basis) £m		As reported to Cabinet June 2021 £m	Adjustment to arrive at the net amount funded from General Fund £m	Net expenditure funded from general fund £m	Adjustments between Funding and Accounting basis £m	Net expenditure as per CIES (accounting basis) £m
59.514	(17.034)	(1.641)	40.839	14.757	55.596	Economy, Environment & Communities	54.860	(3.559)	51.301	12.850	64.151
63.501	17.490	(0.558)	80.433	2.084	82.517	Adult Social Care & Public Health	67.015	9.542	76.557	0.959	77.516
75.565	4.256	(10.328)	69.493	17.431	86.924	Childrens Services & Customer Engagement	83.080	(8.264)	74.816	5.991	80.807
19.813	(4.712)	3.416	18.517	8.915	27.432	Resources and Transformation	33.526	(20.704)	12.822	22.423	35.245
(97.311)	0.000	132.161	34.850	(25.082)	9.768	Central	(111.368)	112.766	1.398	3.849	5.247
121.082	(0.000)	123.050	244.132	18.105	262.237		127.113	89.781	216.894	46.072	262.966
(121.373)	0.000	(127.359)	(248.732)	1.733	(246.999)	Other income and expenditure	(127.566)	(158.791)	(286.357)	(12.083)	(298.440)
(0.291)	(0.000)	(4.309)	(4.600)	19.838	15.238	Total cost of providing council services	(0.453)	(69.010)	(69.463)	33.989	(35.474)
			(166.333)			Opening total general fund balances			(170.933)		
			(170.933)			Closing total general fund balances			(240.396)		

### Note to expenditure and funding analysis

This note details the adjustments made to move the comprehensive income and expenditure statement from the statutory accounting basis to that used to for setting council tax.

2019/2020 restated								2020/2021						
Use of earmarked reserves £m	Items reported at cabinet level but sit below the net cost of services (i) £m	Adjustment to arrive at the net amount funded from General Fund £m	Adjustments for capital purposes (ii) £m	Net change for the Pensions adjustments (iii) £m	Other Adjustments (iv) £m	Adjustments between Funding and Accounting basis £m		Use of earmarked reserves £m	Items reported at cabinet level but sit below the net cost of services (i) £m	Adjustment to arrive at the net amount funded from General Fund £m	Adjustments for capital purposes (ii) £m	Net change for the Pensions adjustments (iii) £m	Other Adjustments (iv) £m	Adjustments between Funding and Accounting basis £m
2.044	(3.685)	(1.641)	13.860	0.897	0.000	14.757	Economy, Environment & Communities	2.677	(6.236)	(3.559)	12.850	0.000	0.000	12.850
(0.217)	(0.341)	(0.558)	1.597	0.487	0.000	2.084	Adult Social Care & Public Health	13.684	(4.142)	9.542	0.959	0.000	0.000	0.959
5.632	(15.960)	(10.328)	12.198	4.005	1.228	17.431	Childrens Services & Customer Engagement	5.746	(14.010)	(8.264)	5.149	0.000	0.842	5.991
7.299	(3.883)	3.416	8.135	0.780	0.000	8.915	Resources and Transformation	3.836	(24.540)	(20.704)	22.423	0.000	0.000	22.423
(11.025)	143.186	132.161	(12.778)	(12.304)	0.000	(25.082)	Central	88.168	24.598	112.766	(8.055)	11.904	0.000	3.849
3.733	119.317	123.050	23.012	(6.135)	1.228	18.105		114.111	(24.330)	89.781	33.326	11.904	0.842	46.072
0.000	(127.359)	(127.359)	(21.160)	23.491	(0.598)	1.733	Other income and expenditure	0.000	(158.791)	(158.791)	(61.533)	13.203	36.247	(12.083)
3.733	(8.042)	(4.309)	1.852	17.356	0.630	19.838	Total cost of providing council services	114.111	(183.121)	(69.010)	(28.207)	25.107	37.089	33.989

***i) Items reported at cabinet level but sit below the net cost of services***

This column adjusts the figures reported to cabinet for a number of items that are reported in the comprehensive income and expenditure statements as part of other income and expenditure. These include interest payable, investment income and some non ringfenced grants.

***ii) Adjustments for capital purposes***

This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

- Other operating expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Financing and investment income and expenditure – the statutory charges for capital financing i.e. minimum revenue provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- Taxation and non-specific grant income and expenditure – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The taxation and non-specific grant income and expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

***iii) Net change for the pensions adjustments***

Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:

- For services this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.
- For financing and investment income and expenditure – the net interest on the defined benefit liability is charged to the CIES.

***iv) Other adjustments***

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

- For financing and investment income and expenditure the other differences column recognises adjustments to the General Fund for the timing differences for premiums and discounts.
- The charge under taxation and non-specific grant income and expenditure represents the difference between what is chargeable under statutory regulations for council tax and NDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future surpluses or deficits on the Collection Fund.

## 7. Note to movement in reserves statement

This note details the adjustments made to total comprehensive income and expenditure recognised by the council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to meet future capital and revenue expenditure.

2019/2020				2020/2021		
Movement in general fund balance £m	Movement in other usable reserves £m	Movement in unusable reserves £m		Movement in general fund balance £m	Movement in other usable reserves £m	Movement in unusable reserves £m
(17.356)	0.000	17.356	<b>Adjustments to revenue resources</b>	(25.107)	0.000	25.107
(1.633)	0.000	1.633	Pensions costs	(0.196)	0.000	0.196
2.231	0.000	(2.231)	Financial instruments (transferred to the financial instruments adjustments account)	(36.051)	0.000	36.051
(1.228)	0.000	1.228	Council tax and NDR statutory adjustments	(0.842)	0.000	0.842
(58.126)	0.000	58.126	Accumulated holiday pay	(63.171)	0.000	63.171
			Reversal of entries included in the surplus or deficit on the provision of services in relation to capital expenditure			
<b>(76.112)</b>	<b>0.000</b>	<b>76.112</b>		<b>(125.367)</b>	<b>0.000</b>	<b>125.367</b>
			<b>Adjustments between revenue and capital resources</b>			
1.478	(1.478)	0.000	Transfer of non-current asset sale proceeds from revenue to the capital receipts reserve	1.527	(1.527)	0.000
12.862	0.000	(12.862)	Statutory provision for the repayment of debt	8.055	0.000	(8.055)
1.592	0.000	(1.592)	Capital expenditure financed from revenue balances	1.915	0.000	(1.915)
<b>15.932</b>	<b>(1.478)</b>	<b>(14.454)</b>		<b>11.497</b>	<b>(1.527)</b>	<b>(9.970)</b>
			<b>Adjustments to capital resources</b>			
0.000	2.781	(2.781)	Use of the capital receipts reserve to finance capital expenditure	0.000	2.268	(2.268)
40.342	(10.500)	(29.842)	Application of capital grants to finance capital expenditure	79.881	(2.233)	(77.648)
<b>40.342</b>	<b>(7.719)</b>	<b>(32.623)</b>	<b>Total adjustments to capital resources</b>	<b>79.881</b>	<b>0.035</b>	<b>(79.916)</b>
<b>(19.838)</b>	<b>(9.197)</b>	<b>29.035</b>	<b>Total adjustments</b>	<b>(33.989)</b>	<b>(1.492)</b>	<b>35.481</b>

## 8. Better care fund

Walsall Council has entered into a pooled budget arrangement in relation to the better care fund (BCF) with Walsall NHS CCG for the provision of adult social care and health services to meet the needs of people living in the Walsall area. The services are commissioned by Walsall Council or Walsall NHS CCG depending upon the needs of the client and are provided by a number of methods including internal, external and voluntary sector organisations. Walsall Council and Walsall NHS CCG have an agreement in place for funding these services that will run for one year, with the partners agreeing to the programme of services that will be funded. As part of the agreement any deficit or surplus arising on the pooled budget at the end of each financial year will be apportioned based on the risk share agreement (based on lead commissioner), with the exception of the integrated community equipment service (ICES) which will continue to be based on the contributions from each partner. The pooled budget is hosted by Walsall Council on behalf of the two partners in the agreement.

2019/2020			Better Care Fund	2020/2021		
Capital £m	Revenue £m	Total £m		Capital £m	Revenue £m	Total £m
0.171	(2.835)	(2.664)	Funding brought forward from previous year	0.498	(1.144)	(0.646)
			<b>Funding provided to the pooled budget</b>			
(3.704)	(13.764)	(17.468)	By Walsall Council	(4.203)	0.000	(4.203)
0.000	(21.704)	(21.704)	By Walsall NHS CCG	0.000	(35.868)	(35.868)
<b>(3.704)</b>	<b>(35.468)</b>	<b>(39.172)</b>		<b>(4.203)</b>	<b>(35.868)</b>	<b>(40.071)</b>
			<b>Expenditure met from the pooled budget</b>			
4.031	23.703	27.734	By Walsall Council	3.704	22.119	25.823
0.000	13.317	13.317	By Walsall NHS CCG	0.000	12.730	12.730
<b>4.031</b>	<b>37.020</b>	<b>41.051</b>		<b>3.704</b>	<b>34.849</b>	<b>38.553</b>
<b>0.498</b>	<b>(1.283)</b>	<b>(0.785)</b>	<b>Net (surplus) / deficit on the pooled budget during the year</b>	<b>(0.001)</b>	<b>(2.163)</b>	<b>(2.164)</b>
<b>(0.498)</b>	<b>1.144</b>	<b>0.646</b>	<b>Carry forwards into next year</b>	<b>0.000</b>	<b>2.087</b>	<b>2.087</b>
<b>0.000</b>	<b>(0.139)</b>	<b>(0.139)</b>	<b>Net (surplus) / deficit on the pooled budget during the year (after carry forwards)</b>	<b>(0.001)</b>	<b>(0.076)</b>	<b>(0.077)</b>
			<b>Agreed risk share on the pooled budget during the year</b>			
		0.095	By Walsall Council			(0.095)
		(0.234)	By Walsall NHS CCG			0.019
		<b>(0.139)</b>				<b>(0.076)</b>

Although the table above includes elements for Walsall CCG the council does not commission work on behalf of the CCG. The same applies for the CCG. There is no agent and principal arrangement. Instead the council only records expenditure and income where it is the lead body undertaking the work.

## 9. Members allowances

The council paid £0.756 million of basic allowances (2019/20 £0.733 million) and £0.226 million of special responsibility payments (2019/20 £0.217 million) to members during the year. Additional expenses of £0.001 million were also paid in 2020/21 (2019/20 £0.001 million).

## 10. Officers' remuneration

The remuneration and costs paid in respect to the council's management team and statutory officers:

		Salary, fees and allowances £	Contract Costs £	Expenses allowances £	Compensation for loss of office £	Pension contribution £	Total £
Chief Executive (Dr Helen Paterson)	2020/2021	187,077	0	0	0	0	<b>187,077</b>
	2019/2020	182,070	0	31,526	0	0	<b>213,596</b>
Executive Director - Resources & Transformation/Section 151 Officer	2020/2021	0	0	0	0	0	<b>0</b>
	2019/2020	139,067	0	0	116,670	0	<b>255,737</b>
Interim Executive Director - Resources & Transformation/Section 151 Officer	2020/2021	0	250,976	0	0	0	<b>250,976</b>
	2019/2020	0	0	0	0	0	<b>0</b>
Executive Director - Children's Services & Community Engagement	2020/2021	144,406	0	0	0	29,314	<b>173,720</b>
	2019/2020	140,541	0	0	0	25,719	<b>166,260</b>
Executive Director - Adult Social Care & Public Health 1	2020/2021	14,064	0	0	0	2,855	<b>16,919</b>
	2019/2020	134,152	0	0	0	24,550	<b>158,702</b>
Executive Director - Adult Social Care & Public Health 2	2020/2021	125,778	0	0	0	0	<b>125,778</b>
	2019/2020	0	0	0	0	0	<b>0</b>
Executive Director - Economy, Environment & Communities	2020/2021	137,920	0	0	0	27,982	<b>165,902</b>
	2019/2020	134,152	0	35	0	24,550	<b>158,737</b>
Head of Legal and Democratic Services - Monitoring Officer	2020/2021	101,621	0	0	0	20,629	<b>122,250</b>
	2019/2020	98,901	0	11	0	18,099	<b>117,011</b>
Director of Public Health 1	2020/2021	0	0	0	0	0	<b>0</b>
	2019/2020	11,917	0	0	0	1,298	<b>13,215</b>
Director of Public Health 2	2020/2021	110,904	0	0	0	22,514	<b>133,418</b>
	2019/2020	80,799	0	0	0	11,899	<b>92,698</b>
Acting Section 151 officer	2020/2021	0	0	0	0	0	<b>0</b>
	2019/2020	15,448	0	0	0	2,519	<b>17,967</b>

### **Director of Public Health**

Please note there is only one post of Director of Public Health, however due to changes this post was occupied by two individuals during the 2019/20 financial year. Director of Public Health 1

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covered the period 01/04/2019 to 26/04/2019 whilst Director of Public Health 2 covered the period 19/08/2019 to 31/03/2021.

### **Executive Director – Adult Social Care & Public Health**

Please note there is only one post of Executive Director – Adult Social Care & Public Health, however due to changes this post was occupied by two individuals during the 2020/21 financial year. Executive Director – Adult Social Care & Public Health 1 covered the period 01/04/2020 to 08/05/2020 whilst Executive Director – Adult Social Care & Public Health 2 covered the period 11/05/2020 to 31/03/2021.

### **Section 151 officer**

Please note there is only one post of Section 151 officer. Due to changes this post was occupied by two individuals during the 2019/20 financial year. Executive Director – Resources and Transformation covered the period 01/04/2019 to 31/01/2020 whilst the acting Section 151 officer covered the period 01/02/2020 to 31/03/2020. The post was covered by the Interim Executive Director – Resources and Transformation during 2020/21 who is employed on an agency arrangement rather than directly by the council.

### **Employees over £50,000**

Other council employees who receive more than £50,000 remuneration (excluding pension contributions) during the year are shown in the following tables. Teachers have been split into two categories due to their employment status. Teachers at community and voluntary controlled (VC) schools are directly employed by the council. Teachers at foundation and voluntary aided (VA) schools are employed by the governing body of the school, and as such are not direct employees of the council.

Remuneration band	Council officers		Teachers - community / VC schools		Teachers - foundation / VA schools		Total	
	2019/20	2020/21	2019/20	2020/21	2019/20	2020/21	2019/20	2020/21
£50,000 - £54,999	28	84	52	53	9	10	89	147
£55,000 - £59,999	7	3	34	39	7	4	48	46
£60,000 - £64,999	11	11	23	28	10	8	44	47
£65,000 - £69,999	17	14	17	15	7	3	41	32
£70,000 - £74,999	11	6	15	16	2	5	28	27
£75,000 - £79,999	9	13	7	7	2	1	18	21
£80,000 - £84,999	1	6	9	7	2	1	12	14
£85,000 - £89,999	0	1	0	7	0	1	0	9
£90,000 - £94,999	9	3	1	3	2	1	12	7
£95,000 - £99,999	1	9	1	0	0	1	2	10
£110,000 - £114,999	0	0	1	1	1	0	2	1
£115,000 - £119,999	0	0	0	1	0	0	0	1
<b>Total</b>	<b>94</b>	<b>150</b>	<b>160</b>	<b>177</b>	<b>42</b>	<b>35</b>	<b>296</b>	<b>362</b>

The increases within the council officers is predominately due to pay awards in 2020/21 that whilst was not significant did move staff into the £50,000 remuneration band who were previously just under this.



## 11. Exit packages

The numbers of exit packages with total cost per band, and total cost of compulsory and other redundancies are set out in the following table.

Exit package cost band (including special payments) £	Number of compulsory redundancies		Number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2019/20	2020/21	2019/20	2020/21	2019/20	2020/21	2019/20 £m	2020/21 £m
0 - 20,000	35	30	111	83	146	113	0.531	0.360
20,001 - 40,000	1	1	5	6	6	7	0.151	0.236
40,001 - 60,000	1	2	3	0	4	2	0.209	0.113
60,001 - 80,000	0	0	1	3	1	3	0.076	0.218
80,001 - 100,000	1	0	0	0	1	0	0.092	0.000
100,001 - 150,000	0	0	1	1	1	1	0.116	0.103
150,000 - 200,000	0	0	1	1	1	1	0.151	0.175
200,001 - 250,000	0	0	0	1	0	1	0.000	0.237
300,001 - 350,000	0	0	0	1	0	1	0.000	0.309
<b>Total</b>	<b>38</b>	<b>33</b>	<b>122</b>	<b>96</b>	<b>160</b>	<b>129</b>	<b>1.326</b>	<b>1.751</b>

## 12. Termination benefits

The council terminated the contracts of a number of employees in 2020/21, incurring liabilities of £1.510 million (£0.841 million in 2019/20), which is included within the costs shown in the exit packages table above. Included within these amounts are payments for various school based staff and council employees.

## 13. Pension scheme accounted for as defined contribution

Teachers employed by the council are members of the Teachers' Pension Scheme, administered by the Department for Education. The scheme provides teachers with specified benefits upon their retirement, and the council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The scheme is technically a defined benefit scheme. However, the scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The council is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this statement of accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2020/21, the council paid £12.410 million to the Teachers' Pension Scheme in respect of teachers' retirement benefits. This represented 23.68% of pensionable pay between April 2020 and March 2021. The figures for 2019/20 were £10.987 million and 16.48% of pensionable pay between April 2019 and August 2019, and 23.68% between September 2019 and March 2020. There were no contributions remaining payable at the year-end.

The council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in note 14.

Employees who were transferred over from the NHS to the council on 1 April 2013 for the Public Health function were entitled to remain on the NHS pension scheme. This scheme is administered by NHS Pensions and provides employees with specified benefits upon their retirement. The council contributes towards the costs by making contributions based on a percentage of member's pensionable salaries.

The scheme is technically a defined benefit scheme. However, the scheme is unfunded and the Department of Health uses a notional fund as the basis for calculating the employers' contribution rate paid by employers. The council is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this statement of accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2020/21, the council paid £0.057 million to NHS Pensions in respect of Public Health staff retirement benefits, representing 14.38% of pensionable pay. The figures for 2019/20 were £0.075 million and 14.38%.

## 14. Defined benefit pension schemes

### Participation within pension schemes

As part of the terms and conditions of employment of its officers, the council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the council has a commitment to make the payments necessary at the time that employees earn their future entitlement.

The council participates in one post-employment scheme, the Local Government Pension Scheme (LGPS), administered locally by Wolverhampton City Council. This is a funded defined benefit final scheme meaning that the council and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets. The LGPS is now a career average scheme for benefits built up from 1 April 2014 meaning that the employer and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets. Policy is determined in accordance with the LGPS Regulations.

Arrangements for the award of discretionary post-retirement benefits upon early retirement – this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. The council makes little use of discretionary payments.

The principal risks to the authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the general fund the amounts required by statute as described in the accounting policies note.

## Transactions relating to post-employment benefits

The council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the council is required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the general fund via the movement in reserves statement. The following transactions have been made in the CIES and the general fund balance via the movement in reserves statement during the year.

2019/2020			2020/2021	
Local Government Pension Scheme £m	Unfunded teachers £m		Local Government Pension Scheme £m	Unfunded teachers £m
		<b><u>Comprehensive income and expenditure statement</u></b>		
		<i>Cost of service:</i>		
39.245	0.000	Current service cost	49.171	0.000
1.697	0.000	Past service costs	0.528	0.000
(0.676)	0.000	(Gain)/loss from settlements	(3.987)	0.000
		<i>Financing and investment income and expenditure:</i>		
13.014	0.275	Net interest expense (inc. Admin expenses)	12.933	0.270
<b>53.280</b>	<b>0.275</b>	<b>Total post employment benefit charged to the surplus or deficit on the provision of services</b>	<b>58.645</b>	<b>0.270</b>
		<i>Other post employment benefit charged to the comprehensive income and expenditure statement</i>		
59.223	0.000	Return on plan assets (excluding the amount included in the net interest expense)	(156.355)	0.000
43.240	0.972	Remeasurement (gains)/losses arising on changes in demographic assumptions	(19.129)	0.000
(144.589)	(0.662)	Remeasurement (gains)/losses arising on changes in financial assumptions	375.526	1.308
48.336	0.000	Experience (gain)/loss on defined benefit obligation	(18.916)	(0.069)
(14.446)	0.000	Other actuarial (gains)/losses on assets	0.000	0.000
<b>45.044</b>	<b>0.585</b>	<b>Total post employment benefit charged to the comprehensive income and expenditure statement</b>	<b>239.771</b>	<b>1.509</b>
		<b><u>Movement in reserves statement</u></b>		
(18.104)	0.748	Reversal of net charges made to the surplus or deficit for the provision of services for post-employment benefits in accordance with the Code	(25.993)	0.886
		<b><i>Actual amount charged against the general fund balance for pensions in the year:</i></b>		
35.176	1.023	Employers' contributions payable to scheme	32.652	
		Retirement benefits payable to pensioners		1.156

The assumptions used for the actuarial calculations are volatile and this has resulted in the significant movements shown in the above table.

### Assets and liabilities in relation to post-employment benefits

The amount included in the balance sheet arising from the council's obligation in respect of its defined benefit plans is as follows.

2019/2020 £m		2020/2021 £m
(1,440.232)	Present value of defined benefit obligation	(1,814.731)
867.793	Fair value of plan assets	1,094.520
<b>(572.439)</b>	<b>Net pension liability arising from defined benefit obligation</b>	<b>(720.211)</b>

### Reconciliation of fair value of the scheme assets

Local Government Pension Scheme 2019/2020 £m		Local Government Pension Scheme 2020/2021 £m
923.797	Opening balance at 1 April	867.793
21.805	Interest on assets	15.872
(59.223)	Return on assets less interest	156.355
14.446	Other actuarial gains/(losses)	0.000
(0.591)	Administration expenses	(0.618)
1.492	Settlement prices received / (paid)	(0.518)
3.676	Employer contributions	92.352
6.650	Member contributions	6.984
(44.259)	Estimated benefits paid net of transfers in	(43.700)
<b>867.793</b>	<b>Closing balance at 31 March</b>	<b>1,094.520</b>

## Reconciliation of present value of the scheme liabilities (defined benefit obligation)

2019/2020			2020/2021	
Local Government Pension Scheme £m	Unfunded teachers £m		Local Government Pension Scheme £m	Unfunded teachers £m
(1,442.303)	(13.003)	Opening balance at 1 April	(1,427.667)	(12.565)
(39.245)	0.000	Current service cost	(49.171)	0.000
(34.228)	(0.275)	Interest cost	(28.187)	(0.270)
(6.650)	0.000	Member contributions	(6.984)	0.000
		<b>Remeasurements (liabilities)</b>		
144.589	0.662	Gain/(Loss) on financial assumptions	(375.526)	(1.308)
(43.240)	(0.972)	Gain/(Loss) on demographic assumptions	19.129	0.000
(48.336)	0.000	Experience gain/(Loss)	18.916	0.069
44.259	1.023	Estimated benefits paid net of transfers in	43.700	1.156
(1.697)	0.000	Past service costs including Curtailments	(0.528)	0.000
(0.816)	0.000	(Liabilities assumed) / extinguished on settlements	4.505	0.000
<b>(1,427.667)</b>	<b>(12.565)</b>	<b>Closing balance at 31 March</b>	<b>(1,801.813)</b>	<b>(12.918)</b>

### Basis for estimating assets and liabilities

The assessment has been on an actuarial basis using the projected unit method, an estimate of the pensions that will have to be paid in the future including mortality rates and salary levels.

Both the local government pension scheme and discretionary benefit liabilities have been estimated by Barnett Waddingham LLP, an independent actuary firm with estimates being based on the latest full valuation of the scheme as at 31 March 2019. The significant assumptions used by the actuary have been:

	Local Government Pension Scheme		Unfunded teachers	
	2019/2020	2020/2021	2019/2020	2020/2021
<b>Mortality assumptions:</b>				
<u>Longevity retiring today</u>				
- Men	21.9	21.6	21.9	21.6
- Women	24.1	23.9	24.1	23.9
<u>Longevity retiring in 20 years</u>				
- Men	23.80	23.40	n/a	n/a
- Women	26.00	25.80	n/a	n/a
Rate of inflation (CPI)	1.90%	2.80%	1.95%	2.80%
Rate of increase in salaries	2.90%	3.80%	n/a	n/a
Rate of increase in pensions	1.90%	2.80%	1.95%	2.80%
Rate for discounting scheme liabilities	2.35%	2.00%	2.25%	1.70%

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The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above for the pension fund deficit. The sensitivity analysis below is based on possible changes to the assumptions occurring at the end of the reporting period. It assumes that for each assumption that changes all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

<b>Sensitivity analysis - Local Government Pension Scheme</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>Adjustment to discount rate</b>	<b>+0.1%</b>	<b>0.0%</b>	<b>-0.1%</b>
Present value of total obligation	1,766.426	1,801.814	1,837.946
Projected service cost	56.919	58.900	60.945
<b>Adjustment to Long term salary increase</b>	<b>+0.1%</b>	<b>0.0%</b>	<b>-0.1%</b>
Present value of total obligation	1,804.873	1,801.814	1,798.779
Projected service cost	58.932	58.900	58.869
<b>Adjustment to pension increases and deferred revaluation</b>	<b>+0.1%</b>	<b>0.0%</b>	<b>-0.1%</b>
Present value of total obligation	1,834.567	1,801.814	1,769.700
Projected service cost	60.924	58.900	56.936
<b>Adjustment to life expectancy assumptions</b>	<b>+1 Year</b>	<b>None</b>	<b>-1 Year</b>
Present value of total obligation	1,891.733	1,801.814	1,716.431
Projected service cost	61.515	58.900	56.385

<b>Sensitivity analysis - Unfunded teachers</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>Adjustment to discount rate</b>	<b>+0.1%</b>	<b>0.0%</b>	<b>-0.1%</b>
Present value of total obligation	12.819	12.918	13.017
<b>Adjustment to pension increases and deferred revaluation</b>	<b>+0.1%</b>	<b>0.0%</b>	<b>-0.1%</b>
Present value of total obligation	13.016	12.918	12.820
<b>Adjustment to life expectancy assumptions</b>	<b>+1 Year</b>	<b>None</b>	<b>-1 Year</b>
Present value of total obligation	13.581	12.918	12.287

The unfunded pensions arrangements have no assets to cover its liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

	2019/2020		2020/2021	
	£m	%	£m	%
Equities	493.987	56.9%	659.238	60.3%
Government bonds	100.866	11.6%	91.100	8.3%
Other bonds	36.264	4.2%	69.421	6.3%
Property	77.186	8.9%	82.131	7.5%
Cash/liquidity	31.144	3.6%	53.513	4.9%
Other	128.346	14.8%	139.117	12.7%
<b>Total</b>	<b>867.793</b>	<b>100.0%</b>	<b>1,094.520</b>	<b>100.0%</b>

### Impact on the council's cash flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The council has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 16 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed as at 31 March 2022 to be reported from 2022/23.

The scheme takes into account the national changes to the scheme under the Public Pensions Services Act 2013. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The council paid in advance contribution for 2021/22 (£30 million) and 2022/23 (£29.7 million) in 2020/21. The council will subsequently release these advance contributions in the relevant years.

The weighted average duration of the defined benefit obligation for scheme members is 20 years, 2020/21 (20 years 2019/20).

## 15. External audit costs

The council incurred costs of £0.175 million (£0.154 million 2019/20) for fees related to external audit services and £0.013 million (£0.013 million 2019/20) for fees incurred for the certification of grant claims and returns. These services were carried out by Grant Thornton UK LLP the council's appointed auditor. The costs incurred will be subject to variations dependent on the audit.



## 16. Dedicated schools grant

The council's expenditure on schools is funded by the dedicated schools grant (DSG), provided by the Department for Education. DSG is ring-fenced and can only be applied to meet eligible expenditure included in the schools budget. The schools budget includes elements for a restricted range of services provided on a council wide basis and the individual schools budget (ISB), which is divided into budget shares for each school. Over and under spends on the two elements are required to be accounted for separately. The council has not supplemented the schools budget from its own resources this year. Details of DSG receivable for 2020/21 which has been deployed in accordance with the School Standards and Framework Act 1998 are shown in the following table.

2019/2020			Dedicated schools grant (DSG)	2020/2021		
Central Expenditure £m	ISB £m	Total £m		Central Expenditure £m	ISB £m	Total £m
(10.634)	(255.223)	(265.857)	Final DSG for year before academy recoupment	(11.272)	(270.530)	(281.802)
0.000	108.976	108.976	Academy figure recouped	0.000	121.895	121.895
<b>(10.634)</b>	<b>(146.247)</b>	<b>(156.881)</b>	<b>Total DSG after academy recoupment</b>	<b>(11.272)</b>	<b>(148.635)</b>	<b>(159.907)</b>
(17.978)	11.874	(6.104)	Plus brought forward from previous year	(21.901)	19.832	(2.069)
<b>(28.612)</b>	<b>(134.373)</b>	<b>(162.985)</b>	<b>Agreed initial budgeted distribution in year</b>	<b>(33.173)</b>	<b>(128.803)</b>	<b>(161.976)</b>
0.000	0.155	0.155	In year adjustments	0.000	0.436	0.436
<b>(28.612)</b>	<b>(134.218)</b>	<b>(162.830)</b>	<b>Agreed final budgeted distribution in year</b>	<b>(33.173)</b>	<b>(128.367)</b>	<b>(161.540)</b>
6.711	0.000	6.711	Less actual central expenditure	6.079	0.000	6.079
0.000	154.050	154.050	Less actual ISB deployed to schools	0.000	153.724	153.724
<b>(21.901)</b>	<b>19.832</b>	<b>(2.069)</b>	<b>Carry forward to next year</b>	<b>(27.094)</b>	<b>25.357</b>	<b>(1.737)</b>

## 17. Grant income

The council credited the following grants, contributions and donations to the CIES in 2020/21:

2019/2020 £m	Revenue grants	2020/2021		
		Government grants £m	Other grants £m	Total £m
	<b>Credited to taxation and non specific grant income</b>			
(0.785)	Troubled families grant	(1.063)	0.000	(1.063)
(1.595)	Street lighting PFI grant	(1.595)	0.000	(1.595)
(2.912)	New homes bonus	(2.028)	0.000	(2.028)
(9.609)	Covid-19 funding	(51.517)	0.000	(51.517)
(6.991)	Small business rates relief	(11.437)	0.000	(11.437)
(4.467)	New burdens funding	(0.847)	0.000	(0.847)
(0.808)	Independent living fund	(0.808)	0.000	(0.808)
(17.187)	Public health grant	(18.063)	0.000	(18.063)
(17.953)	NDR top up	(17.985)	0.000	(17.985)
<b>(62.307)</b>	<b>Total</b>	<b>(105.343)</b>	<b>0.000</b>	<b>(105.343)</b>
	<b>Credited to services</b>			
0.000	Covid-19 funding	(25.734)	0.000	(25.734)
(1.372)	Arts Council funding	(1.375)	0.000	(1.375)
(1.044)	Housing benefits administration subsidy grant	(1.138)	0.000	(1.138)
(78.989)	Housing benefits rent allowances grant	(70.891)	0.000	(70.891)
(1.989)	Housing benefit non housing revenue account (HRA) rebates	(0.869)	0.000	(0.869)
(0.841)	Discretionary housing payments	(0.989)	0.000	(0.989)
(0.476)	Local council tax scheme admin grant	(0.489)	0.000	(0.489)
(156.726)	Dedicated schools grant	(160.107)	0.000	(160.107)
(2.519)	Sixth form funding grant	(2.316)	0.000	(2.316)
(1.268)	Teachers pay grant	(1.407)	0.000	(1.407)
(2.505)	Teachers pensions grant	(4.209)	0.000	(4.209)
(2.492)	Universal infant free schools meals	(2.437)	0.000	(2.437)
(0.419)	Free school meals supplementary grant	(0.363)	0.000	(0.363)
(0.649)	Unaccompanied asylum seeking children grant	(0.577)	0.000	(0.577)
(0.539)	Rough sleeper initiative grant	(0.560)	0.000	(0.560)
(11.490)	Pupil premium	(11.321)	0.000	(11.321)
(0.773)	St Thomas More PFI grant	(0.773)	0.000	(0.773)
(21.644)	Better care fund	(22.606)	0.000	(22.606)
(12.332)	Improved better care fund	(13.764)	0.000	(13.764)
(9.818)	Section75 CCG agreement	(18.199)	0.000	(18.199)
(1.432)	Winter funding grant	0.000	0.000	0.000
(0.688)	Controlling migration grant	(0.135)	0.000	(0.135)
(0.579)	Black Country impact	0.000	(1.585)	(1.585)
(1.352)	Integrated communities programme	(0.245)	0.000	(0.245)
(0.144)	VIEW grant	0.000	(0.395)	(0.395)
(2.446)	Adult social care support grant	(8.788)	0.000	(8.788)
(0.505)	LEP funding	0.000	(0.500)	(0.500)
(0.381)	Electoral services grants	0.023	0.000	0.023
(0.359)	PCC crime and community grants	(0.185)	0.000	(0.185)
(1.344)	Education funding agency PE & sports grants	(1.304)	0.000	(1.304)
(1.095)	Family drug and alcohol court grant	0.000	0.000	0.000
(4.166)	Other	(6.685)	(0.825)	(7.510)
<b>(322.376)</b>	<b>Total</b>	<b>(357.443)</b>	<b>(3.305)</b>	<b>(360.748)</b>
<b>(384.683)</b>	<b>Total Revenue Grants</b>	<b>(462.786)</b>	<b>(3.305)</b>	<b>(466.091)</b>

Un-ringfenced government grants of £182.095 million (note 5) does not include NDR Top Up included within the £197.256 million total. NDR Top Up is included in NDR Distribution (note 5).

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In accordance with its grant conditions Walsall Council has fully utilised Arts Council grants received by it in 2020/21.

A breakdown of Covid-19 funding that Walsall Council received in 2020/21 via Central government is shown in the following table.

Covid-19 funding		£m
<b>Credited to taxation and non specific grant income</b>		
COVID-19 General Grant		(17.455)
COVID-19 Sales Fees and Charges Grant		(3.250)
COVID-19 Business Rates Expanded Retail Discount		(26.824)
COVID-19 Business Rates Nursery Discount		(0.109)
COVID-19 Hardship Fund Grant		(3.879)
<b>Total</b>		<b>(51.517)</b>
<b>Credited to services</b>		
COVID-19 Infection Control Grant Tranche 1		(0.573)
COVID-19 Infection Control Grant Tranche 2		(0.469)
COVID-19 Track and Trace Grant		(1.651)
COVID-19 DEFRA Food Assistance Grant		(0.421)
COVID-19 Outbreak Management Grant		(7.178)
COVID-19 Clinically Vulnerable Support Grant		(0.746)
COVID-19 Community Testing Grant		(0.426)
COVID-19 Local Authority Compliance and Enforcement Grant		(0.184)
COVID-19 Winter Support Grant		(1.467)
COVID-19 Adult Social Care Rapid Testing Grant		(0.117)
COVID-19 Workforce Capacity Grant (ASC)		(0.716)
COVID-19 Community Champions		(0.433)
COVID-19 Surge Testing Operation Eagle		(0.115)
COVID-19 Digital Platform Grant Income for Schools		(0.037)
COVID-19 Wellbeing for Education Grant		(0.040)
COVID-19 Home to School Transport TM		(0.045)
COVID-19 Exceptional Costs - Specific Grants		(0.397)
COVID-19 Catch-Up -Specific Grants		(1.140)
COVID-19 Reopening of High Streets Fund Grant		(0.014)
COVID-19 Emergency Active Travel Fund		(0.030)
COVID-19 Homelessness		(0.005)
COVID-19 Additional Restrictions Grant		(6.762)
COVID-19 Test and Trace Grant		(0.171)
COVID-19 Business Rates Admin/Hardship Fund New Burdens		(0.292)
COVID-19 Discretionary Business Rates Grant		(2.305)
<b>Total</b>		<b>(25.734)</b>
<b>Total Covid-19 funding</b>		<b>(77.251)</b>

Capital grants received by the council in 2020/21 are shown in the following table.

2019/2020 £m	Capital grants	2020/2021 £m
	<b>Credited to taxation and non specific grant income</b>	
(0.512)	Devolved formula capital	(0.399)
(15.236)	Department for Education	(4.033)
(0.363)	Housing specific	(0.208)
(10.809)	M6 Junction 10 grants	(18.459)
(3.715)	Other transport grants	(6.939)
(0.798)	s106 contributions	0.000
(2.600)	National productivity investment fund	(0.061)
(5.439)	Growth deal	(19.968)
(0.085)	LPIF	(0.279)
0.000	Towns Fund	(1.089)
0.000	Getting Building Fund	(9.784)
(0.785)	Other	(0.227)
<b>(40.342)</b>	<b>Total</b>	<b>(61.446)</b>
	<b>Credited to services</b>	
(0.672)	Department for Education	(0.383)
(19.211)	Growth deal	(13.371)
(3.112)	Disabled facility grants	(3.577)
0.000	Warm Homes Fund	(0.437)
0.000	Towns Fund	(0.411)
(0.221)	Other	(0.256)
<b>(23.216)</b>	<b>Total</b>	<b>(18.435)</b>
<b>(63.558)</b>	<b>Total capital grants</b>	<b>(79.881)</b>

Walsall Council acknowledges receipt of Local Property Investment Fund (LPIF) grant funding from West Midlands Combined Authority.

## 18. Events after the balance sheet date

The statement of accounts were authorised for issue by the Chief Financial Officer on 27 September 2021. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2021, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

In accordance with IAS 10 – Events After the Reporting Period there is nothing to be disclosed as adjusting events.

In accordance with IAS 10 – Events After the Reporting Period there are two non-adjusting events.

### Creation of Sherbourne Recycling Limited

On 1 April 2021 Walsall Council entered into a number of legal agreements including the shareholders agreement and loan facility agreement in relation to Sherbourne Recycling Limited

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(SRL). As one of 8 shareholders, the council made an equity investment of £0.197m for their 19.7% share in SRL.

Over the course of the next 24 months, SRL will draw down the loan facility for a maximum amount of £11.280m, on a schedule based on payment of milestones by civils, process equipment and other contractors involved in the construction and operation of the company.

All interest accrued during the construction phase will be capitalised and added to the principal at the end of this phase. Once operational, principal and interest will be repaid over the next 25 years in line with the terms of the loan facility agreement. The facility to be operational from mid-2023.

Going forward SRL will be accounted for as a joint venture due to shared control the council has with the other seven local authorities. This means that the council will need to prepare group accounts from 2021/22.

### **Birmingham Airport**

On 27 May 2021 Walsall Council, along with other shareholders, entered into a legal agreement with Birmingham Airport Holdings Limited (BAHL) to provide financial support to BAHL if required. This support is to ensure that BAHL will be able to comply with ongoing covenants relating to financing arrangements in the event that passenger volumes and revenues do not recover sufficiently quickly. The impact of the Coronavirus pandemic on BAHL's ability to meet the covenant tests and take corrective measures should it not be able to do so is a material uncertainty for BAHL that may cast doubt on its ability to continue as a going concern.

The support agreed by shareholders is limited upto a maximum value of £65 million (Walsall's liability being upto £4.9 million) and is available to BAHL upto 31 March 2023.

## 19. Property, plant and equipment

### Movement on balances

Movements in the council's property, plant and equipment values are shown in the following table.

	Operational land and buildings £m	Vehicles, plant and equipment £m	Infrastructure £m assets	Community £m assets	Surplus £m assets	Assets under construction £m	Total £m
<b>Net book value 31 March 2019</b>	<b>363.270</b>	<b>7.628</b>	<b>97.861</b>	<b>3.890</b>	<b>10.507</b>	<b>0.000</b>	<b>483.156</b>
Additions	12.938	2.611	18.001	0.131	0.118	0.000	<b>33.799</b>
Revaluations	(9.467)	0.000	0.000	0.000	0.156	0.000	<b>(9.311)</b>
Disposals/derecognition of assets	(19.529)	(1.133)	0.000	0.000	0.000	0.000	<b>(20.662)</b>
Reclassification of assets	(0.120)	0.000	0.000	0.000	(2.150)	0.000	<b>(2.270)</b>
Depreciation	(7.856)	(2.987)	(6.616)	0.000	(0.067)	0.000	<b>(17.526)</b>
Impairments	(1.709)	0.000	(1.103)	(0.125)	(0.062)	0.000	<b>(2.999)</b>
Other movements	(2.255)	0.000	0.000	0.000	2.255	0.000	<b>0.000</b>
<b>Net book value 31 March 2020</b>	<b>335.272</b>	<b>6.119</b>	<b>108.143</b>	<b>3.896</b>	<b>10.757</b>	<b>0.000</b>	<b>464.187</b>
Additions	10.744	4.426	38.103	0.191	0.369	6.647	<b>60.480</b>
Revaluations	(1.331)	0.000	0.000	0.000	2.172	0.000	<b>0.841</b>
Disposals/derecognition of assets	0.000	(0.759)	0.000	0.000	(0.321)	0.000	<b>(1.080)</b>
Reclassification of assets	(2.073)	0.000	0.000	0.000	0.000	0.000	<b>(2.073)</b>
Depreciation	(6.166)	(3.356)	(7.632)	0.000	(0.012)	0.000	<b>(17.166)</b>
Impairments	(0.938)	0.000	(0.202)	(0.055)	(0.035)	0.000	<b>(1.230)</b>
Other movements	(0.122)	0.000	0.000	0.121	0.001	0.000	<b>(0.000)</b>
<b>Net book value 31 March 2021</b>	<b>335.386</b>	<b>6.430</b>	<b>138.412</b>	<b>4.153</b>	<b>12.931</b>	<b>6.647</b>	<b>503.959</b>
<b>Balance as at 31 March 2020</b>							
Cost/Valuation	341.945	38.942	240.285	5.875	10.912	0.000	<b>637.959</b>
Cumulative Depreciation and Impairments	(6.673)	(32.823)	(132.142)	(1.979)	(0.155)	0.000	<b>(173.772)</b>
<b>Carrying amount</b>	<b>335.272</b>	<b>6.119</b>	<b>108.143</b>	<b>3.896</b>	<b>10.757</b>	<b>0.000</b>	<b>464.187</b>
<b>Balance as at 31 March 2021</b>							
Cost/Valuation	341.095	42.610	278.389	6.270	12.938	6.647	<b>687.949</b>
Cumulative Depreciation and Impairments	(5.709)	(36.179)	(139.975)	(2.118)	(0.007)	0.000	<b>(183.988)</b>
<b>Carrying amount</b>	<b>335.386</b>	<b>6.431</b>	<b>138.414</b>	<b>4.152</b>	<b>12.931</b>	<b>6.647</b>	<b>503.961</b>
Owned	335.386	5.315	131.603	4.152	12.931	6.647	<b>496.034</b>
PFI	0.000	0.000	6.811	0.000	0.000	0.000	<b>6.811</b>
Finance Lease	0.000	1.116	0.000	0.000	0.000	0.000	<b>1.116</b>
<b>Carrying amount</b>	<b>335.386</b>	<b>6.431</b>	<b>138.414</b>	<b>4.152</b>	<b>12.931</b>	<b>6.647</b>	<b>503.961</b>

### Capital commitments

At 31 March 2021, the council has entered into a number of contracts for the construction or enhancement of property, plant and equipment in 2020/21 and future years which are budgeted to cost £66.902 million. Similar commitments at 31 March 2020 were £59.117 million. The major commitments are shown in the following table:

Projects	Council funded £m	Externally funded £m	Total £m
Getting Building Fund	0.000	17.451	<b>17.451</b>
Growing Places (LEP)	0.000	0.391	<b>0.391</b>
Growth Deal	0.000	5.448	<b>5.448</b>
Highways maintenance and improvements	0.000	0.139	<b>0.139</b>
Investment in Housing Standards and Improvements	0.000	2.155	<b>2.155</b>
Investment in IT	4.131	0.000	<b>4.131</b>
Investment in libraries	0.245	0.000	<b>0.245</b>
Land Property and Investment Fund (West Midlands Combined Authority)	0.000	24.384	<b>24.384</b>
M6 Junction 10 Improvements	0.000	4.587	<b>4.587</b>
Work on Council House	0.210	0.000	<b>0.210</b>
Procurement of Finance, HR and Payroll system	0.158	0.000	<b>0.158</b>
Regeneration Schemes	0.010	0.000	<b>0.010</b>
Regional Materials Recycling Facility	7.007	0.000	<b>7.007</b>
Towns Fund	0.000	0.453	<b>0.453</b>
Other	0.133	0.000	<b>0.133</b>
	<b>11.894</b>	<b>55.008</b>	<b>66.902</b>

## Revaluations

The council carries out a rolling programme that ensures that all property, plant and equipment required to be measured at fair value is revalued at least every five years. For 2020/21 all valuations were carried out by the council's Asset Management team except for the Primark and Co-op developments, and land off Darlaston Road. The effective date of the revaluations carried out in 2020/21 was 1 January 2021. These valuations were prepared by Nick Ford BSc (Hons) MRICS (RICS Registered Valuer), assisted by John Kirwan RICS Candidate – Asset Officer and Emy Chung – Senior Valuation Surveyor.

The valuations for the Primark and Coop developments were carried out externally by Avison Young. The valuation was prepared by Mark Shelley MRICS (RICS Registered Valuer).

The valuation for land off Darlaston Road were carried out externally by Cushman and Wakefield. The valuation was prepared by Jonathon K Crawford BA(Hons) MRICS (RICS Registered Valuer).

Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Valuations of vehicles, plant, furniture and equipment are based on current prices where there is an active second-hand market or latest list prices adjusted for the condition of the asset.

Surplus assets were valued on a market basis using values obtained by observing comparatives in the local area. Level 3 valuations were then further adjusted by known yield returns for the asset being valued.

The significant assumptions applied in estimating the fair values are:

- Land and Buildings, Equipment have been valued on an existing use value basis except where the assets are specialised
- Surplus assets have been valued on a fair value basis



- Specialised assets have been valued on the depreciated replacement cost method using modern equivalent asset basis
- The values used for the depreciated replacement cost calculation were from the Building Cost Information Service (BCIS) Quarterly Review of Building Prices – 4th quarter 2020.
- Assets under construction have been valued on a cost basis
- Infrastructure and community assets have been valued on a depreciated historic cost basis.

	Operational land and buildings £m	Vehicles, plant and equipment £m	Infrastructure assets £m	Community assets £m	Surplus assets £m	Grand Total £m
Valued at historical cost	0.320	6.431	138.414	4.152	0.000	149.317
<b>Valued at current value as at:</b>						
2020/2021	303.711	0.000	0.000	0.000	12.875	316.586
2019/2020	10.274	0.000	0.000	0.000	0.000	10.274
2018/2019	8.531	0.000	0.000	0.000	0.000	8.531
2017/2018	1.026	0.000	0.000	0.000	0.056	1.082
2016/2017	11.524	0.000	0.000	0.000	0.000	11.524
<b>Grand Total</b>	<b>335.386</b>	<b>6.431</b>	<b>138.414</b>	<b>4.152</b>	<b>12.931</b>	<b>497.314</b>

Surplus assets have been assessed as level 1, level 2 or level 3 for valuation purposes. An explanation of valuation levels can be found in the accounting policies on page 45. There has been no change in valuation methodology compared to last year.

2019/2020					2020/2021			
Level 1 £m	Level 2 £m	Level 3 £m	Total £m		Level 1 £m	Level 2 £m	Level 3 £m	Total £m
0.023	4.537	6.197	10.757	Surplus assets	0.000	12.931	0.000	12.931
0.023	4.537	6.197	10.757	Total	0.000	12.931	0.000	12.931

## 20. Accounting for local government schools

Dedicated schools grant (DSG) is credited to the CIES within taxation and non-specific income based on amounts due from the Department for Education for 2020/21. The DSG is allocated between central council budget and budgets allocated to individual schools (delegated school budgets). Expenditure from central council budgets and delegated schools budgets is charged to the CIES under Children's Services & Customer Engagement.

Individual schools' balances at 31 March 2021 are included in the balance sheet of the council under the earmarked reserves heading.

The numbers of schools with some measure of control from the council are shown in the following table.

	Community	Voluntary controlled	Voluntary aided	Foundation
Number of schools (including PFI)	61	8	14	1
Value of land and buildings at 31 March 2021 (£m)	136.437	19.106	0.000	2.564
Number of schools subject to PFI contracts	0	0	1	0

### PFI schemes

The council has one school subject to PFI contract, which is not shown on the council's balance sheet. This is because it is a voluntary aided school and the control of the right to use the buildings passes to the school trustees.

### Accounting for schools – consolidation

- In line with accounting standards and the Code on group accounts and consolidation, all maintained schools in the borough are now considered to be entities controlled by the council. Rather than produce group accounts the income, expenditure, assets, liabilities, reserves and cash flows of each school are recognised in the council's single entity accounts.

### Accounting for schools – balance sheet recognition of schools

- The council recognises the land and buildings used by schools in line with the provisions of the Code. It states that property used by local authority maintained schools should be recognised in accordance with the asset recognition tests relevant to the arrangements that prevail for the property. The council recognises the schools land and buildings on its balance sheet where it directly owns the assets.
- Where the land and building assets used by the school are owned by an entity other than the council, (e.g. local diocese) then it is not included on the council's balance sheet. The exception is where the entity has transferred the rights of use of the asset to the council, school or school governing body (e.g. foundation trusts).
- The council has completed a school by school assessment across the different types of schools it controls within the borough. Judgements have been made to determine the arrangements in place and the accounting treatment of the land and building assets.
- All community schools are owned by the council and the land and buildings used by the schools are included on the council's balance sheet.
- Legal ownership of voluntary controlled school land and buildings usually rests with a charity, normally a religious body. However the council receives capital funding for these assets and the school land and buildings are included on the balance sheet.
- Foundation trust schools were created to give greater freedom to the governing body responsible for school staff appointments and who also set the admission criteria. For a foundation school, the school governing body has legal ownership of the land and buildings and the council receives capital funding for these assets and are included on the council's balance sheet.
- Legal ownership of the voluntary aided school land and buildings rests with the relevant diocese. The relevant diocese has granted a licence to the school to use the land and buildings. Under this licence arrangement, the rights of use of the land and buildings have not transferred to the school and are not included on the council's balance sheet.
- Academies are not considered to be maintained schools in the council's control. The land and building assets are not owned by the council and not included on the council's balance sheet.

***Future conversions***

There are four conversions expected during 2021/22 where upon conversion all assets will transfer from the council to the academy.

- St Bernadette's Catholic (VA) Primary School (Current net book value £0 million).
- New Leaf Centre (Currently part of the Education Development Centre but site value is yet to be determined).
- Jane Lane Special School (Current net book value £4.909 million).
- Blackwood School (Current book value £4.538 million)

**21. Heritage assets****Carrying value of heritage assets held by the council**

The council currently holds £33.961 million (2019/20 £33.961 million) of heritage assets on its balance sheet. These assets include art collections (£31.781 million 2020/21, £31.781 million 2019/20), museum collections (£1.950 million 2020/21, £1.950 million 2019/20), civic regalia (£0.223 million 2020/21, £0.223 million 2019/20).

**Valuations*****Art collections***

The council's art collections are reported in the balance sheet at insurance valuations based on market values. Valuations are based on research of the art market which establishes the recent sale prices at auction or from galleries of similar works. A significant number of key art works underwent an insurance valuation as at 16 August 2017 carried out by Bonhams

The most significant valuations include Lucian Freud's 'Portrait of Kitty' and 'Annabel', Vincent van Gogh's 'Sorrow' and Frank Auerbach's "To the Studio".

***Museum collections***

The council's museum collections are included in the balance sheet at insurance valuation based on market values. The remaining items in the collection are insured at valuations derived by curators, based on their knowledge of current market values.

***Civic regalia***

The council's mayoral civic regalia are included in the balance sheet at insurance valuation based on replacement values. The last valuation took place in 2009 by Fellows and Sons, auctioneers and valuers based in Birmingham.

**Additions of heritage assets**

There were no additions of art works during both 2019/20 and 2020/21.

**Disposal of heritage assets**

There were no disposals of heritage assets during both 2019/20 and 2020/21.

**Five year summary of transactions**

Following a review of the transactions over the last five years there were no significant or material additions, disposals or other transactions that warrant any further disclosure.

## 22. Further information on heritage assets

### Heritage assets held on balance sheet

#### *Art collections*

The council has four art collections: the Garman-Ryan collection, the Garman-Ryan Epstein collection, the permanent collection and the special collection; all based within the council's New Art Gallery. These collections include significant works by European artists including Van Gogh, Monet, Turner, Renoir, Constable and Sir Jacob Epstein. The council is only allowed to dispose of works that it has purchased. These exclude all the works within the Garman-Ryan collection and other works gifted/bequeathed to the people of Walsall and held by the council in trust.

Further details of the art collections can be found on the New Art Gallery's website.

#### *Museum collections*

The council's museum collections comprise the Hodson Shop collection, clothing collection, social and industrial collection and leather collection. These are held in storage with a number of items periodically displayed in the Leather Museum. The Hodson Shop collection is a nationally significant collection of clothing and other household goods representative of stock in a drapers shop. These items have been acquired by donations, purchase and bequests in accordance with the council's acquisitions and disposals policy.

Further details of the museum collections can be found on the Walsall Council website and the Black Country History website.

#### *Civic regalia*

The civic regalia consist of the mayoral insignia for the Mayor and Mayoress of Walsall. It also contains the chains of office for the former borough councils that were amalgamated into Walsall as a result of local government reorganisation: Darlaston, Willenhall, and Aldridge and Brownhills. The mayoral insignia are only used at formal mayoral events. Otherwise they are kept securely stored.

### Heritage assets not held on balance sheet

The council holds a number of heritage assets off balance sheet due to not previously having values for these items. The council believes that the cost of obtaining valuations now for these assets will not match the potential benefit they will bring to the reader of these accounts. These assets include; local history archive, statues, war memorials, memorial clocks and public art.

## 23. Investment properties

Investment properties are those that are used solely to earn rental income or for capital appreciation. The definition does not apply if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

There are no restrictions on the council's ability to realise the value inherent in its investment property or on the council's right to the remittance of income and the proceeds of disposal. The council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

## Income and expenditure on investment properties

The rental income received and expenditure spent on the council's investment properties are shown below.

2019/2020 restated £m		2020/2021 £m
(2.464)	Rental income from investment properties	(2.009)
2.357	Direct operating expenses from investment properties generating rental income in period	2.309
<b>(0.107)</b>	<b>Net (surplus)/deficit</b>	<b>0.300</b>

The rental income for the investment properties has decreased during 2020/21 as a result of reduced occupancy within the Saddlers Centre due to the impact of Covid-19.

## Movement on balances

The following table summarises the movement in the fair value of investment properties over the year:

	Total £m
<b>Balance as at 31 March 2019</b>	<b>7.292</b>
Net gains/(losses) from fair value adjustments	(0.980)
<b>Balance as at 31 March 2020</b>	<b>6.312</b>
Net gains/(losses) from fair value adjustments	(0.250)
<b>Balance as at 31 March 2021</b>	<b>6.062</b>

The investment properties have all had their annual valuation as at 1 January 2021. The outcome of these valuations reflect current market conditions, such as the ongoing pressure on the retail sector, and has resulted in a reduction in the overall balance.

## Fair value hierarchy

The council's investment properties have been value assessed as level 2 on the fair value hierarchy for valuation purposes (see Note 1 page 45 for an explanation of the fair value levels).

2019/2020			2020/2021	
Level 2 £m	Total £m		Level 2 £m	Total £m
4.408	4.408	Shops	3.966	3.966
1.904	1.904	Leased land	2.096	2.096
<b>6.312</b>	<b>6.312</b>	<b>Total</b>	<b>6.062</b>	<b>6.062</b>

## Valuation techniques used to determine fair values

The fair value of investment properties has been measured using a market approach, which takes into account quoted prices for similar assets in active markets, existing lease terms and rentals, research into market evidence including market rentals and yields, the covenant strength for existing tenants, and data and market knowledge gained in managing the council's investment asset portfolio. Market conditions are such that similar properties are actively purchased and sold and the

level of observable inputs are significant, leading to the properties being categorised as level 2 on the fair value hierarchy. There has been no change in the valuation techniques used during the year for investment properties.

### Highest and best use

In estimating the fair value of the council's investment properties, the highest and best use is their current use.

### Valuation process for investment properties

The council's investment property has been valued as at 1 January 2021 except where purchased in year where the purchase price is taken as the fair value. Valuations for investment properties were carried out by the council's Asset Management team as outlined in Note 19 page 82 except for the Saddlers Centre.

The Saddlers Centre valuation was carried out by Avison Young. This valuation was prepared by Mark Shelley MRICS (RICS Registered Valuer).

All valuations were carried out in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

## 24. Intangible assets

The council accounts for its software licences as intangible assets, to the extent that the software is not an integral part of a particular information technology system and is accounted for as part of the hardware item of property, plant and equipment. The intangible assets include purchased software.

2019/2020 £m		2020/2021 £m
6.910	Balance at start of year	8.517
3.304	Additions - purchase	5.076
(1.697)	Amortisation for the year	(1.981)
<b>1.607</b>	<b>Total movements in the year</b>	<b>3.095</b>
<b>8.517</b>	<b>Net carrying amount at end of the year</b>	<b>11.612</b>
14.522	Comprising: - Gross carrying amounts	19.598
(6.005)	- accumulated amortisation	(7.986)
<b>8.517</b>	<b>Net book value at 31 March</b>	<b>11.612</b>

## 25. Assets held for sale

The following table shows the movements and current balance within the assets held for sale account. These assets are for sale and actively being marketed by the council.

2019/2020 £m		2020/2021 £m
0.110	Balance outstanding at start of year	2.380
	<b>Assets newly classified as held for sale:</b>	
2.270	Property, plant and equipment	2.073
0.000	Revaluation losses	(0.571)
0.000	Revaluation gains	0.344
	<b>Other movements</b>	
0.000	Assets sold	(0.110)
<b>2.380</b>	<b>Balance outstanding at year-end</b>	<b>4.116</b>

## 26. Capital expenditure and capital financing

The total amount of capital expenditure incurred in the year is shown in the following table (including the value of assets acquired under finance leases and PFI/PPP contracts), together with the resources that have been used to finance it. The net movement then results in either an increase or decrease in the council's capital financing requirement (CFR) also shown on this table.

The CFR shows the council's overall requirement for borrowing based on past and current capital expenditure not financed by grants, capital receipts revenue contributions. This balance is then written down over future years through a contribution from revenue, the minimum revenue provision, which is calculated as per the council's MRP policy agreed each year.

The £4.8 million reduction in MRP charge between 2019/20 and 2020/21 reflects the change in the council's MRP policy following a review undertaken during the year. Further details are in Note 2 page 54.



2019/2020 £m		2020/2021 £m
357.673	Opening capital financing requirement	357.159
	<b>Capital investment</b>	
33.799	Property, plant and equipment	60.480
32.677	Revenue expenditure funded from capital under statute	37.281
3.304	Intangible assets	5.076
<b>69.780</b>		<b>102.837</b>
	<b>Sources of finance</b>	
(2.781)	Capital receipts	(2.268)
(53.057)	Government grants and contributions	(77.648)
	<u>Sums set aside from revenue</u>	
(1.592)	Direct revenue contributions	(1.915)
(12.864)	Minimum revenue provision (MRP)	(8.057)
<b>(70.294)</b>		<b>(89.888)</b>
<b>357.159</b>	<b>Closing capital financing requirement</b>	<b>370.108</b>
	<b>Explanation of movements in year</b>	
12.350	Increase in current year underlying need to borrow	21.006
(11.939)	Decrease in prior years underlying need to borrow (MRP)	(7.114)
(0.500)	Reduction in liability on PFI schemes (MRP)	(0.485)
(0.425)	Reduction in liability on Finance Leases (MRP)	(0.458)
<b>(0.514)</b>	<b>Increase/(decrease) in capital financing requirement</b>	<b>12.949</b>

## 27. Leases

### Council as lessee

#### Finance leases

The council has cremator units and a number of vehicles on finance leases. The assets acquired by these leases are carried on the balance sheet as property, plant and equipment with values shown in Note 19 page 79.

The council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the council and finance costs that will be payable by the council in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

	Finance lease liabilities		Finance costs payable		Minimum lease payments	
	31 March 2020 £m	31 March 2021 £m	31 March 2020 £m	31 March 2021 £m	31 March 2020 £m	31 March 2021 £m
Not later than one year	0.458	0.469	0.060	0.046	0.518	0.515
Later than one year and not later than five years	1.169	0.700	0.277	0.231	1.446	0.931
	<b>1.627</b>	<b>1.169</b>	<b>0.337</b>	<b>0.277</b>	<b>1.964</b>	<b>1.446</b>

**Operating leases**

The council have vehicles, equipment and property on operating leases. The future minimum lease payments due under non-cancellable leases in future years are:

31 March 2020 £m		31 March 2021 £m
0.586	Not later than one year	0.673
1.988	Later than one year and not later than five years	2.104
3.326	Later than five years	3.056
<b>5.900</b>	<b>Total</b>	<b>5.833</b>

The council has sub-let some of the vehicles held under these operating leases. At 31 March 2021 the minimum payments expected to be received under non-cancellable sub-leases was £ 0.627 m.

The expenditure charged to the net cost of services in the CIES during the year in relation to these leases was:

2019/2020 £m		2020/2021 £m
0.788	Minimum lease payments	0.765
0.046	Contingent rents	0.013
(0.133)	Sublease payments received	(0.130)
<b>0.701</b>	<b>Total</b>	<b>0.648</b>

**Council as lessor****Operating leases**

The council leases out property under operating leases for economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

31 March 2020 £m		31 March 2021 £m
1.725	Not later than one year	1.480
4.599	Later than one year and not later than five years	4.360
16.646	Later than five years	12.874
<b>22.970</b>	<b>Total</b>	<b>18.714</b>

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. During 2020/21 the contingent rents received by the council were £ 0.137 million (£0.257 million in 2019/20).

**Finance leases**

The council has a number of leases as lessor that are categorised as finance leases however they are not considered to be material.

## 28. Private finance initiatives and similar contracts

### St Thomas More School

2020/21 was the eighteenth year of a 25 year private finance initiative (PFI) contract for the construction, maintenance and operation of a secondary school in Willenhall. The main partners within the contract are the Governors of St Thomas More School, Birmingham Roman Catholic Diocese Trustees, Babcock and Brown and Walsall Council. The application of IFRIC 12 to this scheme has resulted in this being classed as an off balance sheet transaction. As such no asset is shown within the council's balance sheet. This is due to the council having no interest in the school at the end of the contract. Instead all the land and property reverts back to the Birmingham Roman Catholic Diocese Trustees and the Governors of St Thomas More School. In line with all other voluntary aided schools the contract has also been reviewed under IFRIC 4 and it has been determined that the council has an operating lease with the Governors of St Thomas More School and Birmingham Roman Catholic Diocese Trustees.

The following table shows the predicted payments to be made under the contract to the contractor over the life of the contract.

	£m
Payable in 2021/22	2.388
Payable within two to five years	10.040
Payable within six to seven years	5.326
<b>Total</b>	<b>17.754</b>

### Public street lighting

2020/21 was the seventeenth year of a 25 year PFI contract for the replacement and maintenance of the council's lighting stock across the borough. The objective of this contract is to ensure that the borough is lit in a uniform manner complying with British and European standards. The main partners within the contract are Walsall Council and Walsall Public Lighting Ltd.

The council makes an agreed payment which is increased each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but which is otherwise fixed. Payments remaining to be made under the PFI contract at 31 March 2021 (excluding any estimation of inflation and availability/performance deductions) are as follows:

	Payment for service £m	Reimbursement of capital expenditure £m	Interest £m	Total £m
Payable in 2021/22	2.752	0.602	0.052	3.406
Payable within two to five years	11.711	2.332	0.133	14.176
Payable within six to eight years	6.537	1.183	0.023	7.743
<b>Total</b>	<b>21.000</b>	<b>4.117</b>	<b>0.208</b>	<b>25.325</b>

The assets used to provide services for street lighting are recognised on the council's balance sheet. Their value is included within the property, plant and equipment balance in note 19 page 79.

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed.

Both the asset value and liability outstanding to pay the contractor for capital expenditure initially incurred is as follows:

PFI liability 2019/2020 £m	PPE assets 2019/2020 £m		PFI liability 2020/2021 £m	PPE assets 2020/2021 £m
(5.102)	8.017	Balance outstanding at start of year	(4.602)	7.414
0.500	0.000	Payments during the year	0.485	0.000
0.000	(0.603)	Depreciation in year	0.000	(0.603)
<b>(4.602)</b>	<b>7.414</b>	<b>Balance outstanding at year-end</b>	<b>(4.117)</b>	<b>6.811</b>

## Housing 21

2020/21 was the thirteenth year of a 30 year public-private partnership scheme. The principal partners in the contract are Housing 21 and Walsall Council. This contract is to provide:

- 285 extra care units (including 70 shared ownership and 5 respite care) across the borough
- A 40 bed dementia care unit at Goscote

The majority of the assets within this contract do not revert back to council ownership at the end of the 30 year contract. Instead the council has provided land to Housing 21 on 125 year leases. As such the council does not need to account for the assets created by the scheme on its balance sheet.

The table below shows the predicted payments to the contractor over the life of the agreement.

	£m
Payable in 2021/22	9.119
Payable within two to five years	38.814
Payable within six to ten years	54.232
Payable within eleven to fifteen years	61.358
Payable within sixteen to seventeen years	26.744
<b>Total</b>	<b>190.267</b>

## 29. Financial instruments

### Categories of financial instruments

The following categories of financial instrument are carried in the balance sheet:

#### *Financial assets*

	Non-current		Current			Total £m
	Investments £m	Debtors £m	Investments £m	Debtors £m	Cash and Cash Equivalents £m	
<b>2019/2020</b>						
Fair value through profit and loss	27.643	0.000	0.000	0.000	0.000	27.643
Fair value through other comprehensive income	15.040	0.000	0.000	0.000	0.000	15.040
Amortised cost	14.375	4.553	124.927	31.900	49.777	225.532
	<b>57.058</b>	<b>4.553</b>	<b>124.927</b>	<b>31.900</b>	<b>49.777</b>	<b>268.215</b>
Non-financial assets	0.000	0.062	0.000	29.275	0.000	29.337
	<b>57.058</b>	<b>4.615</b>	<b>124.927</b>	<b>61.175</b>	<b>49.777</b>	<b>297.552</b>
<b>2020/2021</b>						
Fair value through profit and loss	27.447	0.000	0.000	0.000	0.000	27.447
Fair value through other comprehensive income	14.375	0.000	0.000	0.000	0.000	14.375
Amortised cost	15.346	3.934	138.892	35.597	33.273	227.042
	<b>57.168</b>	<b>3.934</b>	<b>138.892</b>	<b>35.597</b>	<b>33.273</b>	<b>268.864</b>
Non-financial assets	0.000	0.060	0.000	45.485	0.000	45.545
	<b>57.168</b>	<b>3.994</b>	<b>138.892</b>	<b>81.082</b>	<b>33.273</b>	<b>314.409</b>

The investments carried at fair value through profit and loss consists of the council's unit holding with the CCLA Property Fund.

The investments carried at fair value through other comprehensive income consists of the council's shareholding in Birmingham Airport Holdings Limited (BAH). The seven West Midlands local authorities own 49% of BAH's 320 million ordinary shares of £0.01 each. The council owns 4.88% of these shares. The other shareholders are Airport Group Investments Limited (48.35%) and an employee share trust (2.75%). In addition the seven West Midlands authorities own all of BAH's 6.31% preference shares, of which Walsall Council owns 9.95%. These are cumulative and irredeemable.

The non-current debtors carried at amortised cost contains approximately £4.1 million Waste Disposal debt from the former West Midlands County Council owed to Walsall Council by the other West Midlands councils which is to be paid by agreement over the next 6 years.

The non- financial assets consist of collection fund debtors, HMRC debtor for VAT and prepayments (further information available in Note 31).

**Financial liabilities**

	Non-current		Current		Total £m
	Borrowings £m	Creditors £m	Borrowings £m	Creditors £m	
<b>2019/2020</b>					
Amortised cost	(308.773)	(5.568)	(6.968)	(61.953)	(383.262)
	<b>(308.773)</b>	<b>(5.568)</b>	<b>(6.968)</b>	<b>(61.953)</b>	<b>(383.262)</b>
Non-financial liabilities	0.000	(572.439)	0.000	(9.023)	(581.462)
	<b>(308.773)</b>	<b>(578.007)</b>	<b>(6.968)</b>	<b>(70.976)</b>	<b>(964.724)</b>
<b>2020/2021</b>					
Amortised cost	(337.302)	(4.495)	(18.127)	(72.057)	(431.981)
	<b>(337.302)</b>	<b>(4.495)</b>	<b>(18.127)</b>	<b>(72.057)</b>	<b>(431.981)</b>
Non-financial liabilities	0.000	(720.210)	0.000	(10.376)	(730.586)
	<b>(337.302)</b>	<b>(724.705)</b>	<b>(18.127)</b>	<b>(82.433)</b>	<b>(1,162.567)</b>

The borrowing financial liabilities at amortised cost consist of Public Works Loan Board (PWLB) loans, commercial bank loans and loans from other local authorities taken by the council.

The non-current borrowing carried at amortised cost contains approximately £12.9 million of remaining transferred debt as a result of the dissolution of the former West Midlands County Council which is to be paid by agreement over the next 6 years.

The non-financial liabilities consist of the net pension liability (further information available in Note 14), finance leases (further information available in Note 27), PFI (further information available in Note 28), collection fund creditors, HMRC creditors and receipts in advance (further information available in Note 33).

The presentation of prior year comparatives have been adjusted to ensure comparability between years. This is in line with change of presentation criteria set out within IAS1 – Presentation of Financial Statements.

**Income, expense, gains and losses**

The table below shows the impact of financial instrument transactions on the CIES.

2019/2020			2020/2021	
Surplus/deficit on the provision of Services £m	Other comprehensive income and expenditure £m		Surplus/deficit on the provision of Services £m	Other comprehensive income and expenditure £m
		<b>Net gains/losses on:</b>		
1.633	0.000	Financial assets measured at fair value through profit and loss	0.196	0.000
0.000	9.602	Investments in equity instruments designated at fair value through other comprehensive income	0.000	0.665
<b>1.633</b>	<b>9.602</b>	<b>Total net gains/losses</b>	<b>0.196</b>	<b>0.665</b>
		<b>Interest and dividend income</b>		
(2.572)	0.000	Financial assets measured at amortised cost	(1.571)	0.000
(1.383)	0.000	Dividends from investment in equity instruments designated at fair value through other comprehensive income	(0.097)	0.000
(0.870)	0.000	Dividends from investment in equity instruments designated at fair value through profit and loss	(1.231)	0.000
<b>(4.825)</b>	<b>0.000</b>	<b>Total interest income</b>	<b>(2.899)</b>	<b>0.000</b>
<b>11.609</b>	<b>0.000</b>	<b>Total interest expense</b>	<b>12.915</b>	<b>0.000</b>

**Fair value of investments in equity instruments**

	Input level in fair value hierarchy	Valuation technique used to measure fair value	31 Mar 2020 £m fair value	31 Mar 2021 £m fair value
<b>Fair value through profit and loss</b>				
CCLA Property Fund	Level 1	Unadjusted quoted prices	27.643	27.447
<b>Fair value through other comprehensive income</b>				
Birmingham Airport	Level 3	Earnings based valuation	15.040	14.375

The council's unit holdings within the CCLA Property Fund is within an active trading market with observable income unit prices. Therefore the fair value quoted within the accounts is based on these unaltered income unit prices.



The council's shareholding in BAH is not traded in an active market; however, the fair value shown is based on a high degree of comparability to listed company data including any movement in share prices. The valuation technique used in determining the fair value of BIA is an earnings approach based upon Earnings Before Interest, Tax, Depreciation and Amortisation (EBITDA) within the relevant year's business plan with future potential adjusted by multiples derived from similar listed companies within the industry.

### Fair value of financial instruments held on the balance sheet at amortised cost

Financial liabilities and assets represented by loans and receivables, debtors and creditors are carried in the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments (Level 2), using the following assumptions:

- For PWLB loans payable new borrowing rates from the PWLB have been applied to provide the fair value under PWLB debt redemption procedures;
- For non-PWLB loans payable prevailing market rates have been applied to provide the fair value under debt redemption procedures;
- For Lenders option/borrower option loans payable prevailing market rates have been applied to provide fair values under debt redemption policies. These loans are all standard LOBOs with no stepped interest rates. The fair values have been calculated assuming that these loans are held to maturity and that the lender will not alter the interest rate in the future given current rates are significantly lower than the rates for these loans.
- For loans receivable prevailing benchmark market rates have been used to provide the fair value;
  - No early repayment or impairment is recognised;
  - Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values of financial liabilities calculated are as follows:

31/03/2020			Input level in fair value hierarchy	31/03/2021	
Carrying amount £m	Fair value £m			Carrying amount £m	Fair value £m
(197.704)	(241.265)	PWLB loans	2	(197.732)	(257.532)
(14.798)	(16.452)	Other local authority transferred debt	2	(12.880)	(14.384)
(96.271)	(150.623)	Lenders option/borrowers option/market debt	2	(96.260)	(162.176)
(6.000)	(6.004)	Other local authority loans	2	(47.596)	(48.175)
(0.968)	(0.968)	Other loans	2	(0.961)	(0.961)
(61.953)	(61.953)	Short term creditors	2	(72.057)	(72.057)
(5.568)	(5.568)	Long term creditors	2	(4.495)	(4.495)
<b>(383.262)</b>	<b>(482.833)</b>	<b>Financial liabilities</b>		<b>(431.981)</b>	<b>(559.780)</b>

The presentation of prior year comparatives have been adjusted to ensure comparability between years. This is in line with change of presentation criteria set out within IAS1 – Presentation of Financial Statements.

The total fair value of the liabilities is higher than the carrying amount because the council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the prevailing rates at the balance sheet date. This shows a notional future loss (based on economic conditions at 31 March 2021) arising from a commitment to pay interest to lenders above current market rates.

The fair values of financial assets calculated are as follows:

31/03/2020			Input level in fair value hierarchy	31/03/2021	
Carrying amount £m	Fair value £m			Carrying amount £m	Fair value £m
14.375	14.353	Long term investments	Level 2	15.346	15.230
124.927	124.915	Short term investments	Level 2	138.892	139.128
31.900	31.900	Short term debtors	Level 2	35.597	35.597
4.553	4.553	Long term debtors	Level 2	3.934	3.934
49.777	49.777	Cash and cash equivalents	Level 2	33.273	33.273
<b>225.532</b>	<b>225.498</b>	<b>Financial assets</b>		<b>227.042</b>	<b>227.162</b>

The fair value of the assets is higher than the carrying amount because the council's portfolio of investments includes a number of fixed rate loans where the interest rate receivable is higher than the rates available for similar loans at the balance sheet date. This shows a notional future gain (based on economic conditions at 31 March 2021) attributable to the commitment to receive interest above current market rates.

### **30. Nature and extent of risks arising from financial instruments**

#### **Overall procedures for managing risk**

The council's overall risk management procedures focus on the unpredictability of financial markets and are structured to implement suitable controls to minimise these risks. The procedures for risk management are set out through a legal framework in the Local Government Act 2003 and associated regulations. These require the council to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and Investment Guidance issued through the act. Overall, these procedures require the council to manage risk in the following ways:

- by formally adopting the requirements of the CIPFA Treasury Management Code of Practice
- by the adoption of a treasury policy statement and treasury management clauses within its financial regulations/standing orders/constitution
- by approving annually in advance prudential and treasury indicators for the following three years limiting:
  - The council's overall borrowing

- Its maximum and minimum exposures to fixed and variable rates
- Its maximum and minimum exposures to the maturity structure of its debt
- Its maximum annual exposures to investments maturing beyond a year
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the government guidance

These are required to be reported and approved at or before the council's annual council tax setting budget or before the start of the year to which they relate. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the council's financial instrument exposure. Actual performance is also reported after each year, as is a mid-year update.

The annual treasury management strategy which incorporates the prudential indicators was approved by Council on 27 February 2020 and is available on the council website. The key issues within the strategy were:

- The authorised limit for the 2020/21 was set at £472.173m. This is the maximum limit of external borrowings or other long term liabilities
- The operational boundary was set at £425.063m. This is the expected level of debt and other long term liabilities during the year
- The maximum amounts of fixed and variable interest rate exposure were set at 95% and 45% based on the council's long term borrowing

These policies are implemented by the treasury team. The council maintains written principles for overall risk management, as well as written policies (treasury management practices – TMPs) covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash. These TMPs are a requirement of the Code of Practice and are reviewed periodically. The council complies with these policies and practices.

### **Credit risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the council's customers.

This risk is minimised through the annual investment strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria.

The annual investment strategy also considers maximum amounts and time limits in respect of each financial institution. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined below. The general policy objective for this council is the prudent investment of its treasury balances.

The council's investment priorities are:

- The security of capital and
- Liquidity of its investments and
- All investments will be in sterling

The council will aim to achieve the optimum return on its investments commensurate with the proper levels of security and liquidity.

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The council uses credit criteria in order to select creditworthy counterparties for placing investments with. Information used includes:

- Credit ratings rating agencies – SAP, Fitch and Moodys.
- Treasury management advisors provide regular updates of changes to all ratings relevant to the council
- This council does not rely solely on credit ratings in order to select and monitor the creditworthiness of counterparties. In addition to credit ratings it will therefore use other sources of information including: -
  - The quality financial press
  - Market data
  - Information on government support for banks and the credit ratings of that government support

Counterparties are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the council.

The council's maximum exposure to credit risk in relation to its investments in banks and building societies cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A recoverability risk applies to all of the council's deposits, but there was no evidence as at the 31 March 2021 that this was likely to crystallise.

The following analysis summarises the council's maximum exposure to credit risk on other financial assets, based on experience of default, adjusted to reflect current market conditions.

	Amount as at 31/03/2021 £m	Historical experience of default as at 31/03/2021 £m
Banks	88.860	0.011
Building societies	10.000	0.001
Challenger banks	33.000	0.039
Money market funds	15.000	0.000
Housing associations	18.000	0.009
Local authorities	25.000	0.005
Trade debtors	28.633	0.000
<b>Total</b>	<b>218.493</b>	<b>0.065</b>

### Amounts arising from expected credit losses

The council has assessed its short and long term investments and concluded that the expected credit loss is not material therefore no allowances have been made.

No breaches of the council's counterparty criteria occurred during the reporting period and the council does not expect any losses from non-performance by any of its counterparties in relation to deposits and bonds.

## Liquidity risk

The council manages its liquidity position through the risk management procedures set out above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The council has ready access to borrowings from the money markets to cover any day to day cash flow needs, and the PWLB and money markets for access to longer term funds. The council is also required to approve a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The maturity analysis of financial assets is as follows:

	2019/2020 £m	2020/2021 £m
Less than one year	207.212	208.432
Between one and two years	14.962	16.084
Between two and five years	2.438	2.681
More than five years	43.603	41.668
<b>Total</b>	<b>268.215</b>	<b>268.865</b>

The council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The maturity analysis of financial liabilities is as follows:

	2019/2020 £m	2020/2021 £m
Less than 1 year	(87.109)	(92.294)
Between 1 and 2 years	(3.181)	(47.077)
Between 2 and 5 years	(56.371)	(47.452)
Between 5 and 10 years	(11.102)	(3.356)
More than 10 years	(225.499)	(241.802)
<b>Total</b>	<b>(383.262)</b>	<b>(431.981)</b>

## Market risk

### **Interest rate risk**

The council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the CIES will rise
- Borrowings at fixed rates – the fair value of the borrowing will fall (no impact on revenue balances)

- Investments at variable rates – the interest income credited to the CIES will rise; and
- Investments at fixed rates – the fair value of the assets will fall (no impact on revenue balances)

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the surplus or deficit on the provision of services or other comprehensive income and expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the surplus or deficit on the provision of services and affect the general fund balance, subject to influences from government grants. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in other comprehensive income and expenditure.

The council has a number of strategies for managing interest rate risk. The annual treasury management strategy draws together the council’s prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. From this strategy a treasury indicator is set which provides maximum limits for fixed and variable interest rate exposure. The treasury team will monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns, similarly the drawing of longer term fixed rates borrowing would be postponed.

If all interest rates had been 0.25% higher (with all other variables held constant) the financial effect would be as follows:

	£m
Increase in interest payable on variable rate borrowings	0.050
Increase in interest receivable on variable rate investments	(0.016)
<b>Impact on (surplus) or deficit on the provision of services</b>	<b>0.034</b>
Decrease in fair value of fixed rate investment assets	0.120
<b>(Increase) / decrease on other comprehensive income and expenditure</b>	<b>0.120</b>
<b>(Increase)/decrease in fair value of fixed rate borrowings liabilities (no impact on the surplus or deficit on the provision of services or other comprehensive income and expenditure)</b>	<b>(1.399)</b>

The approximate impact of a 0.25% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in note 29, page 94.

### **Price risk**

The council has shareholdings to the value of £14.375 million in Birmingham Airport (£12.844 million ordinary shares and £1.531 million preference shares).

The shares are all classified fair value through other comprehensive income meaning that all movements in price will impact on gains and losses recognised in the Financial Instruments Revaluation Reserve. A general shift of 5% in the general price of shares (positive or negative) would result in a £0.642 million gain or loss being recognised.

**Foreign exchange risk**

The council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

**31. Debtors**

The following table shows the amounts owed to the council (excluding council tax and NDR and an allowance for expected credit losses), for which payments have not been received by 31 March 2021.

2019/2020 £m		2020/2021 £m
27.063	Trade debtors	28.633
7.515	Other debtors	11.928
3.162	Prepayments and accrued income	5.353
<b>37.740</b>	<b>Total</b>	<b>45.914</b>

Within other debtors £0.365 million (£0.409 million in 2019/20) is included for property charges within social care. The council recognises that although these are correctly classified as debtors due within one year, events beyond the control of the council make it probable that a proportion of these will be settled beyond that timeframe.

The following table shows the amount owed to the council for local taxation but not impaired, for which payments have not been received by 31 March 2021 analysed by age.

2019/2020				2020/2021		
Council tax £m	NDR £m	Total £m		Council tax £m	NDR £m	Total £m
7.514	1.661	9.175	Less than one year	9.189	8.044	17.233
3.718	0.660	4.378	1-2 years	4.640	1.996	6.636
6.015	0.918	6.933	2-6 years	6.950	1.661	8.611
2.664	0.285	2.949	More than 6 years	2.853	(0.165)	2.688
<b>19.911</b>	<b>3.524</b>	<b>23.435</b>	<b>Total</b>	<b>23.632</b>	<b>11.536</b>	<b>35.168</b>

The council has made expected credit loss allowances for debtors. For all debtors excluding those for local taxations this has been calculated using historical patterns adjusted for known future events where possible. For local taxation the non-contractual method has been adopted.

**32. Cash and cash equivalents**

The balance of cash and cash equivalents is made up of the following items:

2019/2020 £m		2020/2021 £m
0.030	Cash held by the council	0.030
3.262	Bank current accounts	(3.117)
46.485	Short term deposits	36.360
<b>49.777</b>	<b>Total</b>	<b>33.273</b>



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The movement in short term deposits represents the planned use of cash balances in support of an upfront payment to the pension fund that was paid in April 2020.

### 33. Creditors

This table shows the amounts owed by the council for which payments have not been paid by 31 March 2021, but which should be paid within one year.

2019/2020 £m		2020/2021 £m
(36.475)	Trade creditors	(61.633)
(24.535)	Other creditors	(9.349)
(1.872)	Receipts in advance	(1.821)
(3.733)	Tax and national insurance	(3.831)
(2.967)	Council tax	(3.358)
(0.451)	NDR	(1.366)
(0.485)	PFI liability	(0.602)
(0.458)	Lease liability	(0.473)
<b>(70.976)</b>	<b>Total</b>	<b>(82.433)</b>

The presentation of prior year comparatives have been adjusted to ensure comparability between years. This is in line with change of presentation criteria set out within IAS1 – Presentation of Financial Statements.

### 34. Grants received in advance

This table shows the grants the council received during 2020/21 that are to be used in 2021/22 or later but have not yet been recognised within the council's CIES.

2019/2020 £m		2020/2021 £m
	<b>Revenue grants in advance</b>	
(11.437)	Business rates relief	0.000
(1.606)	Strengthening families	0.000
0.000	Covid-19 Local Restrictions Grant (Open)	(0.159)
0.000	Covid-19 Additional Restrictions Grant	(1.484)
0.000	Covid-19 Local Restrictions Grant (Closed)	(14.958)
0.000	Holidays, Activities and Food programme grant	(0.173)
0.000	Covid-19 Test & Trace Discretionary Grant	(0.072)
0.000	Covid-19 - Test & Trace Support Payments Grant	(0.897)
(0.140)	Other	(0.005)
<b>(13.183)</b>	<b>Total revenue grants in advance</b>	<b>(17.748)</b>
	<b>Capital grants in advance</b>	
(0.627)	Basic needs grant	0.000
0.000	Covid-19 Emergency Active Travel Tranche 2	(0.605)
<b>(0.627)</b>	<b>Total capital grants in advance</b>	<b>(0.605)</b>
<b>(13.810)</b>	<b>Total</b>	<b>(18.353)</b>

### 35. Provisions

The following table shows the movement during the year of the provisions maintained by the council. The movements will have been charged or generated from the appropriate headings in the net cost of services. These represent provisions for future expenses in respect of liabilities incurred in relation to the year under review.

	Insurance fund £m	Pensions and redundancy £m	NDR appeals £m	Other £m	Total £m
Balance at 1 April 2020	(0.891)	(0.086)	(7.668)	(0.285)	<b>(8.930)</b>
Additional provisions made in 2020/21	(0.685)	(0.309)	(2.042)	(0.203)	<b>(3.239)</b>
Amounts used in 2020/21	0.481	0.057	0.879	0.010	<b>1.427</b>
Unused amounts reversed in 2020/21	0.000	0.000	0.000	0.045	<b>0.045</b>
<b>Balance at 31 March 2021</b>	<b>(1.095)</b>	<b>(0.338)</b>	<b>(8.831)</b>	<b>(0.433)</b>	<b>(10.697)</b>

#### Insurance fund

The council has an established insurance fund to cover excesses on claims. These outstanding claims amount to £5.065 million and are at various stages of being addressed and it is therefore unclear when settlement might be made. However, based on claim settlement profiles, projected settlements are estimated at £1.095 million (£0.891 million 2019/20) for which a provision is held to cover this.

#### Pensions and redundancy costs

The council has created an additional provision of £0.338 million for pension and redundancy costs in relation to restructures undertaken during 2020/21. During 2020/21 £0.057 million was charged against the 2019/20 provision. The £0.338 million will be carried forward to 2021/22 where it is expected that the remaining transfers of economic benefit will occur. The pension figures provided by the West Midlands Metropolitan Authorities Pension Fund and the redundancy costs are based on agreed and expected leaving dates for each officer.

#### NDR appeals

Further information on NDR appeals can be found on page 117.

#### Other

In addition to the above provisions the council holds £0.433 million (£0.285 million 2019/20) for other costs where the expected timing of any resultant transfer of economic benefit or future events cannot be accurately predicted.

The estimated timings for use of these provisions are shown in the following table.

	Insurance fund £m	Pensions and redundancy £m	NDR appeals £m	Other £m	Total £m
Less than 1 year	0.000	(0.338)	(8.831)	(0.433)	<b>(9.602)</b>
Greater than 1 year	(1.095)	0.000	0.000	0.000	<b>(1.095)</b>
<b>Balance at 31 March 2021</b>	<b>(1.095)</b>	<b>(0.338)</b>	<b>(8.831)</b>	<b>(0.433)</b>	<b>(10.697)</b>

### 36. Usable reserves

Movements in the council's usable reserves can be found in the movement in reserves statement (page 39). The movement in reserve notes shows the details for the council's earmarked reserves.

2019/2020 £m		2020/2021 £m
(14.410)	General fund reserve	(17.694)
(156.523)	Earmarked reserves	(222.702)
(52.896)	Capital grants unapplied account	(55.129)
(7.386)	Capital receipts reserve	(6.645)
<b>(231.215)</b>	<b>Total</b>	<b>(302.170)</b>

#### Capital grants unapplied account

The capital grants unapplied account shows the balance of capital grants the council has received but has not yet applied to finance capital expenditure.

2019/2020 £m		2020/2021 £m
(42.396)	Balance brought forward	(52.896)
(30.037)	Current year capital grants unapplied credited from comprehensive income and expenditure statement	(16.264)
19.537	Prior year capital grants applied against capital expenditure	14.031
<b>(52.896)</b>	<b>Total</b>	<b>(55.129)</b>

#### Capital receipts reserve

The capital receipts reserve shows the available resources the council has from the sale of its assets to finance future capital expenditure without grants and loans.

2019/2020 £m		2020/2021 £m
(8.689)	Balance brought forward	(7.386)
(1.478)	Capital receipts received during the year	(1.527)
2.781	Capital receipts applied against capital expenditure	2.268
<b>(7.386)</b>	<b>Total</b>	<b>(6.645)</b>

## Earmarked reserves

This note sets out the amounts set aside from the general fund in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet general fund expenditure in 2020/21.

The general fund reserves listed in the following table have been categorised as follows:

**Treasury reserves.** These reserves are to minimise the impacts of interest rate changes and finance early redemption of loans to reduce the council's future interest exposure.

**Grants received in advance.** This is where the council has received money in advance of the next accounting period or covers more than one accounting period. These amounts will be spent in line with the grant conditions.

**Demand led.** These reserves are to provide short term additional funding for Childrens and Adult Social Care where a spike in demand will create overspends. Additionally an amount is provided for Housing Benefits.

**Improvement projects.** These reserves are to finance service modernisation and major capital projects such as regeneration of the borough.

**Council liabilities.** These reserves cover expenditure where the council has a legal obligation to pay costs, such as equal pay claims and redundancies. In addition to these there are reserves for business rate appeals and insurance claims.

**Other.** These reserves are to support a wide range of future costs such as partnership working with other external bodies.

	Balance as at £m 31/03/2019	Transfers (in)/out £m 2019/2020	Balance as at £m 31/03/2020	Transfers (in)/out £m 2020/2021	Balance as at £m 31/03/2021
<b>Treasury reserves</b>					
Borrowing re-scheduling	(4.995)	(2.037)	<b>(7.032)</b>	(4.641)	<b>(11.673)</b>
Treasury commutation	(1.320)	(3.654)	<b>(4.974)</b>	0.510	<b>(4.464)</b>
MRP equalisation	(14.290)	3.995	<b>(10.295)</b>	3.762	<b>(6.533)</b>
<b>Grants received in advance</b>					
Crisis support	(1.095)	0.542	<b>(0.553)</b>	0.400	<b>(0.153)</b>
Dedicated schools grant	(6.104)	4.035	<b>(2.069)</b>	0.332	<b>(1.737)</b>
Grant funding in advance under IFRS	(6.198)	(1.908)	<b>(8.106)</b>	(1.052)	<b>(9.158)</b>
Private finance initiative	(22.761)	0.457	<b>(22.304)</b>	0.270	<b>(22.034)</b>
Housing 21	(0.727)	(0.342)	<b>(1.069)</b>	(0.192)	<b>(1.261)</b>
Public health	(2.089)	0.220	<b>(1.869)</b>	(0.315)	<b>(2.184)</b>
Social care grant	0.000	(1.159)	<b>(1.159)</b>	0.533	<b>(0.626)</b>
Improved better care fund	(2.835)	1.691	<b>(1.144)</b>	(0.451)	<b>(1.595)</b>
Better care grant	0.000	0.000	<b>0.000</b>	(0.507)	<b>(0.507)</b>
Covid-19 funding	0.000	(9.860)	<b>(9.860)</b>	(35.160)	<b>(45.020)</b>

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	Balance as at 31/03/2019 £m	Transfers (in)/out 2019/2020 £m	Balance as at 31/03/2020 £m	Transfers (in)/out 2020/2021 £m	Balance as at 31/03/2021 £m
<b>Demand led</b>					
Children's demand led services	(2.576)	(0.094)	<b>(2.670)</b>	0.350	<b>(2.320)</b>
Proud	(9.266)	(3.355)	<b>(12.621)</b>	(0.442)	<b>(13.063)</b>
<b>Improvement projects</b>					
Carbon management reduction programme	(1.638)	(0.351)	<b>(1.989)</b>	(0.183)	<b>(2.172)</b>
Economic growth Programme	(2.222)	(0.091)	<b>(2.313)</b>	(2.050)	<b>(4.363)</b>
Project reserve	(2.730)	0.599	<b>(2.131)</b>	0.002	<b>(2.129)</b>
Strategic capital investment	(3.883)	0.000	<b>(3.883)</b>	0.000	<b>(3.883)</b>
Revenue implications of capital	(0.535)	(0.279)	<b>(0.814)</b>	(0.712)	<b>(1.526)</b>
Improvement projects	(1.774)	0.464	<b>(1.310)</b>	(1.337)	<b>(2.647)</b>
Reset - New Cost Pressure / Investment - Blended Working	0.000	0.000	<b>0.000</b>	(1.500)	<b>(1.500)</b>
Enterprise Zones	(0.012)	0.000	<b>(0.012)</b>	(1.018)	<b>(1.030)</b>
<b>Council liabilities</b>					
Business rates retention scheme	(5.015)	2.388	<b>(2.627)</b>	(0.114)	<b>(2.741)</b>
Environmental warranties	(1.000)	0.000	<b>(1.000)</b>	0.000	<b>(1.000)</b>
Insurance fund	(2.133)	0.000	<b>(2.133)</b>	(2.591)	<b>(4.724)</b>
Mediation	(5.189)	(2.270)	<b>(7.459)</b>	1.491	<b>(5.968)</b>
Pensions / ABS	(19.756)	0.649	<b>(19.107)</b>	(1.065)	<b>(20.172)</b>
Workforce planning	(3.470)	(3.437)	<b>(6.907)</b>	(1.337)	<b>(8.244)</b>
Combined Authority	(2.561)	0.441	<b>(2.120)</b>	0.000	<b>(2.120)</b>
IFRS - Adult Social Care	0.000	0.000	<b>0.000</b>	(6.837)	<b>(6.837)</b>
Apprenticeship income - external providers	0.000	0.000	<b>0.000</b>	(7.640)	<b>(7.640)</b>
Corporate Landlord	(0.514)	(0.643)	<b>(1.157)</b>	0.311	<b>(0.846)</b>
<b>Other</b>					
Buy not lease	(0.500)	(0.133)	<b>(0.633)</b>	(0.265)	<b>(0.898)</b>
Contract obligations	(1.941)	0.877	<b>(1.064)</b>	0.258	<b>(0.806)</b>
Audit and inspection	(1.718)	0.015	<b>(1.703)</b>	0.042	<b>(1.661)</b>
Other earmarked reserves	(10.647)	6.210	<b>(4.437)</b>	(0.449)	<b>(4.886)</b>
<b>Earmarked general fund balances</b>	<b>(141.494)</b>	<b>(7.030)</b>	<b>(148.524)</b>	<b>(61.597)</b>	<b>(210.121)</b>
Primary schools	(7.690)	(0.461)	<b>(8.151)</b>	(3.623)	<b>(11.774)</b>
Secondary schools	0.074	0.290	<b>0.364</b>	(0.445)	<b>(0.081)</b>
Special schools	(0.142)	0.839	<b>0.697</b>	(0.260)	<b>0.437</b>
Foundation schools	(1.412)	0.503	<b>(0.909)</b>	(0.254)	<b>(1.163)</b>
<b>School balances</b>	<b>(9.170)</b>	<b>1.171</b>	<b>(7.999)</b>	<b>(4.582)</b>	<b>(12.581)</b>
<b>Total</b>	<b>(150.664)</b>	<b>(5.859)</b>	<b>(156.523)</b>	<b>(66.179)</b>	<b>(222.702)</b>

### 37. Unusable reserves

Movements in the council's unusable reserves can be found in the movement in reserves statement (page 39) and note 7 (page 65).

2019/2020 £m		2020/2021 £m
(107.838)	Revaluation reserve	(110.887)
(57.065)	Capital adjustment account	(85.421)
(0.073)	Deferred capital receipts reserve	(0.071)
572.439	Pensions reserve	779.911
(8.335)	Financial instruments revaluation reserve	(7.670)
2.357	Pooled investment funds adjustment account	2.553
(2.501)	Collection fund adjustment account	33.550
6.500	Accumulated absences account	7.342
<b>405.484</b>	<b>Total</b>	<b>619.307</b>

#### Capital adjustment account and revaluation reserve

The revaluation reserve contains the gains made by the council arising from increases in the value of its property, plant and equipment. The capital adjustment account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and financing the acquisition, construction or enhancement of those assets under statutory provisions. The revaluation reserve contains only revaluation gains accumulated since 1 April 2007, the date that the reserve was created. Accumulated gains arising before that date are consolidated into the capital adjustment account.

The capital adjustment account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the CIES (with reconciling postings from the revaluation reserve to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the council as finance for the costs of acquisition, construction and enhancement. It also contains accumulated gains and losses on investment properties and gains recognised on donated assets that have yet to be consumed by the council.

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2019/2020			2020/2021	
Capital adjustment account £m	Revaluation reserve £m		Capital adjustment account £m	Revaluation reserve £m
(61.954)	(118.506)	Balance at 1 April	(57.065)	(107.838)
		<b>Reversal of items relating to capital expenditure</b>		
16.423	1.103	Depreciation of non-current assets	16.199	0.967
2.591	0.408	Impairment of non-current and intangible assets	0.913	0.317
5.209	4.102	Revaluation (gains)/losses on property, plant and equipment	4.390	(5.005)
1.697	0.000	Amortisation of intangible assets	1.981	0.000
32.677	0.000	Revenue expenditure funded from capital under statute (REFFCUS)	37.281	0.000
15.606	5.055	Non-current assets written off on disposal or sale	0.518	0.672
		<b>Capital financing applied in the year</b>		
(2.781)	0.000	Use of capital receipts to finance capital expenditure	(2.268)	0.000
(10.305)	0.000	Use of current year capital grants to finance capital expenditure	(45.182)	0.000
(23.215)	0.000	Use of grant to finance REFFCUS	(18.435)	0.000
(19.537)	0.000	Use of carried forward capital grants to finance capital expenditure	(14.031)	0.000
(12.864)	0.000	Statutory provision for the financing of capital investment	(8.057)	0.000
(1.592)	0.000	Capital expenditure charged against the general fund	(1.915)	0.000
0.980	0.000	Movement in the market value of investment properties	0.250	0.000
<b>(57.065)</b>	<b>(107.838)</b>	<b>Balance at 31 March</b>	<b>(85.421)</b>	<b>(110.887)</b>

### Financial instruments revaluation reserve

The financial instruments revaluation reserve contains the gains/losses made by the council arising from changes in the value of its investments that are measured at fair value through other comprehensive income.

2019/2020 £m		2020/2021 £m
(17.937)	Balance at 1 April	(8.335)
9.602	(Upward)/downward revaluation of investments	0.665
<b>(8.335)</b>	<b>Balance at 31 March</b>	<b>(7.670)</b>



### Pooled investment funds adjustment account

The pooled investment funds adjustment account contains the gains/losses made by the council arising from changes in the value of its investments in pooled investment funds that are measured at fair value through profit and loss.

2019/2020 £m		2020/2021 £m
0.724	Balance at 1 April	2.357
1.633	(Upward)/downward revaluation of investments	0.196
<b>2.357</b>	<b>Balance at 31 March</b>	<b>2.553</b>

### Deferred capital receipts reserve

The deferred capital receipts reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the capital receipts reserve.

2019/2020 £m		2020/2021 £m
(0.075)	Balance at 1 April	(0.073)
0.002	Release of deferred capital receipts to revenue as per regulations	0.002
<b>(0.073)</b>	<b>Balance at 31 March</b>	<b>(0.071)</b>

### Pensions reserve

The pensions reserve absorbs the timing differences arising from the different arrangements for accounting of post-employment benefits and for funding benefits in accordance with statutory provisions. The council accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. Statutory arrangements, however, require benefits earned to be financed as the council makes employer's contributions to pension funds or eventually pay any pensions for which it is directly responsible. The debit balance on the pensions reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2019/2020 £m		2020/2021 £m
563.009	Balance at 1 April	572.439
(7.926)	Remeasurements of net defined benefits liabilities/(assets)	182.365
53.555	Reversal of items relating to retirement benefits (debited) or credited to the surplus or (deficit) on the provision of services in the comprehensive income and expenditure statement	58.915
(36.199)	Employer's pensions contributions and direct payments to pensioners payable in the year	(33.808)
<b>572.439</b>	<b>Balance at 31 March</b>	<b>779.911</b>

For further information on the changes in the defined benefit pension scheme. Please see note 14 page 70.

### Collection fund adjustment account

The collection fund adjustment account manages the differences arising from the recognition of council tax income in the CIES as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the general fund from the collection fund. Details on the collection fund can be found on page 114.

2019/2020 £m		2020/2021 £m
(0.270)	Balance at 1 April	(2.501)
(1.599)	Amount by which council tax income credited to the comprehensive income and expenditure statement is different from council tax income calculated for the year in accordance with statutory requirements	2.538
(0.632)	Amount by which NDR income credited to the comprehensive income and expenditure statement is different from NDR income calculated for the year in accordance with statutory requirements	33.513
<b>(2.501)</b>	<b>Balance at 31 March</b>	<b>33.550</b>

### Accumulated absences account

The accumulated absences account absorbs the differences that would otherwise arise on the general fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the general fund balance is neutralised by transfers to or from the account.

2019/2020 £m		2020/2021 £m
5.272	Balance at 1 April	6.500
1.228	Movement by which officer remuneration charged to CIES is different to that chargeable in year in accordance with statutory requirements compared to previous year	0.842
<b>6.500</b>	<b>Balance at 31 March</b>	<b>7.342</b>

### 38. Note to cash flow statement

2019/2020 £m		2020/2021 £m
	<b>Adjustment for non-cash items in the net surplus/deficit on the provision of services</b>	
(17.525)	Depreciation	(17.166)
(7.800)	Revaluations and impairments	(5.304)
(1.698)	Amortisation and impairments of intangible assets	(1.981)
10.969	Increase/(decrease) in debtors	18.773
(16.992)	(Increase)/decrease in creditors	(4.695)
(0.050)	Increase/(decrease) in inventories	0.075
(53.555)	Movement in pension liability	34.593
(20.662)	Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	(1.190)
(4.513)	Other non-cash items charged to the net surplus/deficit on the provision of services	(2.171)
<b>(111.826)</b>	<b>Total</b>	<b>20.934</b>
	<b>Adjustments for investing and financing activities in the net surplus/deficit</b>	
1.478	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	1.527
63.515	Any other items for which the cash effects are investing or financing cash flows	70.539
<b>64.993</b>	<b>Total</b>	<b>72.066</b>

### 39. Contingent liabilities and contingent assets

#### Learning disabilities pool budget – Walsall CCG

##### Contingent Asset

From 1 April 2020 a joint funding tool has been agreed in principle between Walsall Council and Walsall CCG which provides an accurate split of social care costs for non CHC clients between health and social care. A variation to the Section 75 agreement is in progress, and once this has been signed the Council should receive all funds due.

In accordance with IAS37 Provisions, Contingent Liabilities and Contingent Assets the council is not in a position to disclose any further information at this stage.

## Collection fund

The collection fund is an agent's statement that reflects the statutory obligation of billing authorities to maintain a separate collection fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers of council tax and non-domestic rates (NDR) and distribution to local authorities, preceptors and the government.

The council has a statutory requirement to operate a collection fund as a separate account to the general fund. The purpose of the collection fund is to isolate the income and expenditure relating to council tax and NDR. The administrative costs associated with the collection process are charged to the general fund.

Collection fund surpluses declared by the billing authority in relation to council tax are apportioned to the relevant precepting bodies in the subsequent financial year. Deficits likewise are proportionately charged to the relevant precepting bodies in the following year. For Walsall, the council tax precepting bodies are the West Midlands Police and the West Midlands Fire and Rescue Service (WMFS).

From the 2017/18 financial year the council began participating in a 100% business rates retention pilot with Birmingham City Council, City of Wolverhampton Council, Dudley Council, Sandwell Council, Coventry City Council and Solihull Council, (known as the West Midlands Metropolitan Authorities) with each billing authority retaining 99% of NDR received and the remaining 1% to the WMFS.

The pilot operates on a no financial detriment principle. In other words, authorities cannot be worse off financially than they would otherwise have been had they not participated in a pilot.

NDR surpluses declared by the billing authority in relation to the collection fund are apportioned to the relevant precepting bodies in the subsequent financial year in their respective proportions. Deficits likewise are proportionately charged to the relevant precepting bodies in the following year.

The national code of practice followed by local authorities in England stipulates that a collection fund income and expenditure account is included in the council's accounts. The collection fund balance sheet meanwhile is incorporated into the council's consolidated balance sheet.

## 1. Collection fund income and expenditure account

2019/2020				2020/2021		
Council Tax £m	NDR £m	Total £m		Council Tax £m	NDR £m	Total £m
(139.186)	0.000	(139.186)	<b>Income</b>			
			Income from council tax	(140.568)	0.000	(140.568)
0.000	(74.378)	(74.378)	Income collectable from business ratepayers	0.000	(45.288)	(45.288)
<b>(139.186)</b>	<b>(74.378)</b>	<b>(213.564)</b>	<b>Total income</b>	<b>(140.568)</b>	<b>(45.288)</b>	<b>(185.856)</b>
			<b>Expenditure</b>			
			<b>Council tax precepts:</b>			
121.373	0.000	121.373	Walsall Council	127.566	0.000	127.566
10.800	0.000	10.800	Police	11.630	0.000	11.630
4.290	0.000	4.290	Fire and Civil Defence	4.422	0.000	4.422
			<b>Business rates:</b>			
0.000	0.725	0.725	Payments to Fire	0.000	0.746	0.746
0.000	71.865	71.865	Payments to Walsall Council	0.000	73.856	73.856
0.000	0.330	0.330	Costs of collection	0.000	0.327	0.327
0.000	(0.264)	(0.264)	Transitional protection payments	0.000	0.530	0.530
0.000	(0.047)	(0.047)	Enterprise Zone relief	0.000	(0.008)	(0.008)
0.000	0.000	0.000	Deferred income	0.000	0.000	0.000
(2.738)	0.090	(2.648)	Allowance for impairments	2.250	2.638	4.888
1.963	0.000	1.963	Write offs	0.150	0.000	0.150
0.000	0.970	0.970	Provision for appeals	0.000	1.175	1.175
<b>135.688</b>	<b>73.669</b>	<b>209.357</b>	<b>Total expenditure</b>	<b>146.018</b>	<b>79.264</b>	<b>225.282</b>
<b>(3.498)</b>	<b>(0.709)</b>	<b>(4.207)</b>	<b>(Surplus)/deficit for year</b>	<b>5.450</b>	<b>33.976</b>	<b>39.426</b>
			<b>Collection fund balance</b>			
(1.321)	0.950	(0.371)	Balance brought forward at 1 April	(3.137)	0.241	(2.896)
0.118	0.000	0.118	Police - payment to / (from)	0.076	0.000	0.076
0.054	0.000	0.054	Fire - payment to / (from)	0.030	0.000	0.030
1.510	0.000	1.510	Walsall Council - payment to / (from)	0.857	0.000	0.857
0.000	0.000	0.000	Walsall Council - payment (from) for Covid-19 grant support	(3.558)	0.000	(3.558)
(3.498)	(0.709)	(4.207)	(Surplus)/deficit for the year (as above)	5.450	33.976	39.426
<b>(3.137)</b>	<b>0.241</b>	<b>(2.896)</b>	<b>Balance carried forward at 31 March</b>	<b>(0.282)</b>	<b>34.217</b>	<b>33.935</b>
			<b>Allocated to:</b>			
(2.788)	0.202	(2.586)	Walsall Council	(0.250)	33.799	33.549
0.000	(0.047)	(0.047)	Walsall Council Enterprise Zone	0.000	(0.008)	(0.008)
(0.252)	0.000	(0.252)	Police	(0.023)	0.000	(0.023)
(0.097)	0.002	(0.095)	Fire	(0.009)	0.342	0.333
0.000	0.084	0.084	Government	0.000	0.084	0.084
<b>(3.137)</b>	<b>0.241</b>	<b>(2.896)</b>		<b>(0.282)</b>	<b>34.217</b>	<b>33.935</b>

The Government during 2020/21 issued new legislation in respect of exceptional deficit balances on the Collection Fund as a result of Covid-19, which allows in year deficits realised in 2020/21 to be spread over the following three financial years with the aim of reducing the impact on future budgets.

Business rates income during 2020/21 totalled £45.288m and was significantly lower than budgeted, and compared to 2019/20 which totalled £74.378m. This was mainly as a result of measures the Government took to support retail, hospitality, leisure and nurseries to ensure these businesses did not need to pay their 2020/21 business rates liability. The council has been compensated for this loss of income by the Government with a grant totalling £26.933m (note 17, page 77) which will be applied to the deficit arising on the business rates collection fund during 2020/21 in 2021/22.

## Notes to the collection fund

### 2. Calculation of tax base

Council tax derives from charges raised according to the value of residential properties, which have been classified in 8 valuation bands (A-H) for this specific purpose. Individual charges are calculated by estimating the amount of income required to be taken from the collection fund by the council for the forthcoming year and dividing this by the council tax base (i.e. the equivalent numbers of band D dwellings).

The council tax base for 2020/21 is as follows:

Band	Weighting	Number of dwellings on valuation list	Discounted value for council tax purposes	Band D equivalent	Band D equivalent for 2019/20
A	6/9	50,804	33,117	22,071	21,348
B	7/9	27,126	21,437	16,673	16,201
C	8/9	18,417	15,862	14,100	13,693
D	9/9	10,335	9,438	9,438	8,958
E	11/9	5,567	5,146	6,290	6,142
F	13/9	2,381	2,229	3,220	3,149
G	15/9	828	777	1,295	1,233
H	18/9	51	36	72	69
		<b>115,509</b>	<b>88,042</b>	<b>73,159</b>	<b>70,793</b>

### 3. Income from business ratepayers

The council collects non-domestic rates (NDR) for its area based on local rateable values provided by the Valuation Office Agency (VOA) which is multiplied by a uniform business rate set nationally by central government.

Central government set a baseline level of business rates income for each authority, identifying the expected level of retained business rates and a top up or tariff amount to ensure that all authorities receive their baseline amount. Tariffs due from authorities payable to central government are used to finance the top ups to those authorities who do not achieve their targeted baseline funding. In this respect, Walsall received a top up grant to the General Fund in 2020/21 to the value of £17.985 million (£17.953 million in 2019/20).

In addition to the local management of business rates, authorities are expected to finance appeals made in respect of rateable values as defined by VOA. As such, authorities are required to make a provision for these amounts. Appeals are charged and provided for in proportion to the precepting shares.

For 2020/21, the total non-domestic rateable value at the year-end is £189.623 million (£191.014 million in 2019/20). The national multipliers for 2020/21 were 49.9p for qualifying small businesses, and the standard multiplier being 51.2p for all other businesses (49.1p and 50.4p respectively in 2019/20).

#### 4. Council tax/NDR allowance for impairments and NDR provision for valuation appeals

The collection fund account provides for an allowance for impairments to council tax arrears.

2019/2020				2020/2021		
Walsall £m	Preceptors £m	Total £m		Walsall £m	Preceptors £m	Total £m
(8.420)	(1.047)	(9.467)	Balance at 1 April	(5.977)	(0.752)	(6.729)
0.000	0.000	0.000	Write offs during year for previous years	0.119	0.015	0.134
2.443	0.295	2.738	Contributions to provisions during year	(2.099)	(0.285)	(2.384)
<b>2.443</b>	<b>0.295</b>	<b>2.738</b>	<b>Net (Increase) / Decrease in Provision</b>	<b>(1.980)</b>	<b>(0.270)</b>	<b>(2.250)</b>
<b>(5.977)</b>	<b>(0.752)</b>	<b>(6.729)</b>	<b>Balance at 31 March</b>	<b>(7.957)</b>	<b>(1.022)</b>	<b>(8.979)</b>

The collection fund account also provides for an allowance for impairments to NDR arrears.

2019/2020				2020/2021		
Walsall £m	Preceptors £m	Total £m		Walsall £m	Preceptors £m	Total £m
(2.468)	(0.025)	(2.493)	Balance at 1 April	(2.557)	(0.026)	(2.583)
0.791	0.008	0.799	Write offs during year for previous years	0.000	0.000	0.000
(0.880)	(0.009)	(0.889)	Contributions to provisions during year	(2.612)	(0.026)	(2.638)
<b>(0.089)</b>	<b>(0.001)</b>	<b>(0.090)</b>	<b>Net (Increase) / Decrease in Provision</b>	<b>(2.612)</b>	<b>(0.026)</b>	<b>(2.638)</b>
<b>(2.557)</b>	<b>(0.026)</b>	<b>(2.583)</b>	<b>Balance at 31 March</b>	<b>(5.169)</b>	<b>(0.052)</b>	<b>(5.221)</b>



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Business rate payers can appeal against their rateable value. Any appeals lodged with the Valuation Office Agency (VOA) that have not been settled by 31 March 2021 require a provision to be set aside in the collection fund account. Walsall's share of this provision, £8.831 million, is shown in note Provisions page 105.

2019/2020				2020/2021		
Walsall £m	Preceptors £m	Total £m		Walsall £m	Preceptors £m	Total £m
(7.498)	(0.076)	(7.574)	Balance at 1 April	(7.668)	(0.077)	(7.745)
3.266	0.033	3.299	Amounts utilised in the year	0.879	0.009	0.888
(3.436)	(0.034)	(3.470)	Contributions to provisions during year	(2.042)	(0.021)	(2.063)
<b>(0.170)</b>	<b>(0.001)</b>	<b>(0.171)</b>	<b>Net (Increase) / Decrease in Provision</b>	<b>(1.163)</b>	<b>(0.012)</b>	<b>(1.175)</b>
<b>(7.668)</b>	<b>(0.077)</b>	<b>(7.745)</b>	<b>Balance at 31 March</b>	<b>(8.831)</b>	<b>(0.089)</b>	<b>(8.920)</b>

## Trust and scholarship accounts

The council is responsible for the administration of some individual trust funds.

These funds do not belong to the council but it is ensured that they are used in accordance with the aims of the particular Charity or Trust deeds.

The capital sums have been invested in statutory securities and in the case of most funds administered by Resources & Transformation. The interest is used to provide scholarships and prizes. The council currently administers 3 trusts:

- SW Tame Fund – for the purposes of prizes at Joseph Leckie School. Current fund balance £586 (2019/20 £586).
- John Leckie Memorial Fund – for the provision of scholarships. Current fund balance £29,714 (2019/20 £29,714).
- Walsall Agricultural Fund – for the provision of a prize fund. Current fund balance £774 (2019/20 £774).

Walsall Council also provides an administrative and accountancy support service for the following Charities:

- Blanch Woolaston Charity
- CC Walker Charity
- Fishley Educational and Apprenticeship Charity
- Merrions Wood Trust
- Shelfield Playing Fields
- Walsall Wood Allotment
- WJ Croft Relief for the poor Charity
- Barr Beacon Trust

## Monies for residents in council care homes

In addition the council also holds monies on behalf of residents of council care homes who are unable to administer their own affairs. These monies are held in the council's bank account. For 2020/21 the balance of residents' monies held was £2.206 million (£2.505 million in 2019/20).

## Section B – Annual governance statement

### Annual governance statement

#### 1. Scope of responsibility

This statement is given in respect of the 2020/21 statement of accounts for Walsall Council. Walsall Council is responsible for ensuring that its business is conducted in accordance with the laws and proper standards, and that public money is safeguarded and properly accounted for, and used economically, effectively and efficiently. Walsall Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, Walsall Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and this includes arrangements for the management of risk.

Walsall has approved and adopted a Code of Governance, which is consistent with the principles of the CIPFA/SOLACE Framework Delivering Good Governance in Local Government and sets out its commitment to good governance. This statement explains how Walsall Council has complied with the Code and also meets the requirement of the Accounts and Audit Regulations 2015.

#### 2. The purpose of the Governance Framework

The governance framework comprises the systems, processes, and behaviours by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads the community. It enables the authority to monitor the achievement of its strategic objectives and to consider whether these objectives have led to the delivery of appropriate, cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of Walsall Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place at Walsall Council for the year ended 31 March 2021 and up to the date of approval of the Statement of Accounts.

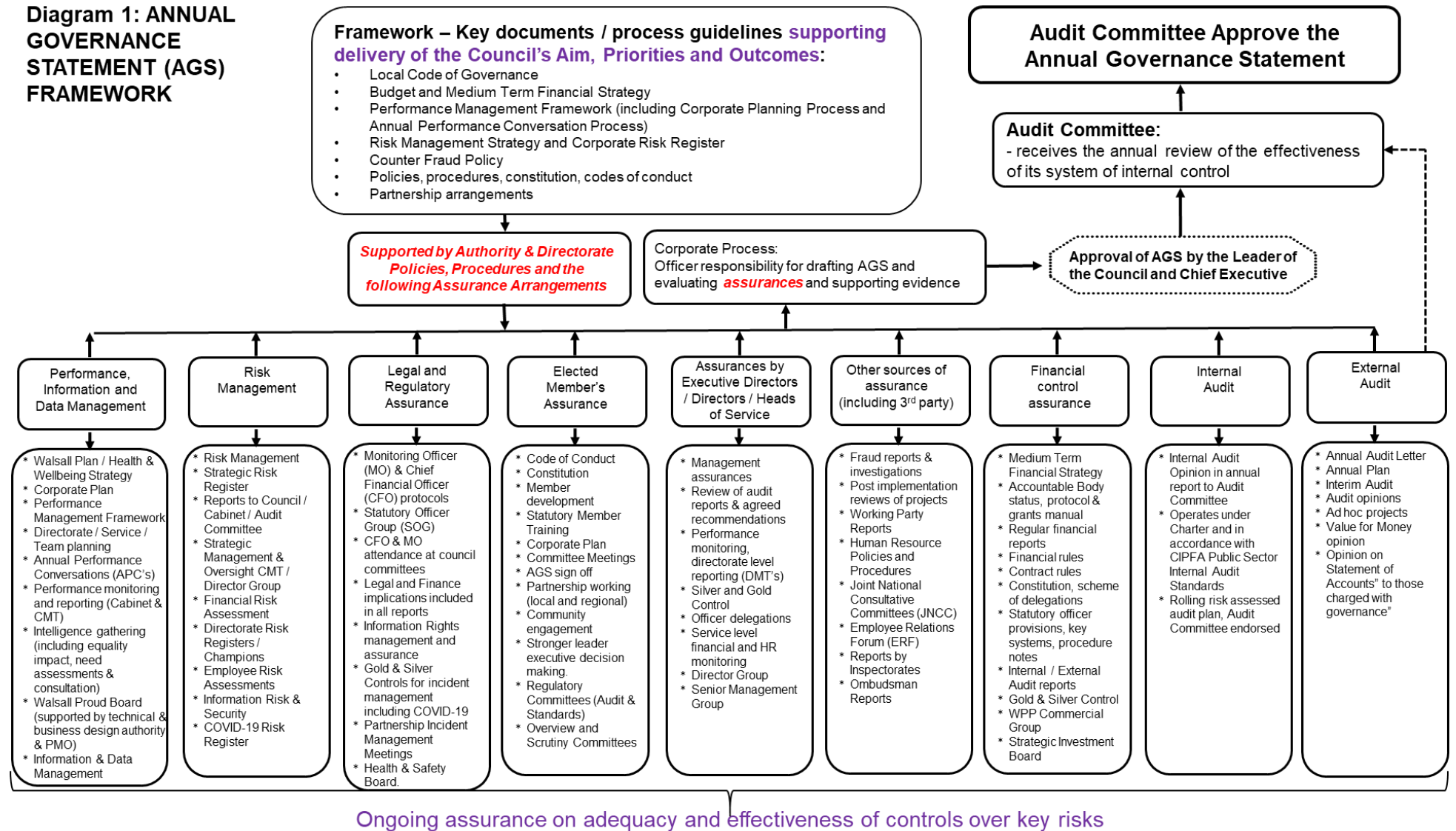
#### 3. The Governance Framework

The key elements of the council's governance arrangements, including the system of internal control, are contained in the council's Local Code of Governance. The Code in force during 2020/21 is available at the following link [Code of Governance](#). The Local Code of Governance incorporates seven core principles of good governance:

- 1) Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.
- 2) Ensuring openness and comprehensive stakeholder engagement.
- 3) Defining outcomes in terms of sustainable economic, social, and environmental benefits.
- 4) Determining the interventions necessary to optimise the achievement of the intended outcomes.
- 5) Developing the entity's capacity, including the capability of its leadership and the individuals within it.
- 6) Managing risks and performance through robust internal control and strong public financial management.
- 7) Implementing good practices in transparency, reporting, and audit to deliver effective accountability.

The governance framework consists of the local Code of Governance supported by the strategies, corporate systems, policies, practices and processes, spanning the whole range of the council's activities. This includes management information, finance and contract rules, established financial, budgetary, personnel and other procedures, a performance management framework, community and corporate planning, management supervision in accordance with the corporate annual performance conversation (APC) framework, a risk management strategy and process, and a system of officer and member delegation and accountability and codes of conduct. Diagram 1 illustrates the overall governance framework. A detailed review of the Governance Framework and assurances is planned for 2021/22 and will be reported to Audit Committee for their consideration in November 2021.

**Diagram 1: ANNUAL GOVERNANCE STATEMENT (AGS) FRAMEWORK**



The council acknowledges its responsibility for ensuring that effective governance arrangements, including an effective system of internal control (including financial control), are maintained and operated in connection with the resources concerned. Any system of internal control, including internal financial control can provide only reasonable and not absolute assurance that assets are safeguarded, that transactions are authorised and properly recorded, and that material errors or irregularities are either prevented or would be detected within a timely period. Development and maintenance of the system is undertaken by managers within the council.

In particular, the system includes the following key elements:

- A Partnership Plan (Walsall Plan – the Health and Wellbeing Strategy for the Borough), setting out ambition, objectives and priorities of the council and key partners, developed following consultation with the community and stakeholders – supported by our refreshed Corporate Plan 2021/22.
- A robust financial framework, incorporating a comprehensive medium term financial strategy and plan, budget management and control framework, supported by financial procedures and guidelines underpinning sound financial management, reporting and standing.
- An information governance framework incorporating appropriate policies, procedures, standards and guidance that ensures robust controls are in place for compliance of our legal obligations under the UK Data Protection Regulations.
- A comprehensive risk management strategy and internal control framework, operating at both strategic and operational levels.
- An approved Constitution, including finance and contract rules, a scheme of delegations and decision-making processes of the council, ensuring sound decision making and compliance with regulations and the law.
- Standards Committee, Audit Committee, scrutiny function and other regulatory committees.
- Statutory Monitoring and Chief Finance Officers ensuring the council operates within existing legislation and statutory guidance.
- Comprehensive policies and procedures, including codes of conduct (member and officer ethics and behaviours), whistle blowing policy and a counter-fraud and corruption policy and response plan which was updated and approved during 2020/21.
- Clear measures of financial performance linked to the Corporate Plan.
- The preparation of regular reports to managers, executive directors, Corporate Management Team (CMT), Directors Group and elected members which indicate actual expenditure against budget and highlight remedial action, where required.
- Use of an accountable body status protocol and grant management arrangements when the council acts as accountable body for funds, including in relation to partnership working to ensure that activities are administered consistently and robustly across the council.
- A risk assessed Internal Audit plan that is planned in advance which covers all major systems of internal control and which is based on a risk assessment of key systems and controls.
- An internal audit function that operates in accordance with the CIPFA Code of Practice, compliance with which is assessed.
- An independent external audit function which reports on the financial and governance arrangements of the council.
- Member and officer development strategy and individual development planning processes.

- Comprehensive communication and consultation arrangements both internally and externally.
- In response to the Coronavirus pandemic, a Gold and Silver Control meeting structure was established to manage the impact of COVID-19 and continues to be utilised to manage the ongoing impact of the pandemic. In addition a partnership Incident Management Team has been established to co-ordinate a partnership response to the ongoing pandemic.

There are a number of key elements of the governance framework and internal control environment which assist the council in monitoring and managing the achievement of its objectives. These are included in the council's published overarching strategies and plans including; the Walsall Plan; the Corporate Plan (both informed by key strategic needs assessments - the joint strategic needs assessment, economic needs assessment and community safety needs assessment); medium term financial strategy, corporate budget plan, capital strategy, risk management strategy; treasury management and investment strategy; change management approach, and directorate strategy and planning documents. These documents set out the council's priorities.

The Corporate Plan explains what we are doing as a council and what we are trying to achieve. Key achievements delivered against priorities as included in the Corporate Plan 2018/21 over the last 12 months were reported to Cabinet on 21 April 2021. The report can be accessed at the following link: [Review of Achievements 2020/21](#). A one year refresh of the plan (Corporate Plan 2021/22) has been completed and was approved at Council on 25 February 2021.

Responsibility for managing performance lies with individuals at all levels in the organisation and the current approach continues to aim to empower staff, services and leadership to apply the principles of performance management appropriately as required to individual circumstances. The council's Performance Management Framework has been reviewed and refreshed to fully align with the Corporate Planning process. The refreshed framework was presented to Audit Committee on 12 April 2021.

The Walsall Proud Programme Management Office (WPPMO) is responsible for the governance arrangements of all change activity and have established various governance forums, for example the Business Design Authority, Technical Design Authority and WPP Commercial Group as detailed in the AGS Framework, to provide oversight at specific points during the implementation of change. The transformation expertise of the WPPMO ensures there is no change without informed decision making as they are able to provide the Walsall Proud Board with assurance regarding the recommendations being made.

The council's Constitution sets out how the authority operates and refers to required procedures to be followed to ensure all activity and decision-making is transparent and accountable to the local community. This includes a scheme of delegation and contract and finance rules which set out the control environment in which the council operates. The Constitution was reviewed and updated in May 2019. In addition, during March 2020, a Gold and Silver Control meeting structure was set up to manage the impact of the COVID-19 crisis in order to analyse and respond to issues and information that the council receives both on a local and national basis. In addition to this the council has provided advice to all senior officers regarding lawful decision-making in the current crisis, as a consequence of having to postpone council meetings to follow government guidance in relation to the lockdown. The council facilitated virtual meetings following the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 coming into force on 4 April 2020. This enable greater openness and transparency in decision-making and allowed the scrutiny of executive decisions.



Virtual meetings for committees were held throughout 2020/21. The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 were not extended post 7 May 2021 and the council continues to follow the updated guidance for safe use of council buildings.

The council has an established risk management framework, designed to identify, evaluate, manage and where possible, mitigate risks to the council in delivering its objectives. There is an ongoing programme of reporting and review of both corporate and operational risks, and this extends to an assessment of risks in financial planning and major projects and partnerships. A revised Risk Management Strategy was approved by Audit Committee in January 2019, and a revised Strategic Risk Register (SRR) implemented. A lessons learnt report was presented to CMT in June 2020 and Audit Committee in July 2020, recommending some changes to the approach including utilisation of the newly formed Directors Group to provide further strategic management oversight of risks. The next comprehensive review is due in 2022. Committee received reports on risk management at their July 2020 and January 2021 meetings. The SRR was reviewed and updated for Covid-19 risks during May, reported to CMT in June 2020 and was presented to Audit Committee in July 2020.

Financial risks are assessed regularly and as part of the annual budget process and regular reporting of the financial position. A corporate financial risk assessment informs the medium term financial strategy and the level and appropriateness of general and other reserves. A Covid-19 financial register and risk register was established in April 2020 and this has been used to monitor and report on actual costs and risks to CMT and Cabinet throughout 2020/21 and continues now.

The council has a robust medium term financial strategy and a rolling four year plan to support delivery of resource allocation in line with council priorities. This is regularly reviewed in light of ever-changing financial and economic conditions and pressures arising from demand led services.

An assessment of compliance with the CIPFA Code of Financial Management has been completed, which for 2020/21 was a shadow year. Full compliance is expected from 2021/22. The assessment indicated that the council is substantially compliant, with areas for improvement identified. The actions are reported in the Annual Review of Effectiveness of the System of Internal Control report to Audit Committee in July 2021.

The Executive Director, Resources and Transformation (interim) and S151 Officer / Chief Finance Officer (CFO) was responsible during 2020/21 for the proper administration of the council's affairs, as required by Section 151 of the Local Government Act 1972. The AGS is required to contain a statement on whether the authority's financial management arrangements conform to the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2016). The Statement sets out five principles which define the core activities and behaviours that belong to the role of the CFO and the organisational arrangements needed to support them. In assessing these five principles, the Authority complied with all of these during 2020/21.

Arrangements for the provision of Internal Audit are contained within the council's Constitution. The council, via its statutory S151 Officer, must ensure that there is an adequate and effective Internal Audit of accounting records and of its systems of internal control as required by the Accounts and Audit Regulations 2015.

Executive directors and accountable budget and asset owners are required to provide assurance via internal audit reports and where appropriate, to Audit Committee that agreed audit actions are being implemented, and where control weaknesses are identified, to put in place remedial action in a timely manner, and as agreed with audit.

The Audit Committee receives summary reports of audits receiving a no or limited assurance opinion and external audit recommendations and actions and seeks to ensure that control weaknesses where identified are addressed. The Committee has a function in respect of the system of internal control and its effectiveness and the work of the Committee includes the review of the Annual Governance Statement and its formal approval in September of each year.

The council is investing in training and development of officers and members to ensure that they have the necessary support in ensuring that the council acts in accordance with its Constitution, policy, and procedures.

#### **4. Review of Effectiveness**

Walsall Council (via Audit Committee) has a statutory responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control.

The review of the effectiveness is informed by and assurance obtained from:

- The annual work programme of the Audit Committee including receiving, considering and reviewing reports on the work of Internal and External Audit, including reports on internal controls, including in relation to the council's management of its response to COVID-19, risk management, grants, the external auditor's opinion on value for money and the financial resilience of the council, the external audit opinion on the statement of accounts and the annual audit and inspection letter;
- A review of the AGS via key questions by Internal Audit during 2019/20 to assess the extent to which compliance with the framework has been met;
- Internal Audit's Annual Opinion Report;
- The annual responses from Audit Committee, the Monitoring Officer and Chief Finance Officer to external audit in relation to management processes and arrangements and oversight of these;
- Findings of the external auditor and other review agencies and inspectorates, and council actions to address these;
- Cabinet, corporate management team and senior officers monitoring the effectiveness of the governance framework through receiving monitoring reports on performance and financial management and risk management, including progress against key objectives and measures and corrective action planning; the overall financial position; updates on performance in relation to management of key risks to the organisation; and receiving regular reports via Audit Committee on the internal control mechanisms in place and their effectiveness;
- The monitoring and regular review of the council's Constitution, Codes of Conduct, and committee, officer and member governance processes (delegations, finance and contract rules, etc.);
- Review and reporting of financial health indicators and financial procedures;
- Improvements recommended by Audit Committee on the framework for reporting such as the Corporate Risk Management Strategy, Strategic Risk Register, Corporate Performance Management Framework and Counter Fraud arrangements;
- The work of the executive directors and managers within the authority who have responsibility for the development and maintenance of the governance environment.
- The workings of Silver and Gold Control and reporting of decisions to members;
- The Chief Executive and the Leader of the Council and elected members, via the Audit Committee, who formally consider and approve the AGS annually.

- Lessons learnt for Walsall report presented to CMT in relation to the Croydon Report in the Public Interest in relation to financial management; the risk assessment report presented to CMT to consider the findings of the Best Value Inspection Report published in March 2021 regarding governance and practice in areas inspected relating to Liverpool City Council;
- The council's assessment of its compliance with the CIPFA Code of Financial Management, for which 2020/21 was a shadow year, and action plan to address areas for improvement.

In respect of the system of internal control, a review of the following areas has been undertaken and reported to Audit Committee on 8 July 2021 as part of the annual review of effectiveness, and informs the overall opinion as to the effectiveness of the system of internal control:

- The work of the Audit Committee in 2020/21 in:
  - receiving limited assurance internal audit reports;
  - reviewing the Risk Management Strategy and Strategy Risk Register, including the newly developed COVID-19 risk register;
  - approving accounting policies, the statement of accounts and the annual governance statement;
  - receiving external audit reports on the accounts, AGS and annual audit and inspection letter;
  - responding to the council's external auditors requirement to obtain an understanding of management processes and the Audit Committee's oversight of the council's governance arrangements in relation to general enquiries of management; fraud risk assessment; the impact of laws and regulations; going concern considerations; related parties and accounting estimates;
  - reviewing the effectiveness of the Audit Committee;
  - reviewing counter fraud arrangements against the Fighting Fraud Locally (FFL) Good Practice advice and checklist and reviewing and approving an updated Counter Fraud and Corruption Policy and associated response plan;
  - Reviewing the refreshed Corporate Performance Management Framework.
- Internal Audit's evaluation of the effectiveness of the council's risk management, control and governance processes; identified control weaknesses 2019/20 and the Annual Opinion. The Annual Opinion is as follows in respect of the 2020/21 financial year:

*“On the basis of our audit work, our opinion on the Council's framework of governance, risk management and internal control is Substantial in its overall adequacy and effectiveness.*

*Certain weaknesses and exceptions were highlighted by our audit work, 9 of which were fundamental in nature, however, no limited assurances have been provided during the period.*

*These matters have been discussed with management, to whom we have made several recommendations. All of these have been, or are in the process of being addressed, as detailed in our individual reports.*

*In reaching this opinion the following factors were taken into particular consideration:*

#### Corporate Governance and Risk Management

*Governance arrangements have been considered and reported within the other reviews undertaken through the year and controls assurance work has been carried out to inform the Council's Annual Governance Statement. Work to further embed risk management in the Council has continued, with*

regular progress reports to both CMT and the Audit Committee. There has been a strong commitment at Member and officer level to ensure the risk management framework continues to evolve and strengthen. There is a risk champion in place for each directorate who is committed to supporting robust risk management activity. The Director's Group has recently taken on responsibility for reviewing both Directorate Risk Register and Strategic Risk Register updates. The aim of this is to improve directorate engagement to support both the implementation of the Risk Management Strategy and provide greater assurance that mechanisms for management of risk are robust.

#### Internal Control

Of the 44 audits undertaken in the year where we provided a formal assurance level, six were given a 'Good' level of assurance, 29 a 'Substantial' level of assurance and nine a 'Limited' level of assurance. No audits were given 'No' level of assurance.

During the year, we have made 9 'Priority 1' recommendations. 89 recommendations categorised as 'Priority 2' were also made.

In respect of follow up of recommendations, internal audit has an established process for tracking the implementation of recommendations raised and enabling Management to report on their status to each Audit Committee meeting. During the year, we reviewed the implementation of recommendations as they fell due and confirmed their implementation status.

All recommendations made during the year were accepted by Management".

#### COVID-19

Our annual internal audit opinion reflects the revised audit plan agreed and is not limited in scope, to the extent that the assurance provided by internal audit can only ever be reasonable, not absolute.

Two specific audits were carried out to provide assurance over controls that were put in place by the Council in response to the COVID-19 pandemic. These were Payments to Suppliers which received a 'Good' audit assurance, and Review of COVID-19 Governance and Controls which received a 'Substantial' audit assurance.

- Progress in addressing governance issues and control weaknesses identified in the 2019/20 AGS and progress in addressing these;
- The work of Internal Audit to assess the extent to which compliance with the AGS framework has been met by the council;
- The work of Internal Audit and compliance with Public Sector Internal Audit Standards which came into effect on 1 April 2013;
- Regular reporting to and scrutiny by Audit Committee of strategic risks;
- The work of other regulatory Committees – Standards;
- The work of Inspectorates and the council's response and actions plans to address Inadequate findings;
- The work of external audit;
- Financial and performance reporting, including in relation to financial and budgetary control, risk, information governance and data protection arrangements, and other supporting evidence;
- The council's summary assessment of its compliance with the CIPFA Code of Financial Management, for which 2020/21 was a shadow year, and action plan to address areas for improvement.

Some control weaknesses were identified as a result of the work of the above evaluation and actions have been put in place to address the findings and follow ups will be undertaken, and feedback reported to the Committee as appropriate.

## **5. Significant Governance Issues**

Officers who drafted this Annual Governance Statement, evaluated assurances and supporting evidence, have concluded that the effectiveness of the governance framework, in respect of the system of internal control is satisfactory overall.

There are no significant governance issues to report.

Some internal control weaknesses have been identified, which were reported to Audit Committee throughout 2020/21 as they arose and are summarised in the Annual Review of Effectiveness of the System of Internal Control report to Audit Committee on 8 July 2021. Actions are in place to address these.

A number of areas for improvement were identified as part of the reviews against the CIPFA Code of Financial Management and lessons learnt report arising from the Croydon Report in the Public Interest. These will be implemented during 2021/22 and any impact in relation to governance will be incorporated into the planned review of the Governance Framework. There were no significant governance matters to bring to the attention of the Audit Committee arising from these reviews.

Dr Helen Paterson  
Chief Executive  
Date: 16 September 2021

Councillor Mike Bird  
Leader of the Council  
Date: 16 September 2021

In approving this statement, the views and assurances of the statutory officers and Executive Directors have been sought and appropriate evidence obtained to support it.

## Glossary

### A

**Academy School:** State-funded schools in England which are directly funded by the Department for Education and independent of local authority control

**Accounts and Audit Regulations 2015:** The current set of regulations which detail the accounts needed, how they should be published, the right of electors, and the conduct of the annual statutory audit.

**Accounting period:** The period of time covered by the accounts, normally twelve months commencing on 1 April. The end of the accounting period i.e. 31 March is the balance sheet date.

**Accounting policies:** Within the range of possible methods of accounting, a statement of the actual methods chosen locally and used to prepare these accounts.

**Accruals basis:** The method of including amounts in accounts to cover income or expenditure attributable to an accounting period but for which payment has not been received or made by the end of the accounting period. This is based on the concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

**Amortisation:** Loss in value of an intangible asset due to age or obsolescence.

**Asset:** Something of value which is measurable in monetary terms owned by the council and is convertible to cash.

### B

**Balance Sheet:** A statement of the recorded assets, liabilities and other balances at the end of an accounting period.

**Balances:** The reserves of the council, both revenue and capital, which represent the accumulated surplus of income over expenditure on any of its funds.

**BCF:** Better Care Fund - a programme spanning both the NHS and local government which seeks to join-up health and care services, so that people can manage their own health and wellbeing, and live independently in their communities for as long as possible.

**Billing authority:** Walsall Council is the billing authority responsible for the collection of council tax and non-domestic rates. The council tax includes amounts for precepting authorities – the West Midlands Fire and Rescue and Police Authorities.

**BIA:** Birmingham International Airport

**Budget:** A statement of the council's expected level of service expressed as an amount of spending over a set period, usually one year.

**Business Rates Retention Scheme:** Scheme applicable from 1 April 2014 in relation to NDR.



## C

**Cabinet:** The executive decision making body of the council made up of portfolio holding executive members.

**Capital Adjustment Account:** Financing of capital expenditure and statutory adjustments passes through this account.

**Capital expenditure:** Expenditure on the acquisition of a fixed asset or expenditure which adds to and not merely maintains the value of existing fixed assets.

**Capital receipts:** The proceeds from the sale of a fixed asset, or the repayment of an advance made by the council.

**Capitalised:** Transferred from revenue to capital.

**Carrying Amount:** The balance held on the balance sheet as at the year end date.

**Cash and cash equivalents:** This comprises cash in hand, cash overdrawn and short term investments which are readily convertible into known amounts of cash.

**Cash flow:** Movement in money received and paid by the council in the accounting period.

**Cash flow statement:** Statement showing the cash inflows and outflows during the year.

**CCG:** Clinical Commissioning Group

**Charity:** Trust created for advancement of education, promotion of public health and comfort, relief of poverty, furtherance of religion, or any other purpose regarded as charitable in law.

**Chartered Institute of Public Finance and Accountancy (CIPFA):** The professional body that oversees accounting practice within public bodies.

**Chief financial officer (Section 151 Officer – Local Government Act 1972):** Statutory officer responsible for managing the financial risks and financial planning of the council.

**CIPFA Code of Practice on Local Authority Accounting:** The Statement of Recommended Practice applicable to preparing the accounts.

**Collection Fund:** A statutory account which billing authorities have to maintain for the collection and distribution of amounts due in respect of council tax and non-domestic rates (NDR).

**Community assets:** Assets that the council intends to hold in perpetuity, have no determinable finite useful life and in addition may have restrictions on their disposal. Examples of community assets are playing fields and parks.

**Community School:** A type of state-funded maintained school in which the local authority employs the school's staff, is responsible for the school's admissions and owns the school's estate

**Comprehensive income and expenditure statement (CIES):** This shows the council's net expenditure on providing services during the year, based on proper accounting practices, prior to adjustments required for taxation purposes.



**Comprehensive Spending Review (CSR):** Review by central government to determine spending priorities for the following three years. This review determines the level of funding for local government.

**Consolidated:** Added together with adjustments to avoid double counting of income, expenditure or to avoid exaggeration, e.g. debtors, creditors as a result of trading between services within the council which are reported on as a whole in the section on consolidated financial accounts.

**Contingent assets:** Potential assets at the balance sheet date which depend on the occurrence or non-occurrence of one or more uncertain future events. The assets should be included in the balance sheet where it is probable that a gain will be realised which can be estimated reasonably accurately at the time the accounts are prepared, otherwise, where the contingencies are likely to be material, the fact that they exist should be disclosed as a note to the accounts.

**Contingent liabilities:** Potential liabilities at the balance sheet date which depend on the occurrence or non-occurrence of one or more uncertain future events. The liabilities should be included in the balance sheet where it is probable that a loss will be incurred which can be estimated reasonably accurately at the time the accounts are prepared, otherwise, where the contingencies are likely to be material, the fact that they exist should be disclosed as a note to the accounts.

**Corporate management team (CMT):** The most senior management team within the council. Responsible for ensuring decisions made by cabinet and council are implemented within the authority.

**Council tax:** A banded property tax which is levied on domestic properties throughout the country. The banding is based on estimated property values as at 1 April 1991. The level of tax is set annually by each local authority for the properties in its area.

**Covid-19:** Coronavirus Disease 2019, a novel coronavirus that has caused a global pandemic in 2020

**Creditors:** Amounts owed by the council for work done, goods received or services rendered to the council during the accounting period, but for which payment has not been made by the balance sheet date.

**Curtailments:** Costs incurred as part of pension costs for redundancy/efficiency retirements.

**Current assets:** Assets which are easily converted to cash e.g. stock and debtors.

**Current liabilities:** Liabilities which are easily converted to cash e.g. creditors.

## D

**Debtors:** Amounts due to the council which relate to the accounting period and have not been received by the balance sheet date.

**Dedicated Schools Grant (DSG):** Funding from central Government whose sole purpose is to fund the provision of an education service.

**Deferred capital receipts:** Amounts derived from the asset sales which will be received in instalments over a period of a year (e.g. mortgages on the sale of council houses).

**Depreciation:** The loss in value of a tangible fixed asset due to age, wear and tear, deterioration or obsolescence.

**Depreciated Replacement Cost (DRC):** A valuation technique that is based on the current cost of reproduction or replacement of an asset less deductions for depreciation based on an assets current remaining life.

**De-recognition:** The reduction in asset values due to transferring ownership of assets.

**DfE:** Department for Education – responsible for Government policy and advice in connection with education and the social welfare of children and families.

**Discounted Cash Flow (DCF):** A method of estimating an investment's current value based on the discounting of projected future revenues and costs.

**Diocese:** An administrative territorial unit administered by a bishop i.e. Bishop of Lichfield.

## E

**Earmarked reserves:** These reserves represent the monies set aside that can only be used for a specific usage or purpose.

**Expenditure:** Costs incurred by the council for goods received, services rendered or other value consumed during the accounting period, irrespective of whether or not any movement of cash has taken place.

**Equity:** Stocks and shares that represent an ownership interest in a company.

## F

**Fair Value:** An estimate of the potential market price of an asset or liability.

**Finance lease:** A lease that transfers the risk and rewards of ownership of a fixed asset to the lessee. Such a transfer of risk and rewards may be presumed to occur if at the inception of the lease the present value of the minimum lease payments, including any initial payment, amount to substantially all the fair value of the leased asset.

**Financial instrument:** Any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity.

**Fixed assets:** Tangible assets which have value to the council for more than one year, e.g. land, buildings, equipment.

**Foundation School:** A state-funded maintained school where the governing body has greater freedom in the running of the school than in community schools. Foundation schools were set up under the School Standards and Framework Act 1998.

## G

**General Fund:** The main revenue account of the council, which brings together all income and expenditure other than recorded in the Collection Fund.

**Government support/grants:** Assistance by Government and inter-Government agencies and similar bodies, whether local, national or international, in the form of cash or transfer of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the council.

## H

**Hardship Fund:** A fund created to deliver financial support, including reduced council tax bills, to economically vulnerable residents as a result of Covid-19

**Historical cost:** The actual cost of assets, goods or services, at the time of their acquisition.

**Housing benefits:** Financial assistance paid to tenants on a low income to help pay their rent and service charges.

## I

**ICES:** Integrated Community and Equipment Store

**International Accounting Standard (IAS):** Standards for the preparation and presentation of financial statements created by the International Accounting Standards Committee.

**IFRIC:** International financial reporting interpretations committee.

**Impairment:** Downward revaluation due to the consumption of economic benefits.

**Income:** Amounts due to the council in respect of services performed, taxes levied or grants receivable during the accounting period, irrespective of whether or not any movement of cash has taken place.

**Infrastructure assets:** Fixed assets that are inalienable, expenditure on which is recoverable only by continued use of the asset created. Examples of infrastructure assets are highways and footpaths.

**International financial reporting standard (IFRS):** Accounting standards that have replaced SSAP and FRS from the 2010/11 financial year. All accounts from this period will be reported under these standards.

**Inventories:** Raw materials and consumable items which the council has procured to use on a continuing basis and has not been used by the end of the accounting period.

**Investment properties:** Interests in land and/or buildings in respect of which construction work and development have been completed and which are held for their investment potential rather than for operational purposes, any rental income being negotiated at arm's length.

**Investments:** Items such as company shares, other securities and money deposited with financial institutions (other than bank current accounts).

**ISB:** Individual Schools Budget

## L

**Leasing:** A method of acquiring the use of an asset by paying a rental for a specified period of time, rather than purchasing it outright.

**Lenders Option/Borrowers Option:** A form of loan that has option dates. These are dates where the lenders have the ability to change the interest rate. If this happens the borrower then has the option of either continuing the loan or redeeming it in full without any penalty.

**LEP:** Local Enterprise Partnership

**Levies:** A charge from a public sector body towards the services they provide.

**Liabilities:** Amounts due to individuals or organisations which will have to be paid at some time in the future.

## M

**Maintained School:** State-funded schools in England which are under local authority control and funded by the local authority using Dedicated School Grant provided by the Department for Education.

**Minimum revenue provision (MRP):** The minimum amount which must be charged to a council's revenue accounts and set aside as a provision to repay external debt. It is calculated by applying a prescribed percentage of outstanding debt.

**Movement in reserves statement:** Statement that shows the movement in all the council's reserves over the year and the movements required for taxation purposes.

## N

**Non-domestic rates (NDR):** A tax levied on business properties, sometimes known as Business Rates.

**Net book value:** The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided by depreciation.

## O

**Operating lease:** A lease where the risks and rewards of ownership of a fixed asset remain with the lessor. Such a lease will be for a fixed period which is significantly less than the useful economical life of the asset.

**Operational assets:** Fixed assets occupied, used or consumed by the council in direct delivery of those services for which it has either statutory or discretionary responsibility.

## P

**PFI:** Private Finance Initiative.

**PPP:** Public Private Partnership.

**Precept:** A levy determined by one authority which is collected on its behalf by another e.g. Walsall Council collects Police and Fire Authority precepts.

**Precepting authority:** An authority which raises finance through another authority.

**Prior period adjustments:** Material adjustments to the accounts of earlier years arising from changes in accounting policies or from the correction of fundamental errors. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

**Provisions:** Amounts set aside in the accounts for liabilities or losses which are certain or very likely to occur but where there is uncertainty as to the amounts involved or the dates on which they will arise.

**Prudential Code:** The current system on financial controls for capital financing introduced on 1 April 2004 that local authorities are required to operate by.

**Public Works Loan Board (PWLB):** A central Government agency which lends money to local authorities at lower rates than those generally available from the private sector. Local authorities are able to borrow a proportion of their requirements to finance capital expenditure from this source.

## R

**Replacement cost:** Cost of replacement of an asset at the balance sheet date.

**Reserves:** Amounts set aside in the accounts to meet expenditure which the council may decide to incur in future period, but not allocated to specific liabilities which are certain or very likely to occur. Earmarked reserves are allocated to a specific purpose or area of spending. Unallocated reserves are often described as balances, and usually arise as unplanned surpluses of income over expenditure.

**Revaluation:** The increase or decrease in an asset's value following valuation by a suitably qualified person.

**Revenue contributions:** Method of financing capital expenditure directly from revenue.

**Revenue expenditure funded from capital under statute (REFFCUS):** This is expenditure that would normally be classed as revenue under normal accounting rules, but legislation has defined as being capital expenditure.

**Revenue Support Grant:** A central government grant paid to each local authority to help to finance its general expenditure. The distribution of the grant between authorities is intended to allow the provision of similar standards of service throughout the country for a similar council tax levy.

**Ring-fenced:** This refers to the statutory requirement that certain accounts such as the Collection Fund must be maintained separately from the General Fund.

## S

**Section 106 (s106):** Legally binding agreement between the council and developers by which developers provide a contribution to assist in the redevelopment of a specified area and for a specified purpose.

## T

**Trust funds:** Funds administered by the council on behalf of minors and others for such purposes as prizes, charities and specific projects.

## U

**Usable and unusable reserves:** Usable reserves are those which the council can use to maintain its services whilst those that are unusable are not readily available resources and are held as balances.

## V

**Voluntary Aided School:** A state-funded maintained school in England and Wales in which a foundation or trust contributes to building costs and has a substantial influence in the running of the school.

**Voluntary Controlled School:** A state-funded maintained school in England and Wales in which a foundation or trust has some formal influence in the running of the school.

## Contact details and sources of information

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This statement is available from the Walsall Council website [www.walsall.gov.uk](http://www.walsall.gov.uk). Paper copies are also available from the above address.

Further information about police, fire and transport authority finances can be obtained at the following addresses:

West Midlands Combined Authority  
16 Summer Lane  
Birmingham  
West Midlands B19 3SD  
Website: <https://www.wmca.org.uk/>

The Treasurer to the Police Authority  
Finance Department  
Lloyd House  
Colmore Circus  
Queensway  
Birmingham B4 6NQ  
Website: [www.west-midlands.police.uk](http://www.west-midlands.police.uk)

The Treasurer  
West Midlands Fire and Rescue  
Council House  
Oldbury  
Warley  
West Midlands B69 3DE  
Website: [www.wmfs.net](http://www.wmfs.net)



Information on the West Midlands Authorities Pension Fund can be obtained from the following address:

West Midlands Pension Fund  
PO Box 3948  
Wolverhampton WV1 1XP  
Website: <http://www.wmpfonline.com>

Information about Birmingham International Airport can be obtained from the following address:

Birmingham Airport Holdings Ltd  
Birmingham International Airport  
Birmingham B26 3QJ  
Website: [www.bhx.co.uk](http://www.bhx.co.uk)